- 1 (Whereupon, the following
- 2 proceedings were had out of
- in camera.)
- 4 BY [!EZ SPEAKER 04]:
- 5 Q Now, Mr. McPhee, in your direct testimony
- 6 on Page 18, Line 420 --
- 7 A Okay.
- 9 bill and keep means; is that correct?
- 10 A Yes.
- 11 Q Now, as part of your role as the
- 12 regulatory -- with AT&T, you're generally familiar
- 13 with the FCC's rules and regulations; is that
- 14 correct?
- 15 A Generally speaking.
- 16 Q And I've handed to you what is out of the
- 17 Code of Federal Regulations. And, of course, I
- 18 didn't tell you what code it was, but I'll represent
- 19 to you that's it's 47. I think your attorney would
- 20 probably agree with that.
- 21 Have you seen Section 51.713 there?
- 22 A Yes, I do.

- 1 Q Where it says, Bill and keep arrangement?
- 2 A Yeah.
- 3 Q You see that.
- 4 And could you just read what it says
- 5 under Paren A.
- 6 A For purposes of this subpart, bill and keep
- 7 arrangements are those in which neither of the two
- 8 interconnecting carriers charges the other for the
- 9 termination of telecommunications traffic that
- originates on the other carrier's network.
- 11 Q Okay. Thank you.
- Now, you would agree that that
- definition does not say that bill and keep is the
- 14 price of zero; is that correct?
- 15 A It doesn't have those words in it.
- 16 Q Okay. Thank you.
- 17 Does AT&T have bill and keep
- 18 arrangements with other carriers?
- 19 A Yes, it does.
- 20 Q And you would agree that AT&T has favored
- 21 bill and keep arrangements in the past; is that
- 22 correct?

- 1 A There have been times and circumstances
- where bill and keep is appropriate.
- 3 Q And it has gone so far as to advocate those
- 4 arrangements in regulatory proceedings; is that
- 5 correct?
- 6 A Again, when appropriate, that's correct.
- 7 Q And you would agree that carriers are free
- 8 to enter into any type of compensation arrangement
- 9 that is lawful?
- 10 A Sure.
- 11 Q And, in fact, AT&T and Sprint operate under
- 12 a bill and keep arrangement in the nine BellSouth
- 13 states; is that correct?
- 14 A That's my understanding.
- 15 Q Are you aware that the Kentucky Commission
- 16 recently approved the adoption by the Nextel entities
- of the AT&T Sprint agreement?
- 18 A Not specifically, no.
- 19 Q Well, generally, you're aware that the
- 20 Kentucky Commission has entered an order that allowed
- 21 the Nextel entities to operate under that agreement?
- 22 A I'm sorry. There's a lot of Nextel and

- 1 Sprint proceedings going on throughout the country.
- 2 And in preparation for this case, I haven't been
- 3 keeping up to date on specific orders in other
- 4 regions where I'm not focused.
- 5 Q Okay. Although, you did testify in several
- of the other BellSouth states; correct?
- 7 A That's correct.
- 8 Q Okay. You would agree that in the Kentucky
- 9 ICA that the parties did not seek Commission
- 10 adjudication of the bill and keep arrangement; is
- 11 that your understanding?
- 12 A I'm sorry. Can you say that again?
- 13 Q The parties didn't submit the bill and keep
- 14 arrangement to -- for arbitration in the BellSouth
- 15 states?
- 16 MR. FRIEDMAN: You mean -- I just want to be
- 17 clear because we were just talking about recent
- 18 events in Kentucky. Are you back in 2001?
- 19 MR. PFAFF: I am back in 2001. I'm sorry.
- 20 BY [!EZ SPEAKER 04]:
- 21 Q So back in 2001, when the parties entered
- 22 into the BellSouth -- again, see -- entered into the

- 1 ICA between Sprint and BellSouth for the BellSouth
- 2 states, okay, and you have presented as -- you have
- 3 an exhibit that describes the analysis --
- 4 A Yes.
- 5 Q -- of that arrangement; correct?
- 6 A Correct.
- 7 Q The issue of bill and keep and facilities
- 8 sharing, those issues were not submitted to state
- 9 commissions?
- 10 A No, I don't believe that there was a
- 11 dispute between bill and keep and shared facility
- 12 factors in those states because BellSouth had done
- 13 the analysis and the traffic was balanced using
- 14 symmetrical rates. So there's no dispute.
- 15 Q And so BellSouth entered into those
- 16 arrangements freely and voluntarily; is that correct?
- 17 A Under the circumstances of those parties,
- 18 that's correct.
- 19 Q In your testimony, you've cited to
- 20 Attachment 3, Section 6.1, specifically I'm on
- 21 Page 19 of your testimony.
- 22 A Okay.

- 1 O And you will agree that nothing in
- 2 Section 6.1 states that the rate for the traffic is
- 3 zero; is that correct?
- 4 A Those words are not included in 6.1.
- 5 Q Now, it's your position that the bill and
- 6 keep provision should not be ported to Illinois; is
- 7 that correct?
- 8 A That's correct.
- 9 Q And that the parties should charge each
- 10 other a proposed rate for reciprocal compensation?
- 11 A That's correct.
- 12 Q What is the rate that AT&T proposes for a
- 13 reciprocal compensation?
- 14 A It's the FCC's ISP remand order rate of
- 15 .0007 per minute of use.
- Q And if I refer to that as the triple 07
- 17 rate, you would know what I'm -- you would agree that
- 18 that's the rate; right?
- 19 A Yes, it is. Yes.
- 20 Q Now, you would agree that invoices would
- 21 need to be prepared -- under AT&T's proposal invoice
- would need to be prepared; is that correct?

- 1 A For the purpose of billing reciprocal
- 2 compensation?
- 3 Q That's correct.
- 4 A Yes.
- 5 Q Okay. And those invoices would have to
- 6 include the minutes of use; correct?
- 7 A Yes.
- 8 Q And would have to then apply the
- 9 appropriate rate to those minutes of use. Do you
- 10 agree?
- 11 A As well as to the appropriately
- 12 jurisdictionalized traffic, that's correct.
- Q Okay. Now, if the parties have a bill and
- 14 keep arrangement, they do not need to prepare and
- 15 exchange invoices; is that correct?
- 16 A That's my understanding, yes.
- 17 Q And so would you agree that a bill and keep
- 18 arrangement -- and you would agree that's an
- 19 administrative expense?
- 20 A It's a cost of doing business, sure.
- Q Okay. And that -- it's a cost of doing
- 22 business for Sprint as well as AT&T; correct?

- 1 A Yes.
- Q Okay. And that through the entry of a bill
- 3 and keep arrangement this expense could be avoided;
- 4 is that correct?
- 5 A Well, I can't speak to Sprint. I think
- 6 that there would probably be a savings of some sort
- 7 as far as paper costs, perhaps, personnel costs of
- 8 putting that together. But there are other
- 9 administrative costs associated with traffic, whether
- 10 it's bill and keep or not.
- 11 Q And you understand that parties often have
- disputes with respect to their invoices; is that
- 13 correct?
- 14 A I don't know if I'd quantify it as often,
- 15 but I do know that disputes do exist.
- 16 Q Disputes occur when one party sends an
- invoice to another party; is that correct?
- 18 A Sure.
- 19 Q And that if you have a bill and keep
- 20 arrangement and you're not sending each other
- 21 invoices, those invoice disputes would not occur; is
- 22 that correct?

- 1 A Sure. Those specific invoice disputes
- 2 would not exist, but there still might be other types
- 3 of disputes.
- 4 Q Going back to Section 6.1, you would agree
- 5 that there is no arrangement that would convert the
- 6 bill and keep arrangement to a reciprocal
- 7 compensation arrangement with one exception, okay,
- 8 and that exception is that if Sprint leaves the
- 9 agreement for another agreement that pays reciprocal
- 10 compensation -- and I apologize. That was a very
- 11 long and complicated sentence -- but that is the
- 12 exception for the bill and keep provision. Do you
- 13 agree with that?
- 14 A Within 6.1, that's correct.
- Okay. And, specifically, there's nothing
- 16 in 6.1 that requires the parties to maintain a
- 17 certain balance of traffic; is that correct?
- 18 A That's correct.
- 19 Q Now, we've looked at -- your attorney
- 20 yesterday showed the Sprint witnesses some
- 21 interconnection agreements with various traffic
- 22 ratios. Do you remember that?

- 1 A Yes, I do.
- Q Okay. And have you looked at those
- 3 agreements?
- 4 A I looked at them during the course of the
- 5 examination yesterday.
- 6 Q Okay. Now, would you agree that the
- 7 purpose for the ratio was to convert the bill and
- 8 keep arrangement?
- 9 A Convert it from --
- 10 Q Into the reciprocal compensated -- to a
- 11 rate.
- 12 A From what I recall, my understanding was
- 13 that the contracts started under reciprocal
- 14 compensation if, and only if, there was a balance in
- 15 traffic as defined in those agreements for a period
- of three months, then bill and keep may be applied.
- 17 Q Okay. So your understanding is actually
- 18 then it converted from a reciprocal compensation
- 19 payment arrangement to a bill and keep arrangement;
- 20 is that correct?
- 21 A Perhaps we should look at an example; but,
- 22 generally, that was -- I recall seeing that in a

- 1 couple of the agreements.
- 2 Q Then that's fine. That answer's acceptable
- 3 to me.
- 4 Would it surprise you to understand
- 5 that -- well, strike that.
- 6 Are you aware of any agreements that
- 7 have a ratio where it converts from a bill and keep
- 8 to reciprocal compensation based upon the ratios?
- 9 A Are you asking me if those contracts exist?
- 10 O Yes.
- 11 A Yeah, they exist.
- 12 Q And, specifically, the parties start off at
- a bill and keep arrangement; correct?
- 14 A If the traffic isn't balanced, a party
- 15 would start off under certain -- if that was the type
- of contract they had, they could start off under bill
- 17 and keep, yes.
- 18 Q Okay. And the provisions of the contract
- 19 convert the agreement to the payment at a prescribed
- 20 rate when the ratios are met; is that correct?
- 21 A Yes.
- 22 Q Okay. In your testimony on Page 18,

- 1 starting on Line 430, do you see that?
- 2 A I do.
- 3 Q Could you read what you said in your direct
- 4 testimony there.
- 5 A Reciprocal compensation for CMRS traffic is
- 6 similar though the local calling area is the major
- 7 trading area, MTA, where the call originates.
- 8 Q Could you read the next sentence, too,
- 9 please.
- 10 A If a CMRS call originates and terminates
- 11 within the same MTA, that call is subject to
- 12 reciprocal compensation.
- 13 Q And you understand that the major trading
- 14 area is generally the area where FCC licenses are
- 15 issued?
- 16 A That's my understanding.
- 17 Q And the -- would you agree that generally
- 18 speaking the MTAs are larger than exchange areas?
- 19 A Generally speaking, yes.
- 20 Q And they're generally even larger than
- 21 LATAs; correct?
- 22 A Yes.

- 1 Q Are you familiar with the Chicago MTA?
- 2 A Not that I can envision it, no.
- 3 Q Okay. Would you -- I'm going to represent
- 4 to you that the Chicago MTA also includes Peoria,
- 5 Springfield and Rockford?
- 6 A Okay.
- 7 Q Would that surprise you if that were the
- 8 case?
- 9 MR. FRIEDMAN: I have to make a foundation
- 10 objection, particularly in light of the fact that I
- 11 don't know whether Mr. McPhee knows where those
- 12 places are. So he may or may not.
- MR. PFAFF: I had to make a copy of a map
- 14 myself. So...
- 15 BY [!EZ SPEAKER 04]:
- 16 Q If you know where Peoria, Rockford and
- 17 Springfield are --
- 18 A Map would be helpful.
- 19 Q Okay. Here. And I even highlighted them.
- 20 [!EZ SPEAKER 04]: So I'm going to show your
- 21 witness a map of Illinois.
- 22 THE WITNESS: Okay.

- 1 BY [!EZ SPEAKER 04]:
- 2 Q And, again, you understand that the MTAs
- 3 are pretty big and they really encompass a lot of
- 4 areas; correct?
- 5 A Yes, I do.
- 6 Q Now, you've said in your testimony that we
- 7 just read that wireless calls within the MTA are
- 8 subject to reciprocal compensation; is that correct?
- 9 A Yes.
- 10 Q And for shorthand purposes, we'll start
- 11 referring to those as intraMTA calls.
- 12 A Okay.
- 14 A Yes, I do.
- 15 Q So if a -- again, just assume for this line
- of questioning that Peoria, Springfield and Rockford
- 17 and within the Chicago MTA. Okay?
- 18 A Okay.
- 19 Q If a Sprint PCS customer in Peoria -- I'm
- 20 sorry. Let me set another piece of background
- 21 information.
- You understand that telephone numbers

- 1 are handed out under rate centers; is that correct?
- 2 A Yes, that's correct.
- 3 Q So when I refer to a Peoria telephone
- 4 number, I will mean a number associated with a Peoria
- 5 rate center.
- A Right, the NPA/NXXs are associated with
- 7 that rate center.
- 8 Q Right. So if a Sprint PCS customer with a
- 9 Peoria telephone number and is located in Peoria
- 10 calls a Chicago AT&T customer, you agree that would
- 11 be an intraMTA call; is that correct?
- 12 A Yes.
- 13 Q And, similarly, if a Sprint PCS customer in
- 14 Springfield called Chicago, that would be an intraMTA
- 15 call?
- 16 A I'm sorry. Say that again.
- 17 Q If the Sprint PCS customer in
- 18 Springfield --
- 19 A Yes.
- Q Okay. And similarly the Sprint PCS
- 21 customer in Rockford called --
- 22 A Yes.

- 1 Q Now, if an AT&T customer in Chicago calls
- 2 the Sprint PCS customer in Peoria with the Peoria
- 3 telephone number, that would also be an intraMTA
- 4 call; is that correct?
- 5 A IntraMTA, that's correct.
- 6 Q And, again, similar for an AT&T customer in
- 7 Chicago calling a Sprint PCS customer in Rockford and
- 8 in Springfield, those would be intra MTAs calls; is
- 9 that correct?
- 10 A They would be within the MTA. I don't know
- if they're inter or intraLATA calls.
- 12 Q I understand. But I'm just -- just
- intraMTA.
- 14 A The call would be within the MTA, that's
- 15 correct.
- 16 O So we've established that it's an intraMTA
- 17 call regardless of direction; correct?
- 18 A That's correct.
- 19 Q Now, in the example where it's the Sprint
- 20 PCS customer calling the AT&T customer in Chicago,
- 21 you would agree that AT&T is entitled to reciprocal
- compensation for that call; is that correct?

- 1 A Yes.
- 2 Q And similarly for Rockford and Springfield,
- 3 when the Sprint PCS customers in those areas call
- 4 Chicago customers, AT&T is entitled to reciprocal
- 5 compensation; is that correct?
- 6 A Yes.
- 7 Q Now, in your testimony on Page 24 you
- 8 discuss your traffic study -- and I will be careful
- 9 to avoid any confidential information. But in
- 10 that -- in your description of that traffic study you
- indicated that the study did not include
- 12 long-distance traffic; is that correct?
- 13 A That's correct.
- 14 Q All right. And your study showed that the
- 15 ratio -- would you mind, I'd like to draw a picture,
- 16 if I could?
- 17 MR. FRIEDMAN: Please.
- 18 JUDGE DOLAN: Off the record.
- 19 (Whereupon, a discussion was had
- off the record.)
- 21 BY [!EZ SPEAKER 04]:
- 22 Q Mr. McPhee, I want to go back just real

- 1 quickly to discuss something you mentioned earlier.
- When you were discussing the BellSouth
- 3 Sprint ICA, do you recall, I asked you whether or not
- 4 there was anything in the confidential settlement
- 5 about balance of traffic being a part of that
- 6 confidential settlement?
- 7 A Yes.
- 8 [!EZ SPEAKER 04]: Okay. And I'm sorry because
- 9 we did that in confidential portion.
- 10 MR. FRIEDMAN: Well, it doesn't bother me. You
- 11 mean what you just said?
- 12 [!EZ SPEAKER 04]: Yes.
- 13 MR. FRIEDMAN: That doesn't bother me if it
- 14 doesn't bother you.
- MR. HARVEY: A note in passing, we probably
- 16 want to go off the record for this.
- 17 [!EZ SPEAKER 04]: Yes.
- 18 [!EZ SPEAKER 05]: Yes, the very mention of the
- 19 thing that will not be mentioned on public record.
- 20 MR. PFAFF: Let me ask a different question.
- MR. FRIEDMAN: Well, I'm sorry because I'm
- 22 confused. Are we off the record?

- JUDGE DOLAN: We'll go off the record now.
- 2 (Whereupon, a discussion was had
- off the record.)
- 4 BY [!EZ SPEAKER 04]:
- 5 Q I will ask you a different question,
- 6 Mr. McPhee. When you indicated that BellSouth had
- 7 made certain considerations, with respect to entering
- 8 into the Sprint/BellSouth agreement, is it your
- 9 testimony that BellSouth determined that the traffic
- 10 was balanced at that time?
- 11 A Yes, it is.
- 12 Q And is there anything that you have
- 13 presented that demonstrates that the traffic was
- 14 balanced?
- 15 A Yes.
- 16 Q Okay. And could you tell me what you
- 17 believe demonstrates that the traffic was balanced?
- 18 A I can point you to someplace and then I can
- 19 describe why it says what it says.
- 20 Q Okay. And are we going to get into a
- 21 confidential area?
- 22 A Yes, we are.

- 1 JUDGE DOLAN: We're back in camera.
- 2 MR. FRIEDMAN: What we're talking about is -- I
- 3 think that we can do this without getting into any
- 4 confidential.
- 5 JUDGE DOLAN: All right. Then we won't go in
- 6 camera.
- 7 MR. FRIEDMAN: But, go ahead.
- 8 BY [!EZ SPEAKER 04]:
- 9 Q We were discussing whether or not BellSouth
- 10 believes that the traffic was balanced at the time it
- 11 entered into the 2001 agreement; is that correct?
- 12 A Yes.
- 13 Q Okay. Do you still believe that BellSouth
- 14 believed that the traffic was balanced?
- 15 A BellSouth had determined that the traffic
- 16 was, indeed, balanced.
- 17 Q Okay. And you were going to demonstrate to
- 18 me why the traffic was balanced?
- 19 A I was going to demonstrate where I pointed
- 20 it out. It's on Exhibit JSM6. At the bottom of that
- 21 exhibit there is a bullet point that starts, Billing
- 22 between BST and Sprint entities was balanced. Each

- 1 gave up billing the other and then it gives an annual
- 2 number. I did some research and contacted a
- 3 BellSouth employee that was a participant in the
- 4 analysis of traffic volumes between BellSouth, Sprint
- 5 PCS, and Sprint the CLEC. And it was, indeed,
- 6 determined based on historical data for the prior
- 7 year that the traffic was roughly balanced and that
- 8 when -- this slide says that each gave up billing the
- 9 other, that billing was done at symmetrical rates.
- 10 Q Okay. Well, let me ask you this question:
- 11 You also understood that the -- one of the reasons
- that BellSouth entered into the bill and keep
- 13 arrangement was because of the rates study that
- 14 Sprint had presented in Florida; is that correct?
- 15 A I understand that that was mentioned in the
- 16 contract language that Sprint had proposed one. I
- 17 don't know what type of analysis was done on that.
- 18 Q Right.
- 19 And in your exhibit, the
- 20 nonconfidential part indicated that the asymmetrical
- 21 compensation arbitration case in Florida presented
- 22 some potential additional BellSouth expense; is that

- 1 correct?
- 2 A Yes, it says that in the first bullet
- 3 point.
- 4 Q Okay. Nothing further.
- JUDGE DOLAN: Mr. Harvey.
- 6 MR. HARVEY: Just a few things.
- 7 MR. PFAFF: Oh, I'm sorry. Nothing further
- 8 that's confidential.
- 9 [!EZ SPEAKER 02]: I knew what he meant.
- 10 MR. HARVEY: I was shocked.
- 11 MR. FRIEDMAN: I was thrilled.
- 12 JUDGE DOLAN: Okay. I was hopeful, but okay.
- 13 Never mind.
- 14 BY [!EZ SPEAKER 04]:
- Q We were talking about intraMTA traffic;
- 16 correct?
- 17 A Yes.
- 18 Q And then I was going to ask you about your
- 19 traffic study that you prepared; correct?
- 20 A Yes.
- 21 Q And you indicated in your testimony that
- 22 you did not include long-distance traffic in that

- 1 traffic study; correct?
- 2 A That's correct.
- 3 Q And your traffic study reflected that the
- 4 ratio was 57 to 43; is that right?
- 5 A As an aggregate for all of the entities
- 6 that Sprint seeks to include in this contract, that's
- 7 correct.
- 8 MR. FRIEDMAN: One second.
- 9 THE WITNESS: Just as a point of clarification,
- 10 I didn't gather all the data for this traffic study.
- 11 I did look at the summarization and I did contact and
- 12 discuss at length the person that did the actual data
- 13 acquisition. But I rely upon his experiences in data
- 14 gathering for the information that's in this document
- 15 that I sponsor here today.
- 16 MR. FRIEDMAN: Yeah, I suggested to Mr. McPhee
- 17 that he make that clarification because you were
- 18 saying "you," which I thought he was probably hearing
- 19 as you, AT&T. And I knew that he, himself, had not
- 20 prepared the study.
- 21 BY [!EZ SPEAKER 04]:
- 22 Q Well, this exhibit was prepared upon your

- 1 request and at your direction; is that correct?
- 2 A It was prepared upon my request for
- 3 purposes of this proceeding.
- 4 Q And do you understand the data that went
- 5 into the preparation of the exhibit?
- 6 A Yes.
- 7 Q And so you know how the exhibit was
- 8 prepared; correct?
- 9 A I do, yes.
- 10 Q I understand you didn't go out and do
- 11 actual traffic studies yourself.
- Okay. You understand that AT&T and
- 13 Sprint have a local trunk, a local interconnection
- 14 facility between them; is that correct?
- 15 A In which state?
- 16 Q Well, in Illinois.
- 17 A There's a local interconnection between the
- 18 two parties, yes.
- 19 Q Okay. And just -- again, just for
- 20 demonstrative purposes, let's refer to this as the
- 21 local trunk. Okay?
- 22 A Local interconnection truck would probably

- 1 be more accurate.
- 2 Q That's fine.
- 3 MR. PFAFF: For the record, I'm drawing
- 4 something on the board. It's basically two circles
- 5 with a line between the two of them.
- 6 BY [!EZ SPEAKER 04]:
- 7 Q Is it correct that when you performed the
- 8 traffic study, the traffic that was measured was the
- 9 traffic that was exchanged upon this local
- 10 interconnection trunk?
- 11 A That would be my understanding, yes.
- 12 Q Okay. And, again, just so I'm clear, this
- is a facility between the two party's switches;
- 14 correct?
- 15 A That's correct.
- 16 Q And we exchange traffic upon that facility;
- 17 right?
- 18 A That's correct.
- 19 Q Now, are you familiar with the data
- responses made by AT&T?
- 21 A Yes.
- Q Do you have those in front of you?

- 1 A I have the original responses. I am not
- 2 sure that I have if there were any subsequent
- 3 responses. I know that there were some motions to
- 4 compel.
- 5 Q I believe this was one of your original
- 6 responses.
- 7 A Okay.
- 8 Q Can you turn to Response 1.13, please.
- 9 A Okay.
- 10 Q And, specifically, the question is: Do the
- 11 totals that were in Exhibits JSM4 and JSM5 include
- 12 251(b)(5) local traffic directed to Sprint's wireless
- 13 entities, that is 1-plus dialed and delivered by an
- 14 IXC, whether or not affiliated with AT&T? Do you see
- 15 that question?
- 16 A Yes, I do.
- 17 Q And the response indicates that the numbers
- 18 listed on your exhibits do not include the traffic
- 19 that is directed to Sprint's wireless entities,
- 20 1-plus dialed and delivered to an IXC; is that
- 21 correct.
- 22 A Yes.

- 1 Q So to describe this situation, okay --
- 2 well, first of all, you admit that the numbers that
- 3 comprise your 57/43 exclude that category of traffic;
- 4 correct?
- 5 A Yes.
- 6 Q And I'm going to start referring to that as
- 7 the intraMTA IXC traffic. And, specifically, what I
- 8 mean is when an AT&T subscriber has to dial 1-plus to
- 9 get to a Sprint PCS customer. Do you understand
- 10 that?
- 11 A I'm sorry. I didn't follow your
- 12 difference.
- 13 Q I'm going to describe the circumstance
- 14 where an AT&T subscriber, a wireline subscriber has
- to dial 1-plus to get to a Sprint PCS wireless
- 16 subscribers.
- 17 A Okay.
- 18 Q Okay. Now -- and then to take it the next
- 19 step further, a call that would originate and
- 20 terminate within the MTA.
- 21 A Okay. Then it's intraMTA 1-plus dialed
- 22 call.

- 1 Q Okay. I'll refer to an intraMTA IXC call,
- 2 but I consider them to be the same thing.
- 3 A Okay.
- 4 MR. FRIEDMAN: To avoid --
- 5 [!EZ SPEAKER 04]: Sure.
- 6 [!EZ SPEAKER 02]: If there is any such traffic
- 7 flowing in the opposite direction, would you also
- 8 mean to include that when you say "intraMTA IXC"?
- 9 MR. PFAFF: No, I'm only referring to AT&T
- 10 originated traffic at that point.
- 11 BY [!EZ SPEAKER 04]:
- 12 Q And you've agreed, again, that your traffic
- 13 study did not include that traffic; correct?
- 14 A That's correct.
- 15 Q So, again, what I'm going to describe --
- 16 and I'm going to make a real big circle here. Okay.
- 17 And I'm going to label this "intraMTA." Okay. So
- 18 all this takes place within the MTA. Do you
- 19 understand that?
- 20 A Yes.
- 21 Q Okay. What you've described is a
- 22 situation -- well, let me give you this example:

- 1 Just assume for the sake of argument that for a
- 2 wireline customer in Chicago to dial a wireline
- 3 customer in Springfield is a 1-plus call. Okay. Can
- 4 you assume that?
- 5 A Sure.
- 6 Q Okay. And, also, if that same wireline
- 7 customer in Chicago dials a Sprint PCS customer in
- 8 Springfield with a Springfield number, they will also
- 9 be dialing 1-plus. Do you understand that?
- 10 A That's correct.
- Okay. So in my example, we'll say this is
- 12 Springfield and that is Chicago. Now, the -- go
- 13 ahead.
- 14 A Just for clarification, there would not be
- 15 a local interconnection truck between those two.
- 16 Q Fair enough. Fair enough.
- 17 And I'm going to describe -- I'm going
- 18 to draw what I believe -- how I believe that call is
- 19 handled. Okay?
- 20 A Okay.
- 21 Q The Chicago customer dials 1-plus. Okay.
- 22 AT&T takes the call to an IXC, an interexchange

- 1 carrier; correct?
- 2 A Yes.
- 3 Q And then the interexchange carrier delivers
- 4 it on to Springfield?
- 5 A Okay.
- 6 Q Again, that all occurs within the MTA;
- 7 correct?
- 8 A Yes.
- 9 Q Okay. Now, the interexchange carrier in
- 10 question can be both a non AT&T affiliated carrier
- 11 like Sprint Long Distance; correct?
- 12 A Yes.
- 13 Q Or it could be MCI; correct?
- 14 A Yes.
- 15 Q The old AT&T Long Distance; correct?
- 16 A Yes.
- 17 Q Okay. But it also can be -- obviously,
- 18 AT&T has now acquired AT&T, the long-distance, so
- 19 they're affiliated companies. Would you agree with
- 20 that?
- 21 A They're affiliate companies. They're still
- 22 treated separately.

- 1 Q Okay. But it's still an interexchange
- 2 carrier, in your view?
- 3 A That's correct.
- 4 Q But it is an affiliated company.
- 5 So this IXC can be either a
- 6 nonaffiliated company or an affiliated company. Now,
- 7 AT&T will -- do you know when an AT&T wireline
- 8 customer selects a long-distance provider, okay,
- 9 that's a process we refer to as PIC; right?
- 10 A Yes.
- 11 Q You understand that?
- 12 A P-I-C.
- 13 Q You PIC your long-distance carrier?
- 14 A Right.
- 15 Q Do you know, generally speaking, throughout
- 16 the AT&T territory, what percentage of AT&T wireline
- 17 customers has also picked AT&T as their long-distance
- 18 provider?
- 19 A No.
- Q You just say you don't know; right?
- 21 A I don't know.
- Q Okay. Again, your traffic study -- and

- 1 I'll draw little arrows here to demonstrate the
- 2 direction of the call, okay, excludes all -- this
- 3 traffic that goes through the IXC and it's delivered
- 4 to Sprint PCS; correct?
- 5 A Yeah, that's correct.
- 6 Q Now, you have -- again, back in your
- 7 testimony, however, you indicated back on Page 18 --
- 8 you say that if a CMRS call originates and terminates
- 9 within the same MTA, that call is subject to
- 10 reciprocal compensation; correct?
- 11 A Yes.
- 12 Q Now, you performed this traffic study to
- 13 provide AT&T's opinion as to the balance of traffic;
- 14 correct?
- 15 A Yes.
- 16 Q And, specifically, you were looking for the
- 17 balance of what I will call 251(b)(5) traffic; is
- 18 that correct?
- 19 A Generally speaking, yes.
- 20 O Okay. And sometimes we refer to that as
- 21 local traffic, but I'm going to call it 251(b)(5).
- 22 All right?

- 1 A Okay.
- 2 Q Do you understand that 251(b)(5) traffic is
- 3 subject to reciprocal compensation?
- 4 A Yes, I do.
- 5 Q Now, you also indicate in your data
- 6 response -- Data Response 1.02 --
- 7 A Okay.
- 8 Q -- you define long-distance traffic;
- 9 correct?
- 10 A Which bullet point is it?
- 11 Q Well, that's No. A.
- 12 A Okay.
- 13 Q You also define 251(b)(5) local traffic.
- 14 And moving to specifically Subparagraph C, do you see
- 15 your answer there?
- 16 A Yes, I do.
- 17 Q It says that Mr. McPhee does not consider a
- 18 1-plus dialed call that is originated by an AT&T
- 19 enduser to a Sprint wireless NPA/NXX and that is
- 20 delivered by AT&T to the endusers presubscribed
- 21 long-distance carrier to be a 251(b)(5) local traffic
- 22 call; is that correct?

- 1 A Yes, and that's referring -- when I speak
- of in this answer to 251(b)(5) local traffic, I am
- 3 also referring to Answer B, which is -- where the
- 4 definition in here is that traffic that is subject to
- 5 reciprocal compensation.
- 6 Q So is it your opinion that the insertion of
- 7 the IXC means that the call is not subject to
- 8 reciprocal compensation?
- 9 A Yes, and per the terms of the contract,
- 10 that's correct.
- 11 Q Well, I'm not talking in terms of the --
- 12 present terms of the contract. I'm talking about
- generally your understanding about 251(b)(5)
- 14 reciprocal compensation.
- 15 A Well, I'm sorry then, could you -- can we
- 16 go through this again real quickly?
- 17 Q Sure. Sure.
- I wasn't talking in terms of any
- 19 interconnection agreement.
- 20 A Okay.
- 21 Q I was talking in terms of the 251(b)(5)
- 22 traffic under the FCC's rules and regulation that is

- 1 subject to reciprocal compensation. Do you
- 2 understand that?
- 3 A Yes, traffic that's originated by one party
- 4 and terminated by the other.
- 5 Q Okay. So is it your testimony that
- 6 251(b)(5) traffic includes traffic that is originated
- 7 by AT&T, sent to an IXC and delivered to Sprint PCS
- 8 via that IXC?
- 9 A I think that call originates and terminates
- 10 within the MTA, and, therefore, is subject to Section
- 11 251(b)(5) for purposes of compensation for that call.
- 12 However, those calls that are 1-plus dialed to an IXC
- are not AT&T's responsibility for the payment of
- 14 251(b)(5) termination charges to Sprint.
- 15 Q Okay. So I understand you, you're not
- 16 saying that they're subject to reciprocal
- 17 compensation; correct?
- 18 A AT&T does not owe Sprint reciprocal
- 19 compensation for 1-plus dialed calls.
- 20 Q You're saying that AT&T doesn't owe
- 21 reciprocal compensation for that call?
- 22 A When it's sent to an IXC, that's correct.

- 1 Q Presumably somebody else does?
- 2 A There's a relationship between the IXC and
- 3 Sprint PCS in that scenario where traffic termination
- 4 charges would be settled.
- 5 Q Now, what is the basis for your opinion
- 6 that that call is not -- that AT&T does not owe
- 7 reciprocal compensation on that call?
- 8 A AT&T -- I'm sorry. The originating enduser
- 9 caller of that call is paying subscription fees to
- 10 their interexchange carrier for purposes of carriage
- of that call beyond the local exchange boundary.
- 12 Therefore, the financial relationship for Sprint to
- 13 recover their costs associated with terminating that
- 14 call are now pointed towards the IXC.
- The IXC receives the retail rates from
- 16 the customer. The IXC pays for termination -- or
- 17 terminating switch access charges on that call.
- 18 Q Okay. And you admit, though, that an AT&T
- 19 caller is the one who placed the call; is that
- 20 correct?
- 21 A The AT&T enduser initiated the call to
- their interexchange carrier, which then carried that

- 1 call.
- Q Well -- but, they don't dial the number to
- 3 their IXC, they dialed a Sprint PCS telephone number.
- 4 Would you agree?
- 5 A Sure. They dialed to their IXC by dialing
- 6 "1." That initiates that relationship.
- 7 Q Okay. But then the ten digits following
- 8 the "1" are associated with a Sprint PCS customer.
- 9 Would you agree with that?
- 10 A Sure.
- 11 Q Okay. You understand that Sprint disagrees
- 12 with AT&T's view on that subject?
- 13 A That's my understanding.
- 14 O Okay. And if -- if AT&T -- and are you
- 15 aware that there are opinions out of federal circuits
- 16 that have indicated that the originating carrier is
- 17 subject to reciprocal compensation for those calls?
- 18 A The originating carrier?
- 19 Q That the originating local exchange carrier
- is subject to reciprocal compensation?
- 21 A The originating carrier is not ever subject
- to reciprocal compensation. It would be the

- 1 terminating carrier.
- 2 Q All right. No -- well, let me start off
- 3 again.
- 4 Your view is that AT&T, the ILEC, as
- 5 the originating carrier, right, is not subject to
- 6 reciprocal compensation for an intraMTA call to a
- 7 Sprint PCS customer if it's handed off to on IXC; is
- 8 that correct?
- 9 A I'm sorry. I would to have ask --
- 10 Q Boy, that's a long question. In the
- 11 circumstance where AT&T originates an intraMTA call
- 12 and then has dialed 1-plus, okay, does AT&T -- is
- 13 AT&T obligated to pay reciprocal compensation on that
- 14 call?
- 15 A No.
- 16 Q Okay. Now, when the call's reversed, okay,
- 17 and a Sprint PCS calls AT&T within the MTA, is Sprint
- 18 PCS obligated to pay reciprocal compensation on that
- 19 call?
- 20 A Yes.
- Q Okay. Do you understand that AT&T's
- 22 position that it's not subject to recip -- let me

- 1 back up.
- On the call where it's an AT&T
- 3 customer originated call, okay, dial 1-plus to a
- 4 Sprint PCS customer within the MTA, your opinion is
- 5 that AT&T does not owe reciprocal compensation on
- 6 that call; is that correct?
- 7 A Yes.
- 8 Q Okay. Do you understand or are you aware
- 9 that several courts of appeals have decided that the
- 10 originating ILEC does owe reciprocal compensation for
- 11 that call?
- 12 A Without getting into specifics, I'm aware
- 13 that, perhaps, one or two commissions have ruled in
- 14 that matter. I'm not sure if "several" is the right
- 15 term, but I believe there has been at least one.
- 16 Q Okay. And actually I asked about Federal
- 17 Courts of Appeal, okay, as opposed to the
- 18 commissions. Are you aware of any Federal Court
- 19 Appeal decisions on this?
- 20 A I'd have to see documents. I'm sorry.
- 21 Q So AT&T is going to ask this Commission to
- 22 make a determination on this issue; is that correct?

- 1 A On 1-plus dialed calls?
- 2 Q Correct.
- 3 A I don't -- I'm not sure that we are asking
- 4 the Commission to make a determination on that
- 5 because they're not subject to reciprocal
- 6 compensation.
- 7 Q Well, it's your view that they're not
- 8 subject to reciprocal compensation?
- 9 A And the contract also says that, that
- 10 they're not subject to --
- 11 Q Again, AT&T is -- you have provided a
- 12 traffic study that purports to show the number of
- minutes that are subject to reciprocal compensation;
- 14 correct?
- 15 A Yes.
- 16 Q Okay. And your traffic study excluded the
- intraMTA IXC minutes; is that correct?
- 18 A That's correct. They're not considered
- 19 local wireless traffic subject to bill and keep under
- 20 this contract. So there's no reason to included them
- 21 in traffic studies.
- 22 [!EZ SPEAKER 04]: Move to strike as

- 1 unresponsive.
- JUDGE DOLAN: Sustained.
- 3 BY [!EZ SPEAKER 04]:
- 4 O Mr. McPhee, if the Commission determines
- 5 that AT&T does owe reciprocal compensation for
- 6 intraMTA IXC calls, okay -- again, just assume that
- 7 they make that determines. Do you understand that?
- 8 A Yes.
- 9 Q Wouldn't you agree that that would
- invalidate AT&T's traffic study?
- 11 A In that hypothetical it would change the
- 12 results of that study.
- 13 Q Okay. So you would agree that your traffic
- 14 study would be -- would not correctly reflect then
- 15 the situation where AT&T's originated traffic was
- 16 subject to reciprocal compensation?
- 17 A In your hypothetical, that's correct.
- 18 Q And just your argument is that because of
- 19 the intervening carrier, the IXC, that that traffic
- 20 should be excluded from your traffic study; is that
- 21 correct?
- 22 A That's one of the arguments, yes.

- 1 Q Mr. McPhee, in your preparation in this
- 2 case for your testimony, did you review other cases
- 3 with respect to the issue of what traffic was subject
- 4 to reciprocal compensation?
- 5 A Other cases, no.
- 6 Q Okay. You did not review any Commission
- 7 orders dealing with AT&T's position that the intraMTA
- 8 IXC traffic is not subject to reciprocal
- 9 compensation?
- 10 A Not specifically that I recall.
- 11 Q You indicate in your work experience --
- 12 starting on Line 16, do you see that?
- 13 A Yes.
- 14 Q Could you just read that sentence, please.
- 15 A My responsibilities included identifying
- 16 policy and product issues, to assist negotiations and
- witnessing, addressing SBC's reciprocal compensation
- 18 and interconnection agreements as well as SBC's
- 19 transit offering.
- 20 Q And you indicate earlier that this is
- 21 throughout the SBC 13-state region; is that right?
- 22 A Yes.

- 1 Q Okay. And Illinois is within that 13-state
- 2 region?
- 3 A That's correct.
- 4 Q Are you aware that in Case No. 04-0040,
- 5 that the Illinois Commission ruled that the argument
- 6 that the originating local exchange carrier was not
- 7 subject to reciprocal compensation if it handed off
- 8 the call to an intervening carrier was spurious?
- 9 A Do you I recall that case?
- 10 O Yes.
- 11 A I don't recall that case.
- 12 Q Okay. Are you aware of AT&T taking
- 13 position that the originating carriers are subject to
- 14 reciprocal compensation even for calls handed off to
- 15 intervening carriers?
- 16 A I'm sorry. If you can clarify which AT&T,
- 17 premerger AT&T or are you speaking of SBC premerger?
- 18 Q Well, how about AT&T, the local exchange
- 19 carriers.
- 20 A As they exist today?
- Q Yes.
- 22 A Not specifically.

- 1 Q Well, were you involved in the case in
- 2 Wisconsin titled 05-TI1068, that's titled
- 3 Investigation on the Commission's Own Motion into the
- 4 Treatment of Transiting Traffic?
- 5 A I don't believe I was an active participant
- 6 in this one.
- 7 Q And, again, although it's -- part of your
- 8 responsibilities included SBC's transit traffic
- 9 offering?
- 10 A Prior to June 2003, that's correct.
- 11 Q You've been handed what is AT&T's brief in
- 12 that proceeding. Do you see that?
- 13 A Yes.
- 14 Q Would you have been involved in developing
- 15 AT&T's policy position?
- 16 A Generally speaking, my level of involvement
- 17 has ebbed and flowed over time. But I have generally
- 18 kept tabs on it, if nothing else, to see what the
- 19 current policies are.
- 20 Q Can you turn to Page 26.
- 21 A Okay.
- 22 Q And do you see midway down the page --

- 1 well, first of all, do you see Section 6?
- 2 A Yes, I do.
- 3 Q Okay. And midway down the page there is a
- 4 citation that says, CEG Western Wireless, LLC, versus
- 5 Boyle. Do you see that case cited? It's in italics.
- 6 A WWC License, LLC?
- 7 Q Yes.
- 8 A I see that, yes.
- 9 Q Okay. And do you see the parenthetical
- 10 under that case?
- 11 A It begins with "D"?
- 12 Q Yeah, actually the parenthetical after
- "unpublished."
- 14 A Okay. I see that.
- 15 Q And could you read what that says, please.
- 16 A Sure.
- 17 It says, Holding that under the FCC's
- decisions originating carriers must pay compensation
- 19 to terminating carriers under the reciprocal
- 20 compensation provision of the 1996 Act whether or not
- 21 the call was delivered via an intermediate carrier.
- 22 Q Okay. And you understand this is a

- 1 position that AT&T Wisconsin took in that proceeding;
- 2 is that correct?
- 3 MR. FRIEDMAN: Objection. Foundation.
- 4 Again, two points. One is you've just
- 5 referred the witness to a citation without reference
- 6 to any particular context and a parenthetical
- 7 characterizing a decision.
- But the other is, that again, if
- 9 Mr. McPhee has not seen this before, had nothing to
- 10 do with this case, had nothing to do with developing
- 11 AT&T's position, then there's no foundation for
- 12 asking Mr. McPhee any questions about what was going
- on here. The document speaks for itself.
- 14 MR. PFAFF: Let me just ask, AT&T if we
- 15 consider marking this as an exhibit during lunch and
- 16 then we'll come back to it?
- 17 MR. FRIEDMAN: Sure.
- 18 BY [!EZ SPEAKER 04]:
- 19 Q Mr. McPhee, you were involved in the
- 20 preparation of the redlines?
- 21 A No.
- 22 Q But you testified the redlines were

- prepared; correct?
- 2 A Yes, I did.
- 3 Q And you prepared a matrix showing the
- 4 changes that were made?
- 5 A I did not. The reporting team did. The
- 6 same people that did the redlines.
- 7 Q Did you submit the matrix as part of your
- 8 testimony?
- 9 A It was attached to it, yes.
- 10 Q Okay. And is it your position that the
- 11 changes presented by the porting team to the redline
- 12 are necessary in order to port the Kentucky ICA into
- 13 Illinois?
- 14 [!EZ SPEAKER 02]: I want to be very clear what
- 15 you mean by "you." Are you asking whether it's
- 16 AT&T's position that those changes are necessary for
- 17 purposes of the port, or are you asking whether Scott
- 18 McPhee is here to support the proposition that each
- 19 of them is, including those about which others have
- 20 testified, for example, or those about which no one
- 21 has testified?
- MR. PFAFF: I would say the answer is both.

- 1 BY [!EZ SPEAKER 04]:
- 2 Q I mean, is it AT&T's position that these
- 3 changes are necessary to port the Kentucky ICA into
- 4 Illinois?
- 5 A Yes.
- 6 Q Okay. And are you the witness for AT&T
- 7 that is supporting that position?
- 8 A I presented the matrix. I don't have an
- 9 opinion or a basis for an opinion on portions of that
- 10 matrix.
- 11 Q Okay. So are you saying that if it's not
- in your matrix, that you don't have any opinion?
- 13 A I'm saying if it's something I didn't
- 14 testify to, then it's a subject I'm not here to
- 15 advocate.
- 16 Q All right. Did you testify to Attachment
- 17 3?
- 18 A Certain portions of it, yes.
- 19 Q And specifically in Attachment 3, did you
- 20 testify as to the deletion of Section 6.1?
- 21 A Yes.
- 22 Q And you include that on your matrix, didn't

- 1 you?
- 2 A It should be on there, yes.
- 3 Q Now, I'm going to bring to you -- do you
- 4 have your copy of the redline, the AT&T redline?
- 5 A No.
- 6 Q Okay. I'm going to bring to you Sprint's
- 7 copy of the redline --
- 8 MR. FRIEDMAN: The AT&T redline?
- 9 MR. PFAFF: Of the AT&T redline. Thank you,
- 10 Mr. Friedman.
- 11 BY [!EZ SPEAKER 04]:
- 12 Q -- reflecting the changes that AT&T has
- 13 proposed. Okay. Do you see that?
- 14 A Yes.
- 15 Q Now, you have indicated that -- well,
- 16 strike that.
- 17 You would eliminate Section 6.1,
- 18 specifically, the bill and keep provision; is that
- 19 right?
- 20 A Yes, I would.
- 21 Q Okay. And you would replace it with a
- 22 number of sections within the AT&T proposed redline;

- 1 is that correct?
- 2 A That's correct. The sections would all
- 3 address the treatment of traffic subject to
- 4 reciprocal compensation.
- 5 Q Okay. And, specifically, the first section
- 6 I want to deal with is what's titled, Sprint's CLEC
- 7 Interconnection Compensation. Do you see that?
- 8 A Yes.
- 9 Q And does AT&T propose that change as a
- 10 replacement to 6.1?
- 11 A I believe in general AT&T proposes
- 12 Section 6 to address reciprocal compensation or inter
- 13 carrier compensation to replace the brief bill and
- 14 keep provision in the old BellSouth agreement.
- 15 Q And would you agree that Section 6 has
- 16 become very large now; is that correct?
- 17 A It has several paragraphs to it.
- 18 Q Several, I'm counting from Page 27 to 43.
- 19 But, I guess, depending upon your definition of
- 20 several... Anyway, you would agree that these are
- 21 the provisions in Section 6 that AT&T proposes to
- replace Section 6.1; is that correct?

- 1 A Yes.
- 2 Q Okay. Now, are you prepared to testify as
- 3 to the meaning of the provisions that AT&T is
- 4 proposing?
- 5 A I guess we'd have to look and see
- 6 specifically which meanings. I could certainly take
- 7 a stab at that.
- 8 Q If you're not going to testify as to the
- 9 proposed meanings in Section 6, was that the role of
- 10 another AT&T witness?
- 11 A It could have been.
- 12 Q Well, specifically, the bill and keep
- 13 provisions, was there any other witness who was
- 14 testifying with respect to the bill and keep
- 15 provision?
- 16 A I don't think so.
- 17 Q Okay. So you are the AT&T witness in that
- 18 regard; is that correct?
- 19 A Yes.
- 20 Q Now, you indicated earlier, that the -- in
- 21 AT&T's view the appropriate reciprocal compensation
- 22 rate is triple 07; is that correct?

- 1 A Yes.
- 2 Q And the language here dealing with Sprint
- 3 CLEC interconnection compensation appears to support
- 4 that position. Would you agree with that?
- 5 A Yes.
- 6 Q Okay. Now, you've also inserted
- 7 Section 6.18. And I'm sorry that's on Page 36 of 51,
- 8 I think.
- 9 A Yes.
- 10 Q Do you see that? And it's titled, CMRS
- 11 Local Traffic Compensation?
- 12 A Yes.
- [!EZ SPEAKER 04]: I have a copy for the judge.
- 14 I'm sorry.
- 15 THE WITNESS: I have Attachment 3 if that's all
- 16 we're going to talk about. I just didn't have the
- 17 entire --
- 18 [!EZ SPEAKER 04]: Yeah, that's all we're going
- 19 to talk about.
- 20 Here, we'll let the judge look at
- 21 this. And I apologize, Judge.
- JUDGE DOLAN: That's all right.

- 1 MR. PFAFF: And I think we can give the
- 2 Staff -- I've got one more copy.
- 3 Again, my apologies for not handing
- 4 more of those out.
- 5 BY [!EZ SPEAKER 04]:
- 6 Q 6.18 is entitled, CMRS Local Traffic
- 7 Compensation; correct?
- 8 A Yes, it is.
- 9 Q Now, AT&T has also proposed the inclusion
- 10 of the document that entitles the cellular PCS
- 11 pricing. And you kind of have to thumb through --
- 12 actually, let me just hand -- I've got a copy of that
- 13 I can hand out.
- JUDGE DOLAN: Jeff, not to cut your -- but how
- much longer do you have to go?
- 16 [!EZ SPEAKER 04]: I do have a little bit more
- 17 to go.
- 18 (Whereupon, a recess was taken.)
- 19 (Whereupon, Sprint Cross-Exhibit
- 20 No. 3 was marked for
- 21 identification.)
- 22 [!EZ SPEAKER 04]: During our break there was

- discussion between Sprint and AT&T with respect to --
- 2 and I don't think it was marked yet, but it was the
- 3 AT&T comments in the Wisconsin proceeding. And I
- 4 believe this will be our Exhibit 3 -- Cross 3 and --
- 5 MR. HARVEY: And just, Counsel, for my own
- 6 benefit because I'm behind the rest of the world, the
- 7 Cross 3 would be the --
- 8 [!EZ SPEAKER 04]: It was fully AT&T comments
- 9 and excerpted page.
- 10 MR. RASHES: If I could interject, before the
- 11 Public Service Wisconsin Commission on meetings to
- 12 the treatment of transiting traffic matter, 05, dash,
- 13 2I-0167. It's excerpts from AT&T which are initial
- 14 briefs on legal issues related to --
- 15 [!EZ SPEAKER 04]: Sprint would move for the
- 16 admission of that exhibit.
- 17 MR. FRIEDMAN: No objection.
- 18 MR. HARVEY: None from Staff.
- 19 JUDGE DOLAN: Sprint Exhibit No. 3 will be
- 20 admitted into the record.

21

22

- 1 (Whereupon, Sprint Cross-Exhibit
- No. 3 was admitted into
- 3 evidence.)
- 4 BY [!EZ SPEAKER 04]:
- 5 Q Mr. McPhee, I think right before lunch I
- 6 had handed you a piece of paper that's labeled
- 7 "attachments" that say PCS; is that correct?
- 8 A Yes.
- 9 Q And is it your understanding that this is
- 10 an attachment that AT&T would propose to be included
- in the AT&T's version of the redline?
- 12 A It's my understanding that there would be a
- 13 pricing attachment similar to this, and if you
- 14 represented it as what AT&T has proposed, then I
- 15 believe it to be so.
- 16 Q Okay. And you will note -- again, turning
- 17 back to the AT&T proposed language in the redline.
- 18 A Okay.
- 19 Q If you'll look to 6.18 -- I'm sorry.
- 20 Attachment 3.
- 21 A Okay.
- Q Okay. You'll note that in 6.18.2 -- do you

- 1 see that paragraph?
- 2 A Yes.
- 3 Q Okay. And it's the -- the subsection is
- 4 titled, Compensation for Section 251(b)(5) Calls
- 5 Transport Termination; is that correct?
- 6 A Yes.
- 7 O Now, you'll notice that the last sentence
- 8 of that section says, The rates for this reciprocal
- 9 compensation are set forth in the state-specific
- 10 pricing schedule, paren, wireless, end paren. Do you
- 11 see that?
- 12 A Yes, I do.
- 13 Q Now, is this -- is the attachment that I
- 14 handed you that's labeled "pricing," is that the
- 15 attachment that's being referred to?
- 16 A Like I said, it very well may be if it was
- 17 what was included with the redlines, then, yes, it
- 18 would be.
- 19 O Okay. Something similar to that.
- 20 You had said earlier that AT&T --
- 21 AT&T's proposed reciprocal compensation rate was
- 22 going to triple 07; is that correct?

- 1 A Yes, I did.
- 2 Q Is it your testimony that that would be
- 3 AT&T's proposed reciprocal compensation rate for both
- 4 Sprint CLEC and Sprint's wireless divisions?
- 5 A Yes, it would. And if this pricing
- 6 attachment were what was attached to the redline, it
- 7 contains errors in their wireless rates.
- 8 Q Okay. And, so, specifically, it indicates
- 9 in this attachment pricing. It reflects rates for
- transport and termination; is that correct?
- 11 A Yes.
- 12 Q Okay. And it shows for Type 28.005318?
- 13 A Yes.
- Q Okay. And what you're saying now is, in
- 15 fact, this provision would actually just read triple
- 16 07?
- 17 A That's correct.
- 18 Q Okay. Well, I appreciate that.
- So the -- well, let me point out
- 20 something else to you, in Section 6.18.A.1, CMRS
- 21 classification of traffic --
- 22 A Yes.

- 1 Q Okay. And it says, Telecom traffic
- 2 exchange between AT&T and Sprint PCS pursuant to this
- 3 agreement will be classified as either Section
- 4 251(b)(5) calls, comma, IXC traffic, comma, or
- 5 interMTA traffic. Do you see that?
- 6 A Yes.
- 7 Q Okay. Now, do you see where Section
- 8 251(b)(5) calls is capitalized? Do you see where
- 9 "calls" is capitalized?
- 10 A Yes.
- 11 Q You understand that normally when a term is
- 12 capitalized that in a contract it means it's a
- 13 defined term?
- 14 A Yes, I do.
- 15 Q Okay. Do you know if that phrase is
- 16 defined anywhere?
- 17 A I would have to look through it to see if
- it's a defined term or perhaps a typo.
- 19 Q Okay. Well, and I won't -- I'm sorry. I
- 20 won't ask you to go through the entire contract.
- 21 Can you explain how in this
- 22 Section 6.18 how AT&T would propose to be compensate

- 1 or compensate Sprint for the different types of
- 2 traffic? Okay. So let me take these one at a time.
- 3 Section 251(b)(5) traffic, even if
- 4 it's wireless because we're in the CMRS section;
- 5 correct?
- 6 A Yes.
- 7 Q You would propose to exchange that at the
- 8 rate of triple 07?
- 9 A That's correct.
- 10 Q Okay. Now, the IXC traffic, which again, I
- 11 see that's referenced, but I don't see it defined
- 12 anywhere, what would be AT&T's proposal for IXC
- 13 traffic?
- 14 A Well, first of all, Section 6.18(a) is just
- 15 a classification of traffic. It's not the
- 16 compensation for the traffic. So I think we'd have
- 17 to look somewhere else in the contract to see what
- 18 the compensation is for these type of traffic.
- 19 O So it's not included in that section. Is
- that your testimony?
- 21 A Not in that specific 16.1, that's correct.
- 22 Q Okay. And is interMTA traffic compensated

- 1 for under this section?
- 2 A I don't believe that compensation for
- 3 interMTA traffic is addressed here.
- 4 Q Okay. Thank you.
- 5 All right. In your testimony you
- 6 state that the facility sharing provisions in the
- 7 Kentucky ICA are state-specific provisions. You can
- 8 put aside that attachment just for a minute.
- 9 A Okay.
- 10 Q And I'm going to move to the facilities
- 11 sharing part.
- 12 A Okay.
- 13 Q You state that the facilities sharing
- 14 provisions in the Kentucky ICA are state-specific
- 15 provisions; is that correct?
- 16 A The factor itself is definitely
- 17 state-specific.
- 18 Q And, specifically, we're discussing the
- 19 provisions in the Kentucky ICA that states that the
- 20 wire -- excuse me -- the wireless local
- 21 interconnection facilities will be shared on an equal
- 22 basis; is that right?

- 1 A That's in dispute. It's -- AT&T says that
- 2 that's on a proportional basis. But that's the
- 3 section of the contract. Correct.
- 4 Q Correct. Thank you.
- Now, turning to Section 2.3.2 in
- 6 Attachment 3.
- 7 A Okay.
- 8 Q Do you -- I mean, are you there?
- 9 A Yes, I am.
- 10 Q And, again, this is the provision that
- 11 discusses the equal sharing of the wireless facility;
- 12 correct?
- 13 A It discusses the sharing of the -- it
- 14 discusses the shared facility factor.
- 15 Q Do you see -- and the -- midway through the
- 16 paragraph there's a sentence that starts -- it says,
- 17 In the event a party interconnects?
- 18 A Yes, I see that.
- 19 Q Could you read that whole sentence, please.
- 20 A In what form? In the Kentucky form or in
- 21 the proposed AT&T form?
- 22 Q Even in the proposed AT&T form.

- 1 A Okay. In the event a party interconnects
- 2 via the purchase of facility and/or services from the
- 3 other party, the appropriate access tariff as amended
- 4 from time to time will apply.
- 5 Q And the only change to that sentence that
- 6 AT&T has proposed is they have stricken intrastate --
- 7 the word "intrastate" and replaced it with "access";
- 8 is that correct?
- 9 A That's correct.
- 11 provision is that the facilities would be priced
- 12 based on the appropriate tariff?
- 13 A I take it to mean that the rate that would
- 14 be applied for this specific facility would be an
- 15 access tariff.
- 16 Q And even in Sprint's version, okay, where
- 17 it says, The appropriate intrastate tariff, that
- 18 would be the state-specific price out of the
- intrastate tariff; is that correct?
- 20 A It's the state-specific rate for those
- 21 facilities in the tariff.
- 22 Q And each state would have a different

- 1 tariff. Would you agree with that?
- 2 A I believe that's the case, yes.
- 3 Q So, for example, for facilities in Alabama,
- 4 that state's intrastate tariff would apply; correct?
- 5 A Well, the -- I'm sorry. What state did you
- 6 say?
- 7 O I said for Alabama.
- 8 A Alabama. Alabama's tariff would apply. I
- 9 don't know that it's an intrastate tariff or what the
- 10 tariff's name is. But there is most likely a tariff
- 11 that applies for the rates for facilities in Alabama.
- 12 Q You would agree that under this provision,
- 13 that it's likely that Sprint is paying different
- 14 prices -- or let me -- strike that. I'm sorry.
- That the price for the underlying
- 16 facility is different from state to state. Would you
- 17 agree with that?
- 18 A I have no reason to doubt it; but I don't
- 19 know that.
- 20 Q Would you also agree that the facilities
- 21 sharing provisions in Kentucky were entered into
- 22 voluntarily?

- 1 A In Kentucky I believe they were.
- 2 Q Now, in your direct testimony on Page 36 --
- 3 are you there?
- 4 A Yes, I am.
- 5 Q -- you state -- on Line 854 there's a
- 6 question that says, Why is transit traffic not
- 7 included in AT&T's portion of the shared facility
- 8 factor? Do you see that question?
- 9 A Yes, I do.
- 10 Q Okay. And this line of questioning is
- 11 based upon your calculation of what the appropriate
- 12 sharing of the facilities should be; right?
- 13 A That's correct.
- 14 O Now, you have -- AT&T and you have excluded
- 15 transit traffic in the calculation of that
- 16 percentage; is that correct?
- 17 A I believe that transit traffic was included
- in the calculation of that facility factor.
- 19 Q Okay. I'm sorry. You're right.
- 20 Transit traffic was allocated to
- 21 Sprint; is that correct?
- 22 A That's correct.

- 1 Q Okay. So all the transit traffic, either
- 2 to Sprint or from Sprint, was assigned to Sprint when
- 3 you made your calculations?
- 4 A That's correct.
- 5 Q Okay. And just so we understand, you
- 6 understand transit -- when we talk about transit
- 7 traffic, it's when AT&T, the ILEC, serves as the
- 8 intermediary between two other carriers; is that
- 9 correct?
- 10 A In this case, that's correct.
- 11 Q Okay. And in your testimony on Page --
- 12 it's in your rebuttal testimony. You've included --
- 13 you indicate that the transit rate includes three
- 14 separate elements. And I'm sorry, that's on Page 23
- 15 of your rebuttal testimony.
- 16 A I see that.
- 17 Q Okay. And those three elements are tandem
- 18 switching, tandem transport and tandem transport
- 19 facility; is that correct?
- 20 A Yes.
- 21 Q Could you describe what you mean by those
- 22 three elements.

- 1 A I believe -- I'm not a cost expert, nor did
- 2 I promulgate the rates assigned to these elements,
- 3 but it's my general understanding that the element
- 4 for tandem switching includes the rate for the
- 5 functions of opening up the tandem switch port and
- 6 keeping that switch port open.
- 7 Tandem transport, I believe, is
- 8 circuit -- the rate associated with the costs for
- 9 keeping the circuit open from that tandem switch to,
- 10 I guess, the terminating CLEC switch or in -- point
- 11 of interconnection.
- 12 And tandem transport facility is, I
- 13 believe, a mileaged-based rate for that same open
- 14 circuit transport. One of them is a per minute of
- use rate and one of them is a mileage rate to measure
- 16 the distance.
- 17 O And this is the rate that is assessed to
- 18 Sprint for the transit services it obtains from AT&T;
- 19 is that correct?
- 20 A Yes, it is.
- 21 Q And just so I understand the transport
- 22 element, is the transport element before or after the

- 1 tandem switch?
- 2 A I believe it's -- again, I didn't -- I'm
- 3 not the one that made up the rate. I believe it's
- 4 the transport once the call is initiated and sent to
- 5 AT&T's tandem is the transport beyond the tandem
- 6 switch.
- 7 Q And let me describe then the situation, a
- 8 Sprint PCS customer calls a T-Mobile wireless
- 9 customer, and we're both interconnected through
- 10 AT&T's tandem. Do you understand that? So Sprint
- 11 delivers a call across this facility to the AT&T
- 12 tandem and AT&T delivers it on -- forwards it on to
- 13 T-Mobile; is that correct?
- 14 A Correct.
- 15 Q Okay. And what I heard you just say is
- 16 that the transport element is that piece after the
- 17 tandem -- after AT&T gets the call as tandem and is
- 18 forwarding it on to T-Mobile; is that right?
- 19 A That's my understanding.
- I'm not -- unfortunately, I'm not
- 21 positive. I wasn't -- when these elements were
- 22 promulgated, I -- I'm unaware of how the cost people

- 1 assigned, but that's my general understanding.
- 2 Q Subject to your caveat, I'll understand it.
- The charges from -- that AT&T assess
- 4 to Sprint for transit, is this .005034 per minute of
- 5 use. Does AT&T assess any other charge for this
- 6 transit service?
- 7 A In Illinois or --
- 8 Q In Illinois. I'm sorry.
- 9 A I don't know. I'd have to look. I know
- 10 that this is a tariffed rate, but there might be
- 11 other old contracts that might have a different rate.
- 12 I just don't know.
- 13 Q And this is the -- you referenced the
- 14 tariff filed in Illinois, Tariff 20; correct?
- 15 A Yes.
- 16 O Okay. And this is the rate that's included
- in that tariff?
- 18 A Yes.
- 19 Q Is this the rate that AT&T charges to other
- 20 carriers within Illinois for AT&T's transit service?
- 21 A I would believe so. Like I said, there
- 22 might be contracts with different numbers in them.

- 1 But this is a tariff transit rate.
- 2 Q And other carriers would pay this combined
- 3 rate that would include these three elements;
- 4 correct?
- 5 A Other wireless carriers would pay this
- 6 combined rate. That's correct.
- 7 Q Now, in a situation where AT&T -- I mean,
- 8 where Sprint is sending the call to T-Mobile -- I'm
- 9 sorry. Let me describe another circumstance.
- 10 Let me describe a circumstance where
- 11 now T-Mobile is sending a call to Sprint PCS --
- 12 A Okay.
- 13 Q -- using AT&T's transit service through the
- 14 tandem switch. Do you understand that?
- 15 A Yes.
- 16 Q Now, you've indicated that T-Mobile would
- 17 pay the same price with the three elements; correct?
- 18 A Assuming that they're buying out of the
- 19 tariff, that's correct.
- 20 Q Okay. Now, T-Mobile would then deliver the
- 21 call to AT&T. The call would go onto AT&T's tandem
- 22 and AT&T would deliver it on to Sprint PCS; correct?

- 1 A Yes.
- 2 Q And you've stated that in your calculation
- 3 that transit traffic is allocated, if you will, to
- 4 Sprint for purposes of your sharing calculation; is
- 5 that right?
- 6 A Sure.
- 7 Q Now, when T-Mobile -- and the allocation of
- 8 the sharing facility is to determine which carrier is
- 9 responsible for the use of that facility; is that
- 10 right?
- 11 A Well, the facilities sharing factor is
- 12 allocating which carriers are responsible for the
- 13 cost of that facility. And that's reflective of the
- 14 use of the facility.
- 15 Q Well, specifically, the facilities sharing
- 16 provision between -- in the BellSouth agreement deals
- 17 with -- and I'm sorry, in the Kentucky ICA -- deals
- 18 with how Sprint and AT&T will share the cost of that
- 19 facility; is that correct?
- 20 A Yes.
- Q Okay. And AT&T has proposed that the
- 22 appropriate sharing rate is a proportionate use; is

- 1 that correct?
- 2 A Yes.
- 3 Q And you've developed your study about which
- 4 carrier's proportionally using the facility; correct?
- 5 A That's correct.
- 6 Q And you've allocated to Sprint the incoming
- 7 transit traffic?
- 8 A Yes.
- 9 Q And you would say that that is -- that
- 10 constitutes Sprint's use of the facility; is that
- 11 right?
- 12 A Essentially, yes.
- 13 Q Okay. But in the situation where T-Mobile
- is calling a Sprint PCS customer, and they're using
- 15 the transit service, you've also indicated that
- 16 T-Mobile has agreed to, as part of the rate that it
- 17 pays for this transport piece, after the tandem; is
- 18 that right?
- 19 A Right. They pay for the usage of the
- 20 circuitry to transport that call across the facility,
- 21 which has a separate underlying cost that we're still
- 22 apportioning between Sprint and AT&T.

- 1 Q So AT&T has charged T-Mobile for this cost;
- 2 correct?
- 3 A They're separate costs.
- 4 Q Well, isn't it the same facility?
- 5 A I'm not charging for -- I'm not charging
- 6 T-Mobile for the facility. I'm charging T-Mobile for
- 7 the usage of the switching and the transport that are
- 8 part of the trunking and the circuitry that rides
- 9 across that facility.
- 10 Q But isn't -- didn't you testify that the
- 11 transport was the piece after the tandem switch --
- the mileage, the transport element?
- 13 A The usage of a network beyond the tandem
- 14 switch. That's different than the underlying cost of
- 15 the facility between the two parties.
- 16 Q Now, you understand that AT&T -- I'm sorry.
- 17 You understand that Sprint disagrees that its
- 18 proportionate use of the facility -- I'm sorry.
- 19 Strike that.
- 20 In your attachment for pricing -- do
- 21 you still have that in front of you?
- 22 A Yes, I do.

- 2 facility factor is .20; is that correct?
- 3 A That's what this document reflects, yes.
- 4 O Okay. And that kind of shares AT&T's view
- 5 that Sprint uses a facility approximately four times
- 6 as much as AT&T?
- 7 A Let me make a clarification here.
- 8 Q Sure.
- 9 A I'm probably the master of corrections
- 10 today. This number would reflect that, yes. And I
- 11 believe that this pricing attachment, if this is what
- was attached to the redline, was done prior to AT&T
- 13 completing its analysis of the actual proportions of
- 14 traffic. So this number is a standard number that
- 15 AT&T would use in the absence of a traffic study.
- 16 However, as Exhibit JSM4 shows, that's
- 17 not the actual proportion of traffic between the two
- 18 parties. I would anticipate that that number would
- 19 change to reflect the actual traffic proportions
- 20 between the parties.
- 21 Q So the .20 was really more in the nature of
- 22 a proposal; is that correct?

- 1 A I think in the absence of the traffic study
- 2 being completed at the time the redlines was
- 3 exchanged that is what was proposed.
- 4 Q Okay. But the traffic study, at least
- 5 AT&T's traffic study would allocate the incoming
- 6 transit traffic to Sprint to Sprint; is that correct?
- 7 A Yes.
- 8 Q Okay. And even your later-developed
- 9 traffic study percentages would reflect that
- 10 position; correct?
- 11 A That's correct.
- 12 Q Okay. And do you -- would you expect
- 13 Sprint to agree with those shared facility factors?
- 14 A They haven't disputed them.
- 15 Q And in the BellSouth territory, these types
- of factors are not used; is that correct?
- 17 A I don't know. I don't know if BellSouth
- 18 has used these factors in prior contracts or not.
- 19 Q Well, going back to the BellSouth language,
- 20 that has been modified, okay, by AT&T, correct --
- 21 specifically, looking at 2.3.2, it says that we will
- 22 share the costs of the facility equally; is that

- 1 correct?
- 2 A Yes. Maybe I misunderstood the prior
- 3 question. There is a factor in there. It's just an
- 4 equal factor.
- 5 Q Okay. And the parties were exchanging
- 6 traffic that way in BellSouth; is that right?
- 7 A They were apportioning the cost for that
- 8 facility in that way. I don't know what the -- you
- 9 know, the traffic was initially balanced, and I don't
- 10 know if it is today or not.
- 11 Q Well, you would agree, though, that the
- 12 balance of traffic really isn't at issue in the
- 13 facility sharing factor, is it?
- 14 A Not the balance of traffic. The proportion
- 15 of traffic is at issue.
- 16 Q Well, you're not suggesting that Sprint's
- 17 entitled to reciprocal compensation for all the
- 18 outgoing transit traffic it sends; right?
- 19 A No.
- 20 Q Okay. So we're really talking about the --
- 21 the traffic balance issue really has to do with what
- 22 each party owes each other for reciprocal

- 1 compensation; correct?
- 2 A From a reciprocal compensation perspective,
- 3 yes.
- 4 Q Right.
- 5 And the facility sharing factor has to
- 6 do with the use of the facility by each party;
- 7 correct?
- 8 A That's correct.
- 9 O Okay. And those could be two different
- 10 things?
- 11 A Yes.
- 12 MR. PFAFF: I don't have anything further for
- 13 this witness. Thank you.
- 14 JUDGE DOLAN: Thank you.
- Mr. Harvey.
- MR. HARVEY: Just a couple of things.
- 17 CROSS-EXAMINATION
- 18 BY
- MR. HARVEY:
- 20 Q Good afternoon, Mr. McPhee. My name is
- 21 Matt Harvey. This is my colleague, Jan Von Qualen.
- We represent Staff of the Illinois Commerce

- 1 Commission. As difficult as it may be to believe, I
- 2 think there are a couple questions that still need to
- 3 be asked here, and I will ask them.
- 4 They will all relate to your traffic
- 5 study, which I believe has been designated JSM4 to
- 6 your direct testimony and such of your testimony
- 7 associated with that.
- 8 A Okay.
- 9 Q Now, as I understand it, it's your
- 10 testimony that what you characterize as intraMTA
- 11 1-plus dial calls made by AT&T Illinois customers are
- 12 specifically excluded from that study?
- 13 A That's correct, and that's -- the study was
- 14 to show the volumes of local traffic subject to
- 15 reciprocal compensation that are exchanged between
- 16 the parties. And 1-plus dialed intraMTA traffic is
- 17 excluded via the contract from that local
- 18 compensation.
- 19 Q Fair enough.
- But it is, in fact, excluded, I think
- 21 is what I was getting at?
- 22 A Yes. Yes.

- 1 O And to the extent that it was included for
- 2 whatever reason -- and I realize that AT&T doesn't
- 3 believe it should be -- but were it to be included,
- 4 it's your testimony that that would certainly change
- 5 the results of the study?
- 6 A It probably would. Yeah, it probably
- 7 would.
- 8 Q You did say in response to a question from
- 9 Mr. Pfaff that it would, indeed, change the results
- of the study, and that's still your testimony?
- 11 A Yes.
- 12 Q Okay. Now, since all of the traffic in
- 13 question is, as I understand it -- well, the calls
- 14 are made by AT&T Illinois customers; correct?
- 15 A Yes.
- 16 Q So all of the traffic would, therefore, be
- 17 traffic originated by AT&T Illinois, would it not,
- 18 for purposes of reciprocal compensation?
- 19 A Yes.
- 20 Q So the change in the study that would
- 21 result from the inclusion of this traffic would be an
- increase in the minutes of use that AT&T originated

- 1 and that Sprint terminated; correct?
- 2 A Most likely, yes.
- 3 Q And that as a result AT&T would -- assuming
- 4 that the traffic was subject to reciprocal
- 5 compensation, owe Sprint PCS reciprocal compensation
- 6 for it; correct?
- 7 A If it's a 1-plus dialed call? Is that --
- 8 Q Assuming for the sake of argument that the
- 9 Commission will find or has already found that this
- 10 such traffic -- I will withdraw the question and try
- 11 it one more time as I see Mr. Friedman growing
- 12 restive here.
- 13 IntraMTA 1-plus dialed calls made by
- 14 AT&T Illinois -- well, let's confine the discussion
- to intraMTA 1-plus dialed calls made by AT&T Illinois
- 16 customers. And let us further assume that the
- 17 Commission has found that those, in the absence of a
- 18 contract, those calls are calls for which AT&T owes
- 19 Sprint PCS reciprocal compensation. Are you with me
- 20 so far?
- 21 A I think you said if we have to pay
- reciprocal compensation, would we pay reciprocal

- 1 compensation?
- Q No, that's not -- I have done this
- 3 inartfully, and I'll try yet again.
- 4 Let's assume instead that the
- 5 Commission has elsewhere found that intraMTA calls
- 6 that are passed off to an interexchange carrier and
- 7 are thereafter terminated by a wireless carrier are
- 8 calls that are, as a matter of law, subject to
- 9 reciprocal compensation. And I will just represent
- 10 to you that the Commission's done that.
- 11 A Okay.
- 12 Q Assuming that such calls were included in
- 13 your study, the percentages would change, would they
- 14 not? The 57/43 percentage, about which we've heard
- so much, would change; correct?
- 16 A Probably, yes.
- 17 Q And, in fact, the numbers would -- the
- 18 number 57 would decrease and the number 43 would
- increase, would that be your understanding of how
- 20 that would work?
- 21 A That would be my expectation, yes.
- Q Okay. And this comes under the heading of

- 1 things the Commission's going to want to know about
- 2 this case, do you have an opinion as to the magnitude
- 3 of any such change?
- A No, I don't. I have not looked at 1-plus
- 5 calls whatsoever to know what quantity does or does
- 6 not exist.
- 7 Q And so you could not, sitting here today,
- 8 offer even the most general estimate as to how
- 9 that might work -- what the changes might be?
- 10 A I'm sorry, no.
- 11 Q Fair enough. Thank you for your patience.
- 12 [!EZ SPEAKER 05]: And that's all I have for
- 13 the witness.
- 14 JUDGE DOLAN: All right. Thank you.
- 15 Redirect.
- 16 REDIRECT EXAMINATION
- 17 BY
- 18 MR. FRIEDMAN:
- 19 Q Could there, Mr. McPhee, be such a thing as
- 20 a call that originates with a Sprint PCS customer
- 21 within an MTA and that gets handed off to an IXC and
- then is terminated to an AT&T enduser. Could there

- 1 be such a thing?
- 2 A I'm not sure that there could be. I would
- 3 think that a Sprint PCS customer -- I don't know how
- 4 Sprint's network is provisioned, if they have their
- 5 own -- if PCS has their own long-distance transport
- 6 to get it to the local Chicago exchange, for example.
- 7 Q Well, do you know whether -- for example,
- 8 let's assume I'm a Sprint PCS customer with a -- I
- 9 guess we use the Springfield phone number, and I'm
- 10 calling someone in Chicago with a 312 exchange. Can
- I on my cell phone punch in 1-3-1-2 and then a phone
- 12 number?
- 13 A I believe so.
- 14 O Do you know what happens if I do that?
- 15 MR. PFAFF: I'm going to object. Lack of
- 16 foundation. I think -- his witness just said he
- 17 didn't know how that call is handled.
- 18 [!EZ SPEAKER 02]: I just asked him "do you
- 19 know." And by definition a question starts "do you
- 20 know" can't have lack of foundation.
- 21 MR. PFAFF: Well, I understand. But I think
- he's already said that he doesn't know. But...

- 1 JUDGE DOLAN: He changed his question a little
- 2 bit.
- 3 BY [!EZ SPEAKER 02]:
- 4 Q Do you know what would -- if you don't
- 5 know, just tell me you don't know.
- 6 A I would think it would complete. My
- 7 experience is -- if I recall correctly, the call
- 8 would still complete.
- 9 Q Do you know what carrier or carriers would
- 10 transport the call?
- 11 A I would assume it would be the cellular
- 12 carrier and if they have a contract specific to an
- 13 IXC that they affiliate to -- they carry traffic
- 14 with. There's not a separate wireless PIC for an IXC
- 15 that I'm aware of.
- 16 Q You have referred several times, I think,
- 17 both in response to questions by Mr. Pfaff and
- 18 Mr. Harvey to the contract providing that intraMTA
- 19 IXC calls are not subject to reciprocal compensation.
- 20 Did I understand that correctly?
- 21 A Yes. Yes.
- 22 Q Where is that -- what contract are you

- 1 talking about?
- 2 A It's the BellSouth Kentucky contract. The
- 3 provision is actually duplicated in the contract.
- 4 It's in Attachment 3 on Page 4 under "wireless local
- 5 traffic."
- 6 Q Okay. Give me just a minute because I'm
- 7 going to hand these around, even though probably
- 8 everybody has the fatter version of Attachment 3.
- 9 I've handed out excerpts. So now that
- 10 everyone has this, point us to where in Attachment 3
- 11 this language that you keep referring to is.
- 12 A It's Page 4, the paragraph that's titled,
- 13 Wireless local traffic.
- 14 O Can you read the language in that
- 15 definition that you have in mind.
- 16 A Wireless local traffic: Wireless local
- 17 traffic is defined for purposes of reciprocal
- 18 compensation under this agreement as, one, any
- 19 telephone call that originates on the network of
- 20 Sprint PCS within a major trading area and terminates
- on the network of AT&T in the same MTA and within the
- 22 local access and transport area in which the call is

- 1 handed off from Sprint PCS to AT&T.
- 2 And, two, any telephone call that
- 3 originates on the network of AT&T that is handed off
- 4 directly to Sprint PCS in the same LATA -- L-A-T-A --
- 5 in which the call originates and terminates on a
- 6 network of Sprint PCS in the MTA in which the call is
- 7 handed off from AT&T to Sprint PCS.
- 8 Q Let's break that long sentence down a
- 9 little bit. There is a kind of Part 1 and a Part 2;
- 10 right?
- 11 A Yes.
- 12 Q And both of them -- those are two parts of
- 13 a definition of wireless local traffic for purposes
- of reciprocal compensation?
- 15 A Yes.
- Of those two parts, 1 and 2, is one of them
- 17 talking about traffic going in one direction and the
- 18 other talking about traffic going the other way?
- 19 A Yes, it is.
- 20 Q Okay. Part 1, is talking about traffic
- 21 going -- that originates on whose network and
- 22 terminates on whose?

- 1 A It originates on Sprint's network and
- 2 terminates to AT&T's network.
- 3 Q Okay. So since it originates on the Sprint
- 4 wireless network and terminates on AT&T's, this is
- 5 not the kind of intraMTA call we've been talking
- 6 about because we've been focusing on traffic going
- 7 the other way; right?
- 8 A That's correct.
- 9 Q Now, for these calls, according to this
- 10 contract, that are calls that originate on the Sprint
- 11 wireless network and terminate with AT&T, in order to
- 12 be subject to recip comp does it say anything about
- 13 whether the handoff to AT&T has to be direct?
- 14 A It says which the call is handed off from
- 15 Sprint PCS to AT&T.
- 16 Q Okay. Now, in Item 2 this is talking about
- 17 traffic that originates where and terminates where?
- 18 A It originates on AT&T's network and
- 19 terminates to Sprint PCS's network.
- 20 Q And what does it say in there that leads
- 21 you to conclude that in order to qualify for
- 22 reciprocal compensation, this call that originates on

- 1 the AT&T network and is handed off to Sprint PCS,
- 2 cannot have an IXC as an intermediary? What leads
- 3 you to conclude that?
- 4 A It states, Any telephone call that
- 5 originates on the network of AT&T that is handed
- 6 off -- and the word "directly" is used -- directly to
- 7 Sprint in the same LATA.
- 8 Q And, now, on this page that we're looking
- 9 at -- strike that.
- 10 This is language in the Kentucky
- 11 agreement; right?
- 12 A Yes.
- 13 Q Will this language appear in the Illinois
- 14 agreement that emerges from this proceeding as
- 15 matters now stand, to your knowledge?
- 16 A Yes.
- 17 Q Why will it be included?
- 18 A It has been reviewed and redlined. The
- 19 name BellSouth has changed to AT&T, and has not been
- 20 subsequently struck or deleted by any party.
- Q Well, what we're look at, though, is just
- 22 AT&T's redline; right?

- 1 A Correct.
- 2 Q So AT&T has not proposed the elimination of
- 3 this language --
- 4 A True.
- 5 Q -- that's all we can tell from looking at
- 6 this document; right?
- 7 A True. Yes.
- 8 Q Do you know whether Sprint has proposed in
- 9 its redline the deletion of this provision?
- 10 A I don't believe they have. My experience
- is that Sprint only deleted and changed names and
- 12 websites, things like that. This would have been a
- 13 notable deletion.
- 14 Q Now, in your -- when you were being
- 15 questioned by Mr. Pfaff on the subject of intraMTA
- 16 IXC traffic, I believe that you said that to your
- 17 understanding, one of these calls of the sort that
- 18 you all were talking about originating -- I'm just
- 19 going to use the same sort of hand he did, okay,
- intraMTA IXC call, and we'll all understand, as you
- 21 did with him, that that means it originates on the
- 22 AT&T network and terminates to Sprint.

- I think you said that, to your
- 2 understanding, such a call would be subject to
- 3 reciprocal compensation under Section 251(5), but
- 4 that the payment obligation would not be AT&T's. Did
- 5 I hear you say that?
- 6 A Yes.
- 7 0 Was that correct?
- 8 A No, it was not correct.
- 9 Q What is correct in your understanding?
- 10 A I believe my understanding what's correct
- is once the call is handed off to an IXC it is then
- 12 subject to switched access charges under, I believe,
- 13 Section 251(g) of the Act.
- 14 O Let's talk a little bit about access
- 15 charges and reciprocal compensation. Let's imagine
- 16 the simplest possible reciprocal compensation call,
- 17 okay, a call that originates within a local exchange
- 18 area on the network of Carrier X and is handed off to
- 19 Carrier Y for termination to its customer, a classic
- 20 simple local 251(b)(5) call. Okay.
- 21 So a customer of Carrier X initiates
- 22 this call. When the customer initiates the call

- 1 that -- if it's a human being, is acting as a
- 2 customer of what company?
- 3 A Of Carrier X.
- 4 Q And does Carrier X get compensated in some
- 5 way normally for the call?
- 6 A Yes, the customer pays retail subscription
- 7 fees to Carrier X.
- 8 Q Like, a regular local phone bill of some
- 9 sort?
- 10 A Right, for that service.
- 11 Q And do you know, kind of, what the theory
- is or what the policy is that underlies the
- obligation of Carrier X to pay Y reciprocal
- 14 compensation, historically, why such payments are
- 15 made?
- 16 A Generally, it's because it is Carrier X
- 17 that's making the call and because -- I'm sorry.
- 18 It's the enduser of Carrier X that's making the call.
- 19 That enduser is paying subscription fees to Carrier
- 20 X. Carrier X is then transporting that call to
- 21 Carrier Y, who's incurring costs to complete that
- 22 call on behalf of Carrier X. Therefore, Carrier X,

- 1 as the receiver of the funds from the customer, then
- 2 makes Carrier Y whole via reciprocal compensation.
- 3 Q Okay. I want to ask you essentially the
- 4 same series of questions about a classic
- 5 long-distance or access call. Okay?
- 6 A Okay.
- 8 of AT&T Illinois. I call my mother in Florida, okay,
- 9 on a landline call. So I dial 1 and then her three
- 10 digit area code and then her seven digits. Okay.
- 11 And let's assume that I have chosen Sprint Long
- 12 Distance as my long-distance company. Can you
- 13 describe in simple terms, not switch to switch, but
- 14 just who carriers the call from where to where, what
- 15 carriers?
- 16 A AT&T Illinois would carry your call to a
- 17 local -- I quess, it you would call it a local access
- 18 tandem where it would be connected to the Sprint Long
- 19 Distance network. Sprint Long Distance would then
- 20 carry that call from Chicago to your mother's
- 21 location in Florida where that call would then be
- 22 handed off to your mother's local telephone provider

- 1 for completion.
- 2 Q Now, when I pick up my call and dial, in
- 3 the traditional, historical way that people who think
- 4 about access charges think about it, when I dial 1
- 5 and the three digits and the seven, I am acting as
- 6 a -- in my capacity as a customer of who when I call
- 7 them up?
- 8 A A customer of Sprint Long Distance.
- 9 O And what is -- not as a customer of AT&T
- 10 Illinois?
- 11 A AT&T Illinois provides the access to Sprint
- 12 Long Distance, but you are the customer of Sprint
- 13 Long Distance for purposes of the completion of that
- 14 call to your mother in Florida.
- Q Who pays Sprint Long Distance for carrying
- 16 that call?
- 17 A You do.
- 18 Q Do I pay my local phone company, AT&T, for
- 19 that call?
- 20 A You don't. You pay Sprint Long Distance
- 21 for the long-distance charges associated with that
- 22 call.

- 1 Q And are there some access charges
- 2 classically associated with that call?
- 3 A Yes. In the intercarrier compensation
- 4 regime?
- 5 Q Right.
- 6 A Sprint Long Distance would owe AT&T
- 7 originating access, and it would also owe your
- 8 mother's phone company terminating access.
- 9 Q And what's the theory behind the obligation
- 10 of my local phone company, AT&T Illinois, to have to
- 11 pay originating access -- I'm sorry, collect
- 12 originating access from Sprint Long Distance? Why
- does AT&T Illinois get to charge Sprint Long Distance
- 14 for that?
- 15 A I believe that's the established access
- 16 regime.
- 17 Q Okay. Now, let's go back to intraMTA IXC
- 18 calls. We have an AT&T Illinois enduser customer who
- 19 calls a Sprint PCS customer in the same MTA and dials
- 20 1-plus, call gets handed from AT&T to the IXC. When
- 21 that call is made, the caller is acting as a customer
- of what phone company?

- 1 A The IXC.
- 2 Q And the IXC collects long-distance -- and
- 3 this -- maybe intraLATA, maybe interLATA charges?
- 4 A That's correct.
- 5 Q Do you know in that situation whether there
- 6 are any access -- whether anyone pays anyone any
- 7 access fees?
- 8 A The IXC would pay the originating enduser,
- 9 AT&T, originating access. And there may or may not
- 10 be an arrangement in place where the IXC would pay
- 11 Sprint PCS terminating access.
- 12 Q Now, does the discussion that we just had
- have anything at all to do with your view, as
- 14 expressed earlier, that intraMTA IXC calls are not
- 15 reciprocal compensation calls?
- 16 A Yes.
- 17 Q What's the connection?
- 18 A Once that call becomes a 1-plus call to an
- 19 IXC, it's no longer a call subject to reciprocal
- 20 compensation; but instead is subject to the access
- 21 regime.
- 22 Q I think that in response to a question from

- 1 Mr. Pfaff you acknowledged a general familiarity --
- 2 and correct me if I'm wrong -- with some decisions
- 3 that have resolved this issue against AT&T?
- 4 A That's correct.
- 5 Q Do you have any familiarity, general or
- 6 specific, with any decisions that resolved it the
- 7 other way?
- 8 A It's my understanding that there are
- 9 decisions that also resolve it the other way or in
- 10 AT&T's favor.
- 11 Q Okay. And, of course, there's been
- 12 discussion of an Illinois decision that has been
- 13 described as resolving this issue in opposition to
- 14 the position that AT&T is asserting here; right?
- 15 A Yes.
- 16 Q And that is a decision that you are or not
- 17 personally familiar with?
- 18 A I'm not familiar with that one.
- 19 Q Do you remember Mr. Pfaff asking you if you
- were aware that at some point in 2007 the
- 21 interconnection agreements between AT&T Illinois and
- 22 the various Sprint entities were noticed for

- 1 termination?
- 2 A Yes.
- 3 Q I don't remember exactly how you answered
- 4 that.
- 5 A At first he asked if I knew the status of
- 6 the current underlying agreement in Illinois, and I
- 7 said I didn't. And then I recalled as he was asking
- 8 me, Were you aware of the notice of termination in
- 9 the summertime? And I agreed that I was aware of
- 10 that. However, I didn't know if the expiration of
- 11 that contract had taken place at that point in time
- 12 or not.
- 13 Q Now, I think in that connection you
- 14 indicated that you had some familiarity but not deep
- 15 familiarity with matters having to do with the making
- 16 and unmaking of interconnection agreements. So if
- 17 this pushes you beyond your knowledge, by all means,
- 18 say so.
- But if it's the case -- when a notice
- 20 of termination of an interconnection agreement is
- given, do you have any understanding as to for how
- long or until when the interconnection agreement in

- 1 the normal course remains nonetheless in operation?
- 2 A It's my general understanding that most
- 3 contracts have clauses in them where they would
- 4 continue to operate until the parties implement a
- 5 successor agreement.
- 6 Q Do you know whether -- do you happen to
- 7 know whether that is the case with AT&T's
- 8 interconnection agreements with the Sprint entities?
- 9 A It's my understanding that this contract
- 10 will continue to apply until a new one is in place.
- 11 Q Okay. Do you remember Mr. Pfaff drawing
- 12 your attention to language in Merger Commitment 7.1?
- 13 A Yes.
- 14 Q That says, I think, Any requesting carrier?
- 15 A Yes.
- 16 Q Imagine, if you will, that a group
- 17 consisting of three -- well, consisting of, let's
- 18 say, the Sprint entities that are complainants here
- 19 and -- excuse me just a second. I'm going to start
- 20 this question over. Sorry. I'm going to start that
- 21 question over again.
- Imagine that a group of competitive

- 1 local exchange carriers with names, Datanet, Level 3,
- 2 Broadwing, and, let's say, MCI -- if they still have
- 3 CLEC operations -- came as a group to AT&T Illinois
- 4 and said, We, as a group, want that agreement that
- 5 they've got, that Sprint PCS and Sprint CLEC have in
- 6 Kentucky.
- 7 First, if any one of them
- 8 individually -- do you have an understanding as to
- 9 whether any one of them individually would be able to
- 10 do the port subject, of course, to the limitations in
- 11 the merger commitment?
- 12 A I would believe that subject to the
- 13 limitations in the merger commitment that any single
- 14 carrier could port the contract.
- Or maybe in this case it would have to be a
- 16 CLEC with a wireless carrier?
- 17 A That's why I hesitated. This is kind of a
- 18 unique contract.
- 19 O Well, what about if Datanet and Level 3 and
- 20 Broadwing and MCI got together with a wireless
- 21 carrier and said, Hey, the five of us together -- we
- don't want separate agreements. We want one

- 1 agreement with you all. Do you have any view on
- whether the merger commitment contemplates that?
- 3 A I believe the merger commitment, it says
- 4 any requesting telecommunications carrier, in the
- 5 singular, those carriers are separate and distinct
- 6 companies.
- 7 Q So the fact that any requesting carrier can
- 8 do to, doesn't necessarily imply that the group of
- 9 them can do it together?
- 10 A Not under one contract, that's correct.
- 11 [!EZ SPEAKER 02]: That's all I have.
- 12 JUDGE DOLAN: Any recross?
- MR. PFAFF: Just a couple follow-up.
- 14 RECROSS-EXAMINATION
- 15 BY
- MR. PFAFF:
- 17 Q Your attorney led you to a definition in
- 18 the BellSouth agreement for wireless local traffic;
- 19 correct?
- 20 A Yes.
- 21 Q And the gist of it is that the call that
- 22 we're talking about today, the intraMTA IXC call, is

- 1 excluded from the definition of wireless local
- 2 traffic; correct?
- 3 A That's correct.
- 4 Q So is it your understanding that under the
- 5 BellSouth agreement, Sprint PCS is not entitled to
- 6 charge BellSouth for that call?
- 7 A In the direction of AT&T originating --
- 8 Q Right.
- 9 A The call to an IXC to Sprint?
- 10 O Right.
- 11 A That's correct.
- 12 Q Well, I apologize. Actually, the question
- is: In the BellSouth agreement, the parties don't
- 14 pay each other anyway reciprocal compensation for
- 15 wireless local traffic; is that right?
- 16 A For wireless local traffic, that's correct.
- 17 Q So the exclusion of a category from
- 18 wireless local traffic doesn't really mean anything
- 19 because we wouldn't have charged for it -- we
- 20 wouldn't have billed for it anyway; correct?
- 21 A You wouldn't have billed AT&T for that
- 22 call --

- 1 Q Under --
- 2 A -- you would have billed the IXC for that
- 3 call.
- 4 O I'm sorry.
- 5 We wouldn't have billed AT&T for that
- 6 call under the BellSouth agreement because it was a
- 7 bill and keep arrangement; correct?
- 8 A No, you wouldn't have billed AT&T for that
- 9 call because it was an IXC call. It's not contained
- 10 within the bill and keep arrangement. So the bill
- 11 and keep arrangement has nothing to do with whether
- or not you would bill for that call.
- 13 O We wouldn't because the BellSouth
- 14 agreement, the Kentucky ICA, is a bill and keep
- 15 arrangement for local traffic; is that correct?
- 16 A For local wireless traffic, that's correct.
- 17 Q So we're not sending each other bills?
- 18 A That's correct.
- 19 O So the exclusion of a certain call doesn't
- 20 change the bill and keep arrangement, does it?
- 21 A Well, it depends if you're excluding a call
- that's confined within what's eligible for bill and

- 1 keep or if you're trying to exclude a call that's
- 2 beyond the scope of what's contained within bill and
- 3 keep. And this call is not contained within the
- 4 scope of the bill and keep provisions of this
- 5 contract.
- 6 Q Is Sprint in the BellSouth territory,
- 7 charging BellSouth for that call?
- 8 A I don't know. They shouldn't be.
- 9 Q Okay.
- 10 A I don't know that.
- 11 Q So would you say under the contract we
- 12 couldn't do that; right? We wouldn't be entitled to
- 13 charge them for that call?
- 14 A I'm not sure. I'm not sure the contract
- 15 contemplates that call because that call is an IXC
- 16 call between the IXC and Sprint. So I'm not sure the
- 17 contract would say "yes" or "no" whether there's a
- 18 bill applicable or not.
- 19 Q Are you saying that Sprint PCS is entitled
- 20 to charge terminating access to the IXC for this
- 21 call?
- 22 A I don't know if they're entitled to that or

- 1 not. I guess it would depend upon what contract
- 2 Sprint PCS or what arrangement Sprint PCS may or may
- 3 not have with that IXC.
- 4 Q All right. And you are a reciprocal
- 5 compensation subject matter expert; correct?
- 6 A Yes.
- 7 Q Okay. Are you aware the FCC decisions
- 8 dealing with wireless carriers' ability to collect
- 9 terminating access?
- 10 A A little bit. Mostly my experiences have
- 11 been with local traffic.
- 12 Q Okay. Are you aware of decisions that have
- 13 indicated that in order for a wireless carrier to
- 14 obtain terminating access for an IXC, it must enter
- 15 into a contract?
- 16 A That's my understanding.
- 17 Q So a wireless carrier couldn't just file a
- 18 tariff; right?
- 19 A That's my understanding.
- 20 Q Oh, I know. The changes that you would
- 21 propose that need to be made to the Kentucky ICA to
- 22 comport with the fact that your belief the bill and

- 1 keep is not -- is a state-specific price, okay -- in
- other words, you've made changes to the reciprocal
- 3 compensation provisions to eliminate the bill and
- 4 keep provision; is that correct?
- 5 A Yes.
- 6 Q Okay. And you would not -- you've
- 7 indicated that you haven't changed the language of
- 8 the definition of wireless local traffic; is that
- 9 correct?
- 10 A It's still within the contract. That's
- 11 correct.
- 12 Q So under AT&T's proposal, would Sprint be
- 13 entitled to charge AT&T reciprocal compensation for
- 14 the intraMTA IXC traffic that is originated by the
- 15 AT&T ILEC customer?
- 16 A That's 1-plus dialed to an --
- 17 Q Yes. Yes.
- 18 A Would Sprint be able to charge AT&T for
- 19 that?
- 20 O Yes.
- 21 A No.
- 22 Q So we would not be entitled -- under the

- 1 proposals, we would not be entitled to reciprocal
- 2 compensation for that call from AT&T?
- 3 A That's correct.
- 4 MR. PFAFF: That's all I have.
- 5 MR. HARVEY: I'm going to refrain from further
- 6 cross-examination.
- JUDGE DOLAN: Thank you, sir.
- 8 I just want to take a quick break
- 9 before we go to our next witness.
- 10 (Whereupon, a recess was taken.)
- MR. HUTTENHOWER: Your Honor, AT&T Illinois to
- 12 sort of do a cleanup on its case would like to offer
- into evidence the direct testimony of Lance McNeal,
- 14 which is Exhibit 4.0, and the direct testimony of
- 15 Curtis Read, which is Exhibit 5.0.
- 16 These documents were submitted on
- 17 e-Docket this morning in one submission that bears
- 18 Tracking No. 91416. It is the written testimony we
- 19 have previously filed on March 25th with the
- 20 following changes: First, the exhibit numbers are
- 21 now on the cover page; there is a header that
- identifies them by exhibit number; and then each

- 1 piece of testimony has at the back the affidavit of
- 2 the witness attesting that it is his testimony.
- 3 So, as I said, I'm moving for
- 4 admission of these two pieces of testimony into
- 5 evidence as 4 and 5.
- 6 JUDGE DOLAN: Any objections?
- 7 MR. SCHIFMAN: None from Sprint.
- 8 MR. HARVEY: None from the Staff, your Honor.
- 9 JUDGE DOLAN: All right. Then AT&T Exhibit 4.0
- 10 and AT&T Exhibit 5.0 will be admitted into the
- 11 record.
- 12 (Whereupon, AT&T Exhibit
- Nos. 4.0 and 5.0 were admitted
- into evidence.)
- MR. HUTTENHOWER: And I guess I should say I
- 16 have some paper copies if anybody wants them.
- 17 The other housekeeping matter from
- 18 AT&T's perspective is that we wanted to move into
- 19 evidence as AT&T Illinois Exhibit 6.0, the AT&T
- 20 Illinois redline of the Kentucky agreement. That was
- 21 submitted on e-Docket in three parts on March 24th,
- 22 2008. And the tracking numbers for those three parts

- 1 are 90519 is a cover letter, 90509 is Parts 1 through
- 2 5, and 90512 is Parts 6 and 7.
- 3 JUDGE DOLAN: What was the date that that
- 4 was --
- 5 MR. HUTTENHOWER: March 24th.
- 6 JUDGE DOLAN: Any objections?
- 7 MR. RASHES: Yes, your Honor.
- 8 This exhibit is not sponsored by a
- 9 witness denying us our opportunity to cross-examine
- 10 various witnesses who have responsibility for every
- one of the changes in that document. They've had two
- 12 opportunities, both on direct and redirect -- not
- 13 direct -- yeah, direct and rebuttal testimony to
- 14 include it as exhibits with their witnesses.
- 15 It was recently raised in Michigan by
- 16 AT&T that -- where Sprint did not include the
- 17 redline, that you didn't include it, you'd lose the
- opportunity to do so. So they're applying a double
- 19 standard. Clearly, in addition, when we want to file
- 20 late testimony or late exhibits, they did not allow
- 21 that either.
- 22 It's basically letting them get

- 1 something that they've already -- we just had a
- 2 witness say there are numerous inaccuracies in as he
- 3 was going through and that were being pointed out to
- 4 him. It's letting them get something in that we know
- 5 is inaccurate without sponsored by a witness just to
- 6 have it into evidence.
- 7 In addition, your Honor, if it were
- 8 being sponsored by a witness, there may be many more
- 9 pieces of it that we'd want to cross-examine because
- 10 the witness would have to explain every change in
- 11 that document, which we've had sections where they've
- 12 had -- where we've tried to raise it, but objected to
- 13 that that witness didn't address that subject.
- 14 We feel this is late evidence, that it
- should have been presented as evidence in a timely
- 16 fashion.
- 17 [!EZ SPEAKER 02]: And I'll respond. And
- 18 Mr. Rashes gave a number of grounds for his
- 19 objection. I hope I hit them all. I didn't start
- 20 writing quickly enough.
- 21 I quess I should be clear that first
- 22 that in the nature of the exhibit is the fact that

- 1 this is not offered as evidence. It is really in the
- 2 nature of a demonstrative exhibit, that is to say
- 3 that is made part of the record so that the ALJ and
- 4 the Commission can know -- can have before them and
- 5 can know the contract language that's at issue.
- 6 So it is what it is. If it's
- 7 inaccurate, it's inaccurate. But it's not offered as
- 8 being probative of anything. And it's not offered as
- 9 support for AT&T's position.
- 10 With respect to sponsorship, this
- 11 notion that an exhibit has to be sponsored by a
- 12 witness is, to me, suggests a fundamental
- 13 misunderstanding of the way adversarial proceedings
- 14 work. For example, Sprint today offered in evidence
- and AT&T did not object to the admission of some
- 16 documents. The documents are admitted because, at
- 17 least at the threshold, they may have some probative
- 18 value. One does not need a sponsor for such things.
- 19 Sprint repeatedly has made the
- 20 point -- and I'm turning to Mr. Rashes', I think,
- 21 next objection, that somehow -- and this ties with
- 22 the sponsorship point -- that it is AT&T's obligation

- 1 somehow to have a witness here who can justify
- 2 everything on the matrix. Again, fundamental
- 3 misunderstanding of the way this works.
- 4 We put before the Commission the
- 5 changes we've proposed. We, as a party, choose, as
- 6 Sprint does, to offer evidence, okay, in the form of
- 7 testimony or otherwise to the extent that we choose
- 8 in support of our positions. To the extent that we
- 9 don't do that, okay, then we may pay a price. Okay.
- 10 Sprint is free to argue that with respect to change
- 11 such and such, AT&T showed nothing, they offered
- 12 nothing. Okay. But there is certainly no rule or
- 13 principle of anything that suggests that a party has
- 14 some kind of freestanding obligation to support
- 15 everything that's put in before a Commission.
- 16 So we don't need a witness to support
- 17 these things. And, you know -- and I'll note, I'm
- 18 carrying on a bit much, and I apologize for that.
- 19 But it bothers me when someone says to a witness,
- 20 Well, who's the witness who's going to testify about
- 21 this? The answer is, there doesn't have to be one.
- Okay. If we don't offer a witness, then someone may

- 1 find that we failed to make our case if they decide
- 2 we have the burden.
- 3 With respect to late filed, we did not
- 4 object today to the late filing of some exhibits
- 5 because under the circumstances, all being
- 6 considered, it wasn't we thought particularly
- 7 inappropriate. And we were given the opportunity to
- 8 look at the documents to make a determination whether
- 9 they should be admitted. And in due course, we
- 10 consented.
- 11 There's a difference between that and
- 12 testimony which we moved successfully to strike the
- other day on the ground that it -- and we hadn't seen
- 14 it before -- was filed after the date for testimony.
- 15 The redline, as we all know, has before in Sprint's
- 16 hand since February 12th. So there's no element of
- 17 surprise here.
- And, in addition, I must say, and I
- 19 must be mistaken in this regard, that we all
- 20 understood and had agreed, I thought, that that
- 21 needed to be made part of the record for the sake of
- 22 clarity. So I hope I've covered everything. But if

- 1 not --
- 2 MR. RASHES: If I could have an opportunity to
- 3 briefly respond so Mr. Friedman's remarks, your
- 4 Honor?
- JUDGE DOLAN: Sure.
- 6 MR. RASHES: Since this is not being offered as
- 7 evidence, then why put it in as an exhibit? All
- 8 exhibits are, by definition, evidence.
- 9 With regard to sponsorship, there's is
- 10 big -- there's a substantial significant difference
- 11 between cross-exhibits and an exhibit -- and a direct
- 12 exhibit. And what they are now proposing is a direct
- exhibit sponsored by an unnamed party supporting
- 14 AT&T's -- or put in by AT&T, an AT&T supporting
- 15 AT&T's position; as opposed to a cross-exhibit and
- 16 especially the nature of our cross-exhibit this
- 17 morning were all admission to a party opponent.
- This becomes, you know, just basically
- 19 let's throw everything plus the kitchen sink into the
- 20 record and see what surfaces at the top, and that's
- 21 really not permissible.
- MR. HARVEY: Could I be heard briefly on this,

- 1 your Honor? And I sort of know I'm going to regret
- 2 sticking my oar in here.
- 3 This matter, while brought before us
- 4 on complaint, is beginning to walk, quack, have
- 5 webbed feet, like an arbitration. And to the extent
- 6 that that's true and to the extent that the
- 7 Commission and you, the judge, are going to be
- 8 required to pick winners in terms of contract
- 9 language, it's Staff's view that all the contract
- 10 language is going to have to be there, whether in
- 11 evidence or in some other form. And that's all I'll
- 12 really say on it.
- 13 JUDGE DOLAN: Well, I have to -- not that just
- 14 because Mr. Harvey has said what he's said, but I
- 15 think the Commission is going to want to see a
- 16 complete record. And without both party's redline
- 17 versions in the record, it's not going to be a
- 18 complete record.
- 19 So I'm going to overrule your
- 20 objection and I'm going to admit this document into
- 21 evidence.

- 1 (Whereupon, AT&T Exhibit No. 6.0
- was admitted into evidence.)
- 3 [!EZ SPEAKER 03]: For the record,
- 4 Mr. Huttenhower, that -- can you just tell me again
- 5 AT&T Exhibit 4 is who?
- 6 MR. HUTTENHOWER: McNeal.
- 7 [!EZ SPEAKER 03]: McNeal.
- JUDGE DOLAN: All right. Mr. Harvey, are you
- 9 ready to present your next witness?
- 10 MR. HARVEY: I'm indeed, your Honor. We'll
- 11 ask -- we'll call Jeffery H. Hoagg at this time.
- 12 JUDGE DOLAN: Proceed.
- 13 (Witness sworn.)
- JEFFERY H. HOAGG,
- 15 called as a witness herein, having been first duly
- sworn, was examined and testified as follows:
- 17 DIRECT EXAMINATION
- 18 BY
- MR. HARVEY:
- 20 Q Mr. Hoagg, could you state your name and
- 21 spell it for the record, please.
- 22 A Jeffery H. Hoagg, H-o-a-g-g.

- 1 Q Now, Mr. Hoagg, do you have before you a
- 2 document that has been marked Staff Exhibit 1 in this
- 3 proceeding that consists of 15 pages of text in
- 4 question and answer form with one attachment?
- 5 A Yes.
- 6 Q Is that your direct testimony in this
- 7 proceeding?
- 8 A Yes, it is.
- 9 Q Was that prepared by you or at your
- 10 direction?
- 11 A Yes.
- 12 Q If I were to ask you the questions set
- 13 forth in the document that has been marked for
- 14 identification as Staff Exhibit No. 1, would your
- answers be the same as they were on the day that
- 16 you -- at the time you prepared and caused to be
- 17 filed that testimony?
- 18 A Yes.
- 19 [!EZ SPEAKER 05]: I will note for the record
- 20 that Mr. Hoagg's direct testimony was filed on
- 21 e-Docket on March 25th, 2008, and bears the Tracking
- 22 No. 90581.

- 1 BY [!EZ SPEAKER 05]:
- 2 Q Turning to another document, do you have in
- 3 front of you, Mr. Hoagg, a document that has been
- 4 marked for identification as Staff Exhibit 2.0?
- 5 A Yes.
- 6 Q Does that consist of seven pages of text in
- 7 question and answer form with no attachments?
- 8 A Yes.
- 9 Q Is that your rebuttal testimony in this
- 10 proceeding?
- 11 A Correct.
- 12 Q Was that document prepared by you or at
- 13 your direction?
- 14 A Yes.
- 15 Q If I were to ask you the questions set
- 16 forth in Staff Exhibit No. 2.0, would you give me the
- 17 same answers today as you did on the day -- at the
- 18 time you prepared it?
- 19 A Yes.
- 20 [!EZ SPEAKER 05]: I would note for the record
- 21 that Staff Exhibit No. 2.0 was filed on April 4th,
- 22 2008, and bears the Tracking No. 91002.

- 1 And at this time, I would move for
- 2 admission of Staff Exhibits No. 1.0 and attachments
- 3 and No. 2.0 and tender the witness for
- 4 cross-examination.
- 5 JUDGE DOLAN: Any objection?
- 6 MR. SCHIFMAN: None.
- 7 MR. FRIEDMAN: No objection.
- 8 JUDGE DOLAN: All right. Then Staff
- 9 Exhibit 1.0 and attachments and Staff Exhibit 2.0
- 10 will be admitted into the record.
- 11 (Whereupon, Staff Exhibit
- Nos. 1.0 & 2.0 were admitted
- into evidence.)
- 14 JUDGE DOLAN: Proceed.
- 15 CROSS-EXAMINATION
- 16 BY
- 17 MR. SCHIFMAN:
- 18 Q Good afternoon, Mr. Hoagg.
- 19 A Afternoon.
- 20 Q Hi, Ken Schifman on behalf of Sprint.
- 21 We've met together in previous proceedings, have we
- 22 not?

- 1 A Yes.
- 2 Q Okay. A pleasure to see you again today.
- 3 Mr. Hoagg, in your direct testimony on
- 4 Page 4 there's some discussion regarding how parties
- 5 could wait months, if not years, for FCC rulings. Do
- 6 you see that on Lines 96 through 99?
- 7 A Yes.
- 8 Q Okay. And you go on to state in that
- 9 answer that you're advised by counsel that there is
- 10 no statutory deadline by which the FCC must act in a
- 11 declaratory ruling proceeding?
- 12 A Correct.
- 13 Q Are you aware of a statutory deadline for
- 14 the disposition of this matter that we're here taking
- 15 testimony on today?
- 16 A In this proceeding?
- 17 Q Yes.
- MR. HARVEY: I think we'll stipulate that there
- 19 is one.
- 20 BY [!EZ SPEAKER 01]:
- Q Okay.
- 22 A Yeah, I am vaguely aware there is a

- 1 deadline.
- Q Okay. Thanks. That's all I wanted to
- 3 know.
- And, Mr. Hoagg, I've presented to you
- 5 several pages from the merger commitments of the
- 6 BellSouth AT&T merger in FCC Docket 06-189. Do you
- 7 have that document?
- 8 A Yes, I do.
- 9 Q Okay. On the second page, it's Page 149,
- 10 at the bottom, it says, Reducing transaction costs
- 11 associated with interconnection agreements. Do you
- 12 see that?
- 13 A Yes.
- 14 O And it's -- number one, under that heading
- is the topic under which this proceeding is
- 16 proceeding under; is that right?
- 17 A That's a big part of it. I mean --
- 18 Q Okay.
- 19 A -- I guess I understand the -- if I'm not
- 20 misspeaking, I understand the complaint that you have
- 21 brought to have -- there are other prongs to it, but
- 22 that this is a central part of this case, obviously.

- 1 O Thanks for that clarification.
- 2 And under that Merger Commitment 7.1
- 3 it talk- -- in the first sentence it talks about any
- 4 entire effective interconnection agreement shall be
- 5 made available, does it not?
- 6 A Yes.
- 7 Q Okay. And what's your understanding of any
- 8 entire effective interconnection agreement?
- 9 A Well, I guess I would understand those
- 10 words pretty -- you know, to be pretty plain. I
- 11 mean, we all know -- well, I think, we all know what
- 12 an interconnection agreement is basically.
- "Any," would mean -- you know, would
- 14 mean any one that then comes -- that fits with the
- 15 language that then follows.
- "Entire" means the agreement.
- "Shall make available," I mean, I'd
- 18 have to go back to that language. The ILEC shall --
- 19 I assume -- I sort of interpret that meaning shall
- 20 make available, shall offer, if so desired by a
- 21 requesting telecom carrier.
- 22 "Any entire effective," effective, I

- 1 mean, you know, we all know that there are some
- 2 issues surrounding when an agreement is effective and
- 3 when it's not. But, I mean, I understand those just
- 4 to be plain English words.
- 5 Q Okay. Is it your understanding that the
- 6 Kentucky ICA that Sprint wishes to port here and that
- 7 is attached to Mr. Felton's testimony is an entire
- 8 effective interconnection agreement?
- 9 A That's my understanding.
- 10 Q And the merger commitment goes on to have
- limitations to the porting of an entire effective
- interconnection agreement; correct?
- 13 A Correct. Although, I -- you know, we all
- 14 seem to read these slightly differently. In my -- my
- own understanding of what these words really mean, I
- 16 think the word "condition" is, perhaps -- conditions
- 17 is closer to how I understand it. But I'll take your
- 18 word. I think what these are really are conditions,
- 19 but with that clarification.
- 20 Q I tend to agree with you. The language
- 21 that the AT&T witness stated was "limitations," but
- 22 "conditions" is appropriate for us to use here. I'll

- 1 accept your definition of that.
- Is it your understanding, Mr. Hoagg,
- 3 that for a provision from an entire effective
- 4 interconnection agreement, like the Kentucky ICA to
- 5 not be ported, it must fit into one of the conditions
- 6 in this Merger Commitment 7.1; is that right?
- 7 A Could you repeat that?
- 8 O Sure.
- 9 [!EZ SPEAKER 01]: Could you repeat that
- 10 question, please.
- 11 (Whereupon, the record was read
- 12 as requested.)
- 13 THE WITNESS: My only hesitation I think
- 14 answering yes, I think if I understand the question
- 15 correctly, I mean, I think there are some -- there
- 16 may be some disagreement as to whether or not there
- 17 are any other rules, regulations, et cetera, et
- 18 cetera, that one way or another bear on this issue
- 19 and are effective when one -- when this particular --
- 20 when this merger commitment is sort of activated by a
- 21 telecom carrier.
- There is disagreement about whether

- 1 there is anything else that bears on this. But
- 2 putting that aside, because I don't really -- those
- 3 disagreements seem to be primarily legal in nature to
- 4 me. Putting that aside, I think I agree with -- I
- 5 think I answered "yes" to that question.
- 6 BY MR. SCHIFMAN:
- 7 Q Is it your understanding, Mr. Hoagg, that
- 8 AT&T may not pick and choose different provisions
- 9 that it wants to port from --
- 10 A Right.
- 11 Q -- an entire effective interconnection
- 12 agreement?
- 13 A I will certainly agree with that. Neither
- 14 party can pick and choose. It is sort of a -- want
- of a better word -- it is sort of an all-or-nothing
- 16 rule. And everything -- you know, the way I view
- 17 these conditions, just for a little bit of expansion,
- is, you know, the entire agreement is at least
- 19 potentially eligible to come into Illinois.
- 20 And it's got to pass some through --
- 21 this is the way I think of it. It's got to pass
- 22 through these various screens. Okay. One of the

- 1 screens is technical feasibility in Illinois. Okay.
- 2 You look at every provision, every word, whatever, in
- 3 that thing, and you just make sure, you know, that
- 4 everything's technically feasible. Same thing with
- 5 you look at every provision in that agreement and say
- 6 is that provision or whatever it is you're examining
- 7 consistent with the laws and regulatory requirements
- 8 of Illinois.
- 9 Same thing with the state-specific
- 10 pricing. That's a screen which every price in that
- 11 agreement that's the candidate for importation must
- 12 pass through that screen before it can be imported.
- 13 That's my understanding of what this -- those
- 14 conditions mean.
- 15 Q Thanks.
- 16 Mr. Hoagg, to dig just a bit deeper,
- 17 not too much deeper into the Interconnection
- 18 Commitment -- or Condition 7.1, the first -- let's
- 19 see, it looks like it's all one sentence, does it
- 20 not?
- 21 A It's a long sentence.
- 22 Q It's going to be hard to break up, but it

- 1 looks like it's all one sentence; right?
- 2 A Yes, it is.
- 3 Q Okay. So the -- in the entire effective
- 4 interconnection agreement says that that is subject
- 5 to state-specific pricing and performance plans and
- 6 technical feasibility, does it not?
- 7 A Correct.
- 8 Q Okay. And then it goes on to list some
- 9 other screening factors, to use your word. Further
- 10 that an AT&T BellSouth ILEC shall not be obligated to
- 11 provide pursuant to this commitment any
- 12 interconnection arrangement or UNE -- U-N-E -- unless
- 13 it is feasible to provide given the technical network
- 14 and OSS attributes and limitations in, and is
- 15 consistent with the laws and regulatory requirements
- of the state for which the request is made.
- 17 Doesn't the factor about technical
- 18 network and OSS attributes and limitations and law --
- 19 state laws and regulatory requirements, don't those
- 20 screening factors apply only to interconnection
- 21 arrangements or UNEs based on the structure of that
- 22 commitment?

- 1 MR. HARVEY: I think that somewhat calls for a
- 2 legal conclusion, but if it's understood that his
- 3 answer to this is based on his own understanding of
- 4 it and does not constitute a legal conclusion, I
- 5 guess he can answer.
- 6 MR. SCHIFMAN: I'll accept that.
- 7 THE WITNESS: No. I must say, that's not way I
- 8 understand it. My understanding is a pretty -- you
- 9 know, is a nonlawyers understanding, pretty
- 10 straightforward understanding. You know, humor me.
- 11 It says -- you know, you got to have -- you got to
- 12 pass through the pricing screen. It's got to be
- 13 state-specific pricing, it has to have state-specific
- 14 performance plans and it's got to be technically
- 15 feasible. Okay. Those seem pretty clear.
- 16 Then the way I understand the next
- 17 couple of clauses -- or perhaps it's all one
- 18 clause -- is that -- and I think of these as not
- 19 technical feasibility. I internally sort of thought
- 20 to myself these are general feasibility conditions;
- 21 that is, not just technical, but if there are OSS
- 22 certain, things about OSS that would make it -- well,

- 1 let's say not impossible, but virtually impossible to
- 2 import something in the Kentucky ICA, that that's not
- 3 a technical feasibility issue, per se, but that's a
- 4 general feasibility issue. So I take this language
- 5 talking about -- oh, I see what you mean.
- 6 Any interconnection arrangement or UNE
- 7 unless it is feasible to provide -- I guess, I never
- 8 really focused on that. Right now -- here right now,
- 9 I would agree that what I've called sort of the
- 10 general feasibility conditions do seem to be focused
- on interconnection arrangements.
- Of course, now, there's a word that we
- 13 might -- you know, that might cause some difficulty
- 14 in terms of agreement about what it means. But I
- 15 think I agree with you that interconnection agreement
- 16 or UNE, the general -- what I'm even thinking of as
- 17 general feasibility conditions apply to that.
- Now, as to, And is consistent with the
- 19 laws and regulatory retirements of the state, I would
- 20 certainly continue to read that with, Listen, that's
- 21 an overarching requirement that anything that we're
- talking about here; whether it's interconnection

- 1 arrangements, whether it's -- whatever it is, has to
- 2 be consistent with laws and regulatory requirements
- 3 of the state. So I don't -- that clause I see as
- 4 something separate and apart.
- 5 BY MR. SCHIFMAN:
- 6 Q Thanks for that interpretation.
- 7 Just to clear up -- I think I got your
- 8 meaning, but maybe I heard it wrong or maybe you
- 9 misspoke. But towards the end of your answer did you
- 10 mean to say pursuant to this commitment any
- 11 interconnection or arrangement -- I think you said
- 12 agreement. So let's me just get --
- 13 A I should have said -- I meant to say
- 14 arrangement.
- 15 Q Okay. I think we have it straight then.
- 16 A Right. If I said agreement, I misspoke.
- 17 Q I also put in front of you, Mr. Hoagg,
- 18 Section 13-801 from the Illinois law, at least the
- 19 first two subsections of it, A and B. Do you have
- 20 that?
- 21 A Yes, I do.
- 22 Q Okay. And would you agree with me that

- 1 under Illinois law, your understanding of it is that
- 2 if an ILEC that is affiliated with AT&T Illinois
- 3 provides a particular interconnection arrangement or
- 4 interconnection agreement in another state, that it
- 5 is technically feasible to be done here in Illinois?
- 6 MR. HARVEY: I think that does call for a legal
- 7 conclusion.
- 8 MR. SCHIFMAN: Okay. I'll delete the reference
- 9 to Illinois law.
- 10 BY MR. SCHIFMAN:
- 11 Q Mr. Hoagg, is it your understanding that if
- 12 an ILEC affiliated with AT&T Illinois provides a bill
- 13 and keep arrangement in Kentucky that it is
- 14 technically feasible for it to provide a bill and
- 15 keep arrangement here in Illinois?
- 16 A Well, putting aside any legal -- you know,
- 17 any of the legal overlay, I'd say, you know, that at
- 18 minimum there's a strong presumption -- there would
- 19 be a strong presumption. I would have to be shown
- 20 otherwise, personally.
- 21 Q Okay. And in this section of Illinois law,
- 22 let me ask you --

- 1 MR. HARVEY: Forgive me, Counsel. Could we
- 2 specifically designate a section or subsection that
- 3 we're talking about here?
- 4 [!EZ SPEAKER 01]: Okay. Well, I guess my
- 5 prior question that Mr. Hoagg just answered did not
- 6 relate at all to any of the section of 13-081.
- 7 [!EZ SPEAKER 05]: And that was my
- 8 understanding as well. So...
- 9 [!EZ SPEAKER 01]: If I move on to refer to a
- 10 section, I will attempt to do so here.
- 11 MR. HARVEY: Fair enough.
- 12 BY MR. SCHIFMAN:
- 13 Q I will refer to 13-801(a). And the second
- 14 paragraph basically talks about ILECs providing
- 15 requesting telecom carriers with interconnection
- 16 colocation network elements, and it goes on and on.
- 17 And it says, To enable the provision of any and all
- 18 existing and new telecom services within the LATA.
- 19 Do you see that?
- 20 A Enable the provision of any and all
- 21 existing -- okay.
- 22 Q Okay. And then the following sentence

- 1 says -- it talks about requiring the ILEC to provide
- 2 interconnection colocation and network elements in
- 3 any manner technically feasible to the fullest extent
- 4 possible to implement the maximum development of
- 5 competitive telecom services offerings. Do you see
- 6 that?
- 7 A Yes, I do.
- 8 Q The Kentucky ICA that Sprint is attempting
- 9 to port into Illinois is a competitive telephone
- 10 offering, is it not?
- MR. HARVEY: Are you asking him for whether
- 12 he -- his opinion --
- 13 MR. SCHIFMAN: Whether he believes that to be
- 14 the truth. Yeah.
- MR. HARVEY: Let me just get some clarification
- 16 here. The question is whether he is -- it is his
- opinion that, as a matter of law, the Kentucky ICA is
- 18 a new or existing telecommunications service within
- 19 the meaning of Section 13-801(a) of the Illinois
- 20 Public Utilities Act, I will object to that as
- 21 calling for a legal conclusion.
- 22 [!EZ SPEAKER 01]: I did not mean to ask that

- 1 question, Mr. Harvey. I'm going to the next sentence
- 2 in 13-801(a).
- 3 BY [!EZ SPEAKER 01]:
- 4 Q In essence, do you agree, Mr. Hoagg, that
- 5 letting Sprint port the Kentucky ICA will help
- 6 develop competition in Illinois?
- 7 A Yeah, that's a broad question. I have no
- 8 reason to think otherwise.
- 9 Q There must be some reason for Sprint to
- 10 want to port the Kentucky ICA to Illinois; right?
- 11 A Yeah, the reason I hesitate is at least --
- 12 I mean, put yourself in my position, you know, as a
- 13 Staffer. It is at least conceivable that Sprint
- 14 wants to port this thing for a specific reason that
- in no way would -- you know, if we could be
- omniscient about it, in no way would benefit
- 17 consumers in Illinois or promote competition or
- 18 anything else. It's at least conceivable that that's
- 19 the case. Okay. So that's my hesitation.
- You know, I don't know all of the
- 21 reasons, you know, why Sprint wants to port this.
- 22 There are any -- presumably there are multiple

- 1 reasons. We certainly are aware of some of them.
- But, you know, with that caveat,
- 3 there, you know -- one -- that there is some kind of
- 4 presumption that -- yes, when a competitor wants to
- 5 avail itself of this merger commitment, for example,
- 6 that in doing so, you know, it's sort of the
- 7 invisible hand argument. In doing so, it's doing so
- 8 for its own purposes, but that that will ultimately
- 9 redound to the benefit of the citizens of Illinois in
- 10 some fashion or another.
- 11 But there can be many a slip between
- 12 the cup and the lip.
- 13 MR. HARVEY: We can take administrative notice
- 14 of that fact.
- 15 BY MR. SCHIFMAN:
- 16 Q Mr. Hoagg, are you only testifying
- 17 regarding -- as far as the substantive provisions of
- 18 the Kentucky ICA, are you only offering testimony on
- 19 the bill and keep provision and the facilities
- 20 sharing provisions or are there other provisions that
- 21 you feel qualified to give testimony about?
- 22 A Well, I have only testified thus far I

- 1 think to those two areas.
- 2 MR. HARVEY: Then I would add, he only will
- 3 testify to two areas as a result of that fact.
- 4 THE WITNESS: However, I feel qualified to talk
- 5 about just about anything. But that's -- putting
- 6 that issue aside, I do expect that -- yeah, my
- 7 testimony is quite narrow to this point.
- I do expect that -- now, that this --
- 9 you know, that the record is much more developed than
- 10 at the time I even submitted my reply testimony -- I
- 11 can't swear to this -- but I do expect that Staff
- 12 will in brief be addressing several issues that we
- 13 have not addressed -- that were not addressed in my
- 14 testimony. I believe that's permissible. And
- assuming it is, I do expect we will do that.
- 16 BY MR. SCHIFMAN:
- 17 Q Which areas are those?
- 18 A Well --
- 19 MR. HARVEY: I would object to that. I think
- 20 it gets into areas of Staff litigation strategy that
- 21 are clearly not to be discussed here.
- 22 JUDGE DOLAN: I'd sustain that objection.

- 1 BY MR. SCHIFMAN:
- 2 Q Regarding facilities sharing, are you aware
- 3 that the Kentucky ICA has a facilities sharing
- 4 provision in it?
- 5 A Yes.
- 6 Q Okay. And do you have any -- well, did you
- 7 hear AT&T today testify that they are operating under
- 8 the Kentucky ICA with Sprint in Kentucky?
- 9 A I remember that vaguely.
- 10 Q Okay. Do you have any reason to doubt that
- 11 Sprint and AT&T Kentucky are not implementing the
- 12 facilities sharing provision in Kentucky?
- 13 A No, I have no reason to doubt that.
- 14 O Okay. Since it's being done in Kentucky,
- is it technically feasible to be done here in
- 16 Illinois?
- 17 A I would say. I mean, you know -- I mean,
- absent anything compelling to show otherwise, yeah,
- 19 I'm not aware of any reason to think or to suggest
- that it wouldn't be technically feasible.
- 21 Q And haven't seen anything compelling
- 22 otherwise yet, have you?

- 1 A To suggest that it's technically
- 2 infeasible, no. I mean, that's a pricing matter.
- 3 MR. SCHIFMAN: Well, I'll move to strike that
- 4 last piece. We'll get into that.
- 5 MR. HARVEY: I'm okay with that.
- 6 JUDGE DOLAN: I will sustain that.
- 7 MR. SCHIFMAN: Off the record.
- 8 (Whereupon, a discussion was had
- off the record.)
- 10 BY MR. SCHIFMAN:
- 11 Q Mr. Hoagg, would your answer be the same
- 12 for bill and keep?
- 13 A Yes.
- 14 Q Mr. Hoagg, I'm going to Page 10 of your
- 15 direct testimony.
- 16 A Okay.
- 17 Q And are you there?
- 18 A Yeah.
- 19 Q And towards the bottom you talk about
- 20 state-specific pricing; right?
- 21 A Yes.
- Q Okay. And on Lines 249 through 251, you

- 1 provide an answer and you say, Any prices, comma,
- 2 price structures or pricing provisions not consistent
- 3 with -- and then it goes on. Is there anything in
- 4 Merger Commitment 7.1 that says "price structures"?
- 5 MR. HARVEY: We'll stipulate that there is no
- 6 specific mention of the word -- the phrase "price
- 7 structure" in Merger Commitment 7.1.
- 8 [!EZ SPEAKER 01]: Okay. I'll accept that
- 9 stipulation.
- 10 BY MR. SCHIFMAN:
- 11 Q Okay. And let's move up a little bit on
- 12 Page 10, Lines 240 through 242. You state, for
- 13 example, The laws and regulations of Illinois must be
- 14 examined and applied, hyphen, not those of Kentucky;
- 15 right?
- 16 A Yes.
- 17 Q Mr. Hoagg, do you agree that there is no
- 18 law in Illinois preventing carriers from voluntarily
- 19 negotiating a bill and keep arrangement?
- 20 A Yeah, there's no such law I'm aware of, nor
- is there any such regulation I'm aware of.
- Q Okay. And would your answer be the same

- for facility sharing?
- 2 A Yes.
- 3 Q Is it your understanding, Mr. Hoagg, that
- 4 parties in interconnection agreements voluntarily
- 5 agree to provisions that may differ from the results
- of an ICC arbitration decision?
- 7 A Sure, it happens all the time.
- 8 Q And that's not against Illinois law for two
- 9 parties to voluntarily negotiate a provision that
- 10 differs from the way that matter was resolved in an
- 11 interconnection arbitration in Illinois?
- 12 A And we're -- just to clarify the context
- 13 with the question, the context of the question is
- 14 they voluntarily negotiate something and bring that
- 15 provision along with whatever else to the Commission
- 16 for its approval?
- 17 Q Correct.
- 18 A Correct. Yeah, absolutely. That happens
- 19 all the time.
- 20 Q Is it your understanding, Mr. Hoagg, that
- 21 parties could negotiate a bill and keep arrangement
- 22 regardless of the balance of traffic that they trade

- 1 between one another?
- 2 A Certainly, that's my understanding.
- 3 Q And the parties could submit that for
- 4 approval to the Illinois Commerce Commission; right?
- 5 A Yeah, and certainly have, some have.
- 6 Q Would you ever recommend the Commission to
- 7 reject freely negotiated, between two parties, bill
- 8 and keep provisions and facilities sharing
- 9 provisions?
- 10 A The only thing that would lead me
- 11 personally to recommend that would be, you know,
- 12 pursuant to the strictures that the Commission is
- 13 under to -- you know, by which it should examine
- 14 these things. So if there were some reason, which, I
- 15 mean, I suppose one can conceive of some circumstance
- 16 wherein such an arrangement -- such a negotiated
- 17 agreement might come before the Commission with those
- 18 kind of provisions. And there might be something in
- 19 there that somehow or other the Commission would
- 20 conclude somehow or other violates the public
- 21 interest.
- 22 So it's at least conceivable that the

- 1 Commission could turn thumbs down, but it would have
- 2 to be something like that.
- 3 Q And this in this case -- this is going to
- 4 be a hypothetical. If the parties, Sprint and AT&T,
- 5 had just gotten together and negotiated an
- 6 interconnection agreement --
- 7 MR. HARVEY: Hypothetically.
- 8 BY MR. SCHIFMAN:
- 9 Q Hypothetically. Right. That's a huge
- 10 hypothetical at this point in time -- and it had the
- 11 50/50 facilities sharing provision in it that Sprint
- 12 presented in its Exhibit 2.1 and it had a bill and
- 13 keep arrangement like Sprint has presented in its
- 14 Exhibit 2.1 --
- 15 A Right.
- 16 Q -- would you ever recommend to the
- 17 Commission that that -- that those provisions not be
- inserted into a freely negotiated interconnection
- 19 agreement?
- 20 A I'm going to give you -- let me answer that
- 21 just by trying to give you a hypothetical so you
- 22 see -- I mean, so I can answer -- I'm not trying to

- 1 dodge the question. But there are at -- one can
- 2 conceive of some weird reason why that might happen.
- 3 Well, it would have to be something that, again,
- 4 rises to the level of what I talk about.
- 5 For example, just totally
- 6 hypothetically, suppose they -- suppose we had
- 7 symmetrical recip comp rates, traffic was way out of
- 8 balance, and they did bill and keep -- they came to
- 9 the Commission with bill and keep with 50/50 facility
- 10 sharing. But then we -- the Commission, you know,
- 11 somehow uncovered that, Well, they did that because
- 12 the party that was going to owe a lot of money agreed
- in some kind of side agreement to bump somebody off
- 14 for the other carrier. Okay. Well, the Commission
- 15 probably wouldn't approve it. Okay.
- 16 So, you know, it would take something
- 17 like that; but barring something like that, no, the
- 18 Commission would approve.
- 19 Q All right. Discrimination towards other
- 20 carriers, for example?
- 21 A Yeah, discrimination or, you know, again,
- 22 public interest I think the Commission would say,

- 1 Well, you got an agreement where somebody's going to
- 2 kill somebody, that's probably not in the public
- 3 interest. We won't approve it.
- 4 MR. FRIEDMAN: Although, we can't be sure.
- 5 THE WITNESS: Yeah, it depends on the person.
- 6 MR. HARVEY: And if the vote were 4 to 1 it
- 7 would be a little bit embarrassing.
- 8 But I'm sorry, Mr. Schifman.
- 9 THE WITNESS: But under most --
- 10 MR. HARVEY: There is no question pending.
- 11 BY MR. SCHIFMAN:
- 12 Q Let's move to Page 13 of your direct
- 13 testimony, the top. Well, I guess we can start on
- 14 the bottom of Page 12. It's the question, Is
- 15 reciprocal compensation rate state-specific pricing
- 16 as that term is used in FCC Merger Commitment 7.1?
- 17 And then you mention that AT&T in your response to
- 18 that question has reciprocal compensation rates set
- 19 forth in its tariffs, right, on Lines 318 to 320?
- 20 A Yes. Right. Correct.
- 21 Q And because AT&T is tariff reciprocal
- compensation rates, those are the state-specific

- 1 rates that you're talking about?
- 2 A No. I mean, to be honest, you know, that's
- 3 a throwaway sentence.
- 4 O Which one?
- 5 A AT&T Illinois has recip comp rates. I
- 6 mean, that stands for -- I mean, that's just a
- 7 statement of fact. Nothing more. I don't -- sitting
- 8 here looking at my testimony right now, I have to say
- 9 my own opinion is that neither adds nothing nor
- 10 detracts.
- 11 Q But you acknowledge that AT&T has a tariff
- 12 for their recip comp rates; right? And you attach
- 13 those to your testimony.
- 14 A Right. And I think -- the significance of
- 15 that in my mind -- and the reason that I pointed that
- 16 out and attached it is that those are Illinois
- 17 tariffs. So there you have -- you know, there's
- 18 just -- it's just a fact. There's an Illinois tariff
- 19 that is a recip comp rate. It's a number. Seems to
- 20 be -- you know, it just drives home the fact that
- 21 reciprocal compensation rates are, in this case at
- 22 least, Illinois state-specific.

- 1 Q Did you hear AT&T's witness McPhee testify
- 2 that they are not proposing to utilize the Illinois
- 3 state-specific reciprocal compensation rate as the
- 4 recip comp rate in its agreement?
- 5 A I vaguely recall that. I mean -- yes.
- 6 Q And so AT&T, is it your understanding, is
- 7 proposing a dollar sign .0007 rate for reciprocal
- 8 compensation?
- 9 A Right, that's my understanding.
- 10 Q Is that rate state-specific?
- 11 A I'd have to look at that. I didn't look at
- 12 that in my preparation for this testimony or cross.
- 13 But if I can just remind you of what -- you know,
- 14 when I use the term "state-specific," it's different
- than just about everybody else in this room.
- Remember from my point of view, I
- 17 would -- remember, my point of view is policy. And I
- 18 would urge the Commission to have the following
- interpretation when it applies Merger Condition 7.1.
- 20 Every rate that comes into Illinois goes through that
- 21 screen, and it's got to be state-specific in some
- 22 fashion -- in some -- by some meaning. Okay.

- 1 For example, you take a rate that's in
- 2 the Kentucky agreement, you look at it, some rate.
- 3 And if it's totally consistent with everything we do
- 4 here in Illinois, it doesn't violate any -- you know,
- 5 it's totally consistent, then it comes in and it's an
- 6 Illinois rate. It's not a Kentucky rate in the
- 7 agreement, it's an Illinois rate in the agreement.
- 8 That's how I apply that condition and
- 9 that's how I recommend that the Commission apply it.
- 10 O So for unbundled network elements, for
- 11 example, a two wire loop -- a two-wire loop in
- 12 Kentucky has a price of X, and a two-wire loop in
- 13 Illinois has a price of Y. It would be your
- 14 testimony that the Illinois price of Y should be the
- one that is utilized here; correct?
- 16 A All else equal, yes.
- 17 Q Okay. And in Kentucky we had an ICA where
- 18 we had rates for reciprocal compensation contained in
- 19 it. Did you know that?
- 20 MR. HARVEY: I guess I would ask for some
- 21 clarification. In Kentucky, we -- I assume "we" is
- 22 Sprint.

- 1 [!EZ SPEAKER 01]: Bad question. Let me
- 2 rephrase it, Mr. Harvey.
- 3 BY MR. SCHIFMAN:
- 4 Q Are you aware, Mr. Hoagg, that in the
- 5 Kentucky ICA that Sprint has entered into with AT&T
- 6 Kentucky that there are rates for reciprocal
- 7 compensation in that agreement? That there is a
- 8 Kentucky-specific reciprocal compensation --
- 9 A I guess I might be vaguely aware of that.
- 10 I mean, you'll understand my difficulty as it's
- 11 certainly my understanding that you don't charge each
- 12 other that rate.
- 13 Q Right. But there is a rate nonetheless is
- 14 your understanding?
- 15 A I understand that there -- yeah, I'll
- answer "yes" to that, although, it's pretty vague.
- 17 Q Okay. So in Illinois, there could be rates
- 18 that are tariffed for reciprocal compensation; right?
- 19 A Yes.
- 20 Q And the parties could otherwise agree that
- they don't want to charge each other those rates,
- they can do bill and keep; right?

- 1 A Absolutely. Absolutely. I agree with
- 2 that.
- 4 [!EZ SPEAKER 01]: I'd like to mark this as
- 5 Sprint Cross-Exhibit 4.
- 6 (Whereupon, Sprint Cross-Exhibit
- 7 No. 4 was marked for
- 8 identification.)
- 9 BY [!EZ SPEAKER 01]:
- 11 Cross-Exhibit 4 in front of you, Mr. Hoagg?
- 12 A Right.
- 13 Q Okay. And I'll represent to you that this
- 14 is an attachment -- well, it's the cover pages and
- 15 Attachments 3 of the Kentucky ICA. Okay?
- 16 A Okay.
- 17 Q Does it look like provisions from an
- interconnection agreement to you?
- 19 A Looks like it.
- 20 Q As dense as all those provision may be;
- 21 right?
- In it -- on the back of that

- 1 Attachment 3, there's a bunch of rate sheets. Do you
- 2 see those?
- 3 A Yes.
- 4 Q And it says, Local interconnection at the
- 5 top, hyphen, Alabama, on the first rates sheet. Do
- 6 you see that?
- 7 A Yes, I'm there.
- 8 Q Okay. And do you see really under the
- 9 first category of "charges" it says, Local
- interconnection call transport and termination?
- 11 A Yes.
- 12 Q And do you see under "tandem switching,"
- 13 there appear to be some charges or rates that looks
- 14 like, BellSouth Kentucky could charge for reciprocal
- 15 compensation. Do you see that?
- 16 A In Alabama.
- 17 Q In Alabama. I'm sorry. I said Kentucky.
- 18 A It appears that way.
- MR. HARVEY: Assuming that -- well, go ahead.
- 20 BY MR. SCHIFMAN:
- Q Okay. And do you see that the note above
- 22 tandem switching. Could you read that, please.

- 1 A Note, BK in parentheses, beside a rate
- 2 indicates that the parties have agreed to bill and
- 3 keep for that element pursuant to the terms and
- 4 conditions in Attachment 3.
- 5 Q So it looks like in Alabama there's rates
- 6 for tandem switching, but there -- and then if you go
- 7 down even it said "for common transport," but there
- 8 are "BK" notations next to it; right?
- 9 MR. HARVEY: Well, at this point, once we've
- 10 gotten to that question, I will have to object. I
- 11 think it's one thing to have Mr. Hoagg refer to this
- 12 document. It's another to suggest without laying a
- 13 foundation that Mr. Hoagg's ever seen this document
- 14 or this rate sheet.
- 15 That it stands for the proposition
- 16 that this is a definitive -- that this is a --
- 17 delineates the legal rates between two parts in a
- 18 state, not Illinois. And I think I would object
- 19 based on foundation.
- 20 MR. SCHIFMAN: Okay. I'll withdraw the
- 21 question.
- 22 JUDGE DOLAN: Okay.

- 1 BY MR. SCHIFMAN:
- 3 there are different pages for each state for local
- 4 interconnection rates? There's a Florida local
- 5 interconnection, a Georgia local intersection page --
- 6 or pages, Louisiana and so on.
- 7 A Right, I see that.
- 8 Q And these all appear to be rate sheets to
- 9 the BellSouth ICA between Sprint and AT&T?
- 10 A That's what they appear to be.
- 11 [!EZ SPEAKER 01]: I'd like to move for
- 12 admission of Sprint Exhibit 4.0.
- 13 MR. HARVEY: I will object to that. I think
- 14 the one question that was never asked of Mr. Hoagg is
- 15 had he ever seen this before. And, again, I have no
- 16 reason to doubt that counsel's representation that
- 17 is, in fact, an intersection agreement and the terms
- 18 and conditions are such as represented herein. I
- 19 just don't think Mr. Hoagg can sponsor it.
- 20 [!EZ SPEAKER 01]: Can Mr. Hoagg look at the
- 21 first page of the agreement?
- MR. HARVEY: We're there.

- 1 BY [!EZ SPEAKER 01]:
- 2 Q And what does it say this interconnection
- 3 agreement -- who are the parties to it?
- A And if you'd like me to just read that, it
- 5 said, Buying between BellSouth Telecom, Inc., and
- 6 Sprint Communications Company, L.P.,
- 7 Sprint Communications Company, L.P., Sprint Spectrum,
- 8 L.P.
- 9 MR. FRIEDMAN: Could we go off the record?
- 10 JUDGE DOLAN: Off the record.
- 11 (Whereupon, a discussion was had
- off the record.)
- 13 BY MR. SCHIFMAN:
- 14 O Mr. Hoagg, did you review Sprint's
- 15 complaint and attached exhibits?
- 16 A Yes.
- 17 Q Okay. And do you recognize the Kentucky
- 18 ICA with its attachments as part of the exhibits that
- 19 Sprint provided in this complaint?
- 20 A Yes.
- 21 Q And do you have any reason to doubt that
- the Exhibit 4.0 that I handed you is not part of that

- 1 exhibit attached to Sprint's complaint?
- 2 A No.
- 3 [!EZ SPEAKER 01]: We don't need to admit 4.0
- 4 because it's already part of the record -- or
- 5 attached to our complaint. Excuse me. We'll argue
- 6 if it's part of the record.
- 7 Mr. Harvey, will you withdraw your
- 8 objection based on the foundation that we just laid?
- 9 MR. HARVEY: Well, I still don't think he said
- 10 that he's ever seen this particular document in the
- 11 form he presented it. To the extent it's already
- 12 part of the record, I guess we can go ahead and do
- 13 this.
- 14 [!EZ SPEAKER 01]: Okay.
- 15 [!EZ SPEAKER 05]: And before we go any farther
- 16 down this line we will stipulate that various things
- 17 say "BK" next to them and we will accept your
- 18 representation that that stands for bill and keep.
- 19 Now, is that going to be satisfactory
- 20 to avoid further examination on this or do we have to
- 21 go through it?
- MR. SCHIFMAN: That's satisfactory.

- 1 MR. HARVEY: Fine. Thank you. I apologize, by
- 2 the way.
- 3 JUDGE DOLAN: All right. Then at this point is
- 4 this being offered to be admitted in the record or
- 5 not?
- 6 MR. SCHIFMAN: We believe it's part of the
- 7 record already.
- 8 MR. FRIEDMAN: Off the record.
- 9 (Whereupon, a discussion was had
- off the record.)
- 11 MR. HARVEY: I guess to the extent it matters,
- 12 Staff will withdraw any objection it has to the
- 13 admission to this. We will also stipulate that it
- 14 says what it says. And to the extent that we will
- 15 accept counsel's reputation that where the words "BK"
- 16 appear next to a rate, that means that those rates
- 17 are, indeed, rates upon which the parties have agreed
- 18 to a bill and keep arrangement with respect to those
- 19 particular rates.
- 20 JUDGE DOLAN: All right.
- 21 BY MR. SCHIFMAN:
- 22 Q So in general, Mr. Hoagg, do you agree that

- 1 in Illinois there are rates for reciprocal
- 2 compensation that are set either according to tariff
- 3 or the FCC's ISP remand order rate of .0007 and
- 4 parties nonetheless agreed to bill and keep
- 5 arrangements?
- 6 A Yes, I agree. That is correct. That's
- 7 certainly my understanding.
- 8 Q Okay. Page 14 of your testimony, Lines 336
- 9 to 341 is where I'm going to focus your attention.
- 10 A Yeah.
- 11 Q Basically, you're talking about roughly
- 12 balanced traffic as something that is central to any
- 13 consideration of bill and keep reciprocal
- 14 compensation?
- 15 A Correct.
- 16 Q Is that only true being central to any
- 17 consideration if a Commission imposes bill and keep
- 18 upon a party pursuant to an arbitration?
- 19 A Well, I was with you up to the last clause.
- 20 It is certainly in my opinion -- well, it's my
- 21 opinion that it's -- at minimum, it's central to any
- 22 consideration of bill and keep if the Commission is

- 1 considering or being asked to impose bill and keep on
- 2 two parties over one party's objection. That's my
- 3 position on it at this point.
- 4 Q Okay. And you say, This true generally and
- 5 true specifically in Illinois. What are you
- 6 specifically referring to in Illinois?
- 7 A The cases that we do have, we have a couple
- 8 of cases where -- we have at least one arbitration.
- 9 And, I mean, the case -- you know, the case history
- 10 and is sort of spotty. And every time the
- 11 Commission -- certainly my understanding -- that
- 12 every time the Commission -- this question of bill
- 13 and keep that I can -- you know, that I'm aware of
- 14 has been raised in front of the Commission, the
- 15 Commission has considered one way or another there's
- 16 been discussion by the Commission in its order of
- 17 traffic balance. So that's the major reason I say
- 18 that.
- 19 O Has the Commission opined what the dividing
- 20 line is for roughly balanced traffic in Illinois?
- 21 A It has -- that's a general question. I
- 22 mean, it has blessed traffic of various balance --

- 1 you know, splits in the context of negotiated
- 2 agreements that have come to it for approval. Okay.
- 3 And to my understanding, I don't think it's ever
- 4 rejected any one of those things. It's blessed a
- 5 number of those, at least a handful of those, saying
- 6 we approve that that have had different traffic
- 7 splits.
- 8 Could you repeat the question.
- 9 Q Okay. That answers my question partially.
- 10 What about in a contested setting?
- 11 Has the Commission set a hard dividing line as to
- 12 what is considered roughly balanced for reciprocal
- 13 compensation purposes?
- 14 A The way you phrase that question, my answer
- 15 is "no."
- 16 Q Okay. I believe this is a topic that your
- 17 attorney asked some questions of AT&T's witness of
- 18 earlier. And it regards what we'll refer to as
- 19 intraMTA traffic. So it's within an MTA and it's
- 20 dialed 1-plus routed through an interexchange
- 21 carrier. Do you believe that type of traffic is
- 22 subject to reciprocal compensation in Illinois?

- 1 [!EZ SPEAKER 05]: I'm not sure that's within
- 2 the scope of his testimony. You know, I mean, he
- 3 didn't -- I don't see where he testifies as to how
- 4 jurisdictionally segregate traffic or go to that
- 5 level of detail. I guess I object on that basis,
- 6 although -- that's my objection.
- 7 MR. SCHIFMAN: And my response to that
- 8 objection, your Honor, is that Mr. Hoagg opines about
- 9 the imposition of -- it basically says roughly
- 10 balanced needs to be considered. And I'm trying to
- 11 figure out what is included in his definition of
- 12 "roughly balanced," whether intraMTA 1-plus dialed
- 13 traffic fits within that definition.
- 14 MR. HARVEY: And I would merely add that that's
- 15 sort of is another basis for objection is that --
- 16 it's Staff's view that it's a legal question as to
- 17 how you jurisdictionally determine whether this
- 18 traffic is subject to bill and keep. Now, Mr. Hoagg
- 19 has -- or, rather, subject to reciprocal
- 20 compensation. And I don't think, first of all, it's
- 21 within the scope of his testimony. Second of all, I
- 22 think it calls for a legal conclusion. And I don't

- 1 believe it's a question that he, you know, is --
- 2 should have to answer under those circumstances.
- 3 MR. SCHIFMAN: Well, Mr. Hoagg's testimony
- 4 discusses fundamentally Sprint needs to show -- and
- 5 this is in response to the conditions he lists as to
- 6 what Sprint needs to show, Traffic exchange by the
- 7 parties would be roughly balanced. I'm trying to
- 8 determine what he means by "roughly balanced," if a
- 9 certain type of traffic should be included in that
- 10 definition of roughly balanced.
- 11 MR. HARVEY: And I guess his opinion on it is
- valuable as my opinion on it, which is to say not
- 13 valuable at all. Because it's a legal conclusion.
- 14 It's a legal determination that is going to -- that's
- been made by Courts and by this Commission, and
- 16 presumably will have to be made again by this
- 17 Commission. So...
- 18 JUDGE DOLAN: All right. I'll sustain the
- 19 objection.
- 20 BY MR. SCHIFMAN:
- 21 Q Mr. Hoagg, I passed out a document to you
- 22 earlier that is a Verizon wireless complaint

- 1 proceeding.
- 2 [!EZ SPEAKER 05]: And for the record, Counsel,
- 3 we're referring to the decision -- the Commission's
- 4 order in Docket No. 04-0040.
- 5 MR. SCHIFMAN: That's true.
- 6 MR. HARVEY: We have that before us and we
- 7 appreciate your courtesy in giving it to us several
- 8 hours before you proposed to use it.
- 9 BY [!EZ SPEAKER 01]:
- 10 Q And, Mr. Hoagg, you have before you
- 11 Illinois Commerce Commission Decision 04-0040; right?
- 12 A I have a decision in that docket. I'm sure
- it's the one we're talking about, April 7th, 2004?
- 14 O Correct.
- 15 A Got it.
- 16 Q And Staff took a position in that case --
- 17 let me strike that.
- Do you recall this case?
- 19 A I recall I was not involved in it at all.
- 20 I recall, you know, the general time frame and I
- 21 recalled some discussion -- a hallway discussion of
- 22 the case. But I was not involved in it, and really

- 1 at the time I think, as practice, I really was not
- 2 aware of the specific issues on the case.
- 3 Q Okay. And are you aware generally that
- 4 this was a complaint proceeding regarding wireless
- 5 termination tariffs that certain rural ILECs filed
- 6 and certain wireless carriers objected to?
- 7 A I'm aware of that, yes.
- 8 Q Okay. And there's a statement of Staff's
- 9 position in this document, is there not?
- 10 A Correct.
- 11 Q Do you disagree, sitting here today, with
- 12 Staff's position as listed here in the document?
- 13 A Well --
- 14 MR. HARVEY: If I could ask counsel -- no, go
- 15 ahead, if you want to answer.
- 16 THE WITNESS: Because without a more
- 17 specific -- I think probably we were thinking along
- 18 the same lines -- without a more specific question,
- 19 you'd have to bear with me, I'd give you a fairly
- 20 lengthy answer.
- MR. HARVEY: Maybe.
- 22 [!EZ SPEAKER 01]: Let me break it down a

- 1 little bit.
- 2 MR. HARVEY: Are there specific portions of
- 3 Staff's decision that you'd like him to not disagree
- 4 with -- or Staff's opinion that you'd like him to not
- 5 disagree with? And if you could point to those,
- 6 maybe --
- 7 [!EZ SPEAKER 01]: Certainly.
- 8 BY MR. SCHIFMAN:
- 9 Q Do you disagree with the statements, CMRS
- 10 providers not obligated to pay terminating access to
- 11 the rural ILECs for traffic that is initiated and
- 12 terminated within the same MTA; Staff asserts that
- 13 CMRS providers are instead obligated to pay and
- 14 entitled to receive reciprocal compensation? Do you
- 15 disagree with that statement listed under Staff's
- 16 position in the Commission order in 04-0040?
- 17 [!EZ SPEAKER 05]: And accepting that his
- answer would be sort of limited to the facts and
- 19 circumstances obtaining there as set forth in the
- 20 prefatory portions of the order?
- 21 [!EZ SPEAKER 01]: Well, I guess, I'm asking
- 22 him today, what -- does Staff have any difference of

- 1 position on the statements that I just read to
- 2 Mr. Hoagg?
- 3 THE WITNESS: Can we -- before we go any
- 4 further, can we make sure we're talking about the
- 5 same two sentences, CMRS providers are not obligated
- 6 to pay terminating access to the rural ILECs for
- 7 traffic that's initiated, terminating the same MTA --
- 8 BY [!EZ SPEAKER 01]:
- 9 O Yes.
- 10 A -- Staff asserts that CMRS are instead
- obligated to pay and entitled to receive recip comp.
- 12 Q Those are the sentences, yes.
- 13 A Sitting here right now, I have no reason to
- 14 disagree with that statement.
- Q Okay.
- 16 MR. HARVEY: Although, I don't think there are
- 17 any rural ILECs involved in this proceeding. So..
- 18 MR. SCHIFMAN: Wait. Time out. Are you adding
- 19 to Mr. Hoagg's answers, Mr. Harvey?
- 20 MR. HARVEY: No, I'm just suggesting that rural
- 21 ILEC -- there are no rural ILECs here. You may --
- 22 no, don't worry about it. Go ahead.

- 1 MR. SCHIFMAN: I'll stipulate that there are no
- 2 rural ILECs in this room.
- 3 BY MR. SCHIFMAN:
- 4 Q Read the next paragraph to yourself,
- 5 Mr. Hoagg. Tell me when you're finished, please.
- 6 A Paragraph beginning, Recip comp --
- 7 reciprocal compensation set on a bill and keep basis
- 8 is perfectly lawful, that paragraph?
- 9 Q Yes.
- 10 A Done.
- 11 Q Do you agree today that that is an accurate
- description of a bill and keep arrangement?
- 13 A I have what -- with one possible exception,
- 14 one sentence. There's one sentence that I do not
- 15 know is factually correct so I have real -- I'm
- 16 hesitant to agree with that. I agree with every
- 17 sentence there, but save the last one.
- And, again, this is factual question.
- 19 Staff agrees -- at that time Staff involved in this
- 20 case agreed with the CMRS carriers in that case, the
- 21 bill and keep arrangement are the norm throughout the
- 22 nation.

- 1 Q Okay.
- 2 A So I'll certainly agree with all the
- 3 statement -- all the sentences in that paragraph with
- 4 the possible exception of that one.
- 5 Q Okay. Can you turn to Page 6 of that
- 6 document, please. Now, we're going under Commission
- 7 analysis.
- 8 A Got it.
- 9 Q Forget it. We don't need to discuss that.
- 10 We'll move on.
- Mr. Hoagg, you know, to the best of
- 12 your ability, is this a Section 252 arbitration
- 13 proceeding that we're involved in?
- 14 A I thought Mr. Harvey was talking about
- ducks earlier; but, no. Well, you know, no.
- 16 Certainly it's my understanding that as far as its
- 17 legal posture, it's not. But it certainly is true
- 18 that there are many similarities between parts of
- 19 this case and an arbitration; but, no, this is not a
- 20 legal -- it's my understanding as a nonlawyer, this
- 21 isn't a 252 arbitration.
- 22 Q Okay. On Page 15 of your direct testimony

- 1 you -- basically, I don't know. How would you
- 2 characterize these two items in Lines 365 to 371, A
- 3 and B? Those are things that needs to show -- that
- 4 Sprint needs to show; right? And what does Sprint
- 5 need to show -- if Sprint shows these things, what is
- 6 the result, is my question?
- 7 A Well, my intent here -- what I intended to
- 8 convey was in this 365 to 371 deals with bill and
- 9 keep, essentially. So I think -- I mean, to reduce
- 10 it, if Sprint prevails on its desire to import the
- 11 bill and keep aspect, it's got to show rough traffic
- 12 balance or it's got to show that that kind of rough
- 13 traffic balance is not required for the Commission to
- 14 impose bill and keep over AT&T -- in this case,
- 15 AT&T's objection.
- And, of course, this language -- this
- 17 discussion, you know, is all in the context of
- 18 symmetrical recip comp rates.
- 19 Q Are the two conditions that you list here,
- 20 A and B on Page 15 of your direct testimony, are
- those contained at all in Merger Commitment 7.1?
- 22 MR. HARVEY: We'll agree that they're not. I

- 1 mean, they're not specifically set forth in the
- 2 language of Merger Commission 7.1. Whether they're,
- 3 you know, subsumed in some other way, is a legal
- 4 matter that I think we'll address later.
- 5 MR. SCHIFMAN: I would move to strike Mr.
- 6 Harvey's comments. I'm asking the witness for his
- 7 responses. I'm not asking Mr. Harvey for responses.
- 8 JUDGE DOLAN: I'll sustain that.
- 9 MR. HARVEY: Fair enough.
- 10 MR. SCHIFMAN: Could you answer my question,
- 11 please, Mr. Hoagg?
- 12 THE WITNESS: Could you repeat.
- 13 BY MR. SCHIFMAN:
- 14 O Are the conditions that you list on Page 15
- of your direct testimony, A and B, are those
- 16 contained in Merger Condition 7.1?
- 17 A No, they are not there in black in white.
- 18 They are my understanding and my opinion as to what's
- 19 required for application of the state-specific
- 20 pricing condition. That's my opinion.
- Q Okay. And roughly balanced, in your view,
- 22 is what in terms of the way you use that phrase on

- 1 Line 366?
- 2 A You know, in response to an earlier
- 3 question, I think we -- I agreed with your
- 4 proposition, I think you put forward a proposition
- 5 that the Commission had not articulated a hard and
- 6 fast metric on what roughly balanced traffic is.
- 7 Okay.
- 8 Could you repeat the question.
- 9 [!EZ SPEAKER 01]: Could you repeat it, please.
- 10 (Whereupon, the record was read
- 11 as requested.)
- 12 THE WITNESS: That is, the Commission has not
- 13 set a hard-and-fast metric that is
- 14 case-and-circumstance-specific. So that just for
- illustration, whatever -- you know, whatever the
- 16 traffic split numbers are that are being bounced
- 17 around in this case, okay, the Commission -- it's my
- 18 view and certainly my understanding the proper
- 19 application of all the stuff we're talking -- the
- 20 merger requirement and so forth -- or the merger
- 21 commitment requires -- the Commission would look at
- 22 all the facts and circumstances surrounding that and

- 1 come to a determination as to what the actual traffic
- 2 split is and whether or not that traffic split meets
- 3 the Commission's requirement, slash, definition of
- 4 roughly balanced. And that's a case specific
- 5 determination.
- 6 BY MR. SCHIFMAN:
- 7 Q So you're not offering an opinion here
- 8 today as to what that percentage should be?
- 9 A I did not testify in my testimony as to
- 10 what that percentage should be. And I'm not offering
- 11 it today.
- I do expect that Staff address that in
- 13 brief. We've had a lot more, you know, testimony.
- 14 The record has been much developed since the time I
- 15 wrote this.
- I will say that I did indicate what I
- 17 believe is one significant consideration in the
- 18 Commission's determinations with respect to that.
- 19 And that's in my reply testimony where I testified
- 20 that the issue -- that the transactions cost, the
- 21 magnitude of the transactions cost is an important
- 22 element of that decision calculus.

- 1 Q That shouldn't be the only element in the
- 2 decision calculation?
- 3 A No. No, I said that there are -- you know,
- 4 all facts and circumstances, that's -- I testified to
- 5 that particular one. That's an important one, but I
- 6 would not advocate to the Commission that that's the
- 7 only thing that I look at.
- 8 Q And do you disagree with any of the
- 9 elements that Sprint witnesses, Farrar and Felton,
- 10 put in in their testimony -- well, let me stop and
- 11 ask you: Did you read the testimony of Sprint
- 12 witnesses Farrar and Felton?
- 13 A Yes, I did.
- 14 O Do you understand them to have listed some
- reasons why companies may agree to bill and keep?
- 16 A Yes, but I don't -- I've always to this
- 17 point taken the position that that is not
- 18 particularly relevant because we're not talking about
- 19 a voluntary agreement here. We're talking about
- 20 imposition of bill and keep over one party's
- 21 objection. Different kettle of fish.
- 22 Q Are we talking about the Commission

- 1 enforcing a merger commitment that AT&T made to get
- 2 its merger approved with the FCC?
- 3 A Yes. Well, that's -- as we said before, I
- 4 mean as we -- as asked before, that's a key central
- 5 component in this case. And all the discussion of
- 6 these questions, in my view, surrounds the question
- 7 of proper application of the state-specific
- 8 requirement -- of state-specific pricing requirement
- 9 or condition of that merger.
- 10 Q So you say imposing bill and keep, in your
- 11 mind, means that's because it's a state-specific
- 12 pricing requirement under Merger Commitment 7.1 or
- 13 something else?
- 14 A No, we have -- this is my understanding of
- 15 the circumstance, we have Sprint seeking importation
- 16 pursuant to Merger Commitment 7.1. Merger Commitment
- 7.1 contains, of course, the states specific pricing.
- 18 So if bill and keep is to come in to this state, it
- 19 has to be what -- all aspect -- the pricing aspect --
- 20 that's a pricing -- see you and I differ on that.
- 21 That's a pricing regime. Okay. And to my
- 22 understanding has to meet the Commission's

- 1 requirement, slash, rule, slash, regulation, slash,
- 2 policy about bill and keep reciprocal compensation
- 3 pricing.
- 4 And it has to -- and the reason the
- 5 imposition over one party's objection is crucial is
- 6 because that would look a lot different. That
- 7 decision-making by the Commission would look a lot
- 8 different if the two parties voluntarily were
- 9 agreeing to the bill and keep import.
- 10 Q So, in your mind, the difference relates to
- somebody's objecting to bill and keep here?
- 12 A That's not the only difference, but that is
- 13 a -- that is a material fact in this case, in my
- 14 view.
- Okay. Let's move down to facilities
- 16 sharing in the next paragraph. Did you hear AT&T's
- 17 witness earlier say that facilities sharing isn't
- 18 necessarily -- doesn't necessarily relate to balance
- of traffic, but it's how the parties allocate their
- 20 costs for using interconnection facilities?
- 21 A Yes, I heard that testimony.
- 22 Q Okay. So do you think that the parties

- 1 need to show that their traffic is roughly balanced
- 2 in order to have facility sharing?
- 3 A Hold on one second.
- 4 Certainly as a technical matter, no.
- 5 Okay. Here's my understanding of that -- you know,
- 6 what that witness testified to -- and I agree with --
- 7 that conceptually what we're talking about here is we
- 8 have facilities that are -- we have joint-used
- 9 facilities, and there are any number of ways to price
- 10 those facilities; that is to -- if those are
- joint-use, really it's a matter of allocating the
- 12 cost of those facilities, okay, the total cost of
- 13 those facilities.
- 14 And I think the correct way -- or the
- 15 better way -- maybe the best way to articulate the
- 16 principle involved is proportionate use, so that the
- 17 party that is more heavily using the traffic -- you
- 18 know, sending traffic over those facilities would pay
- 19 a -- you know, would pay more -- a greater percentage
- 20 of the total. So, in fact, it's -- I think that's
- 21 the best way to express it, it's proportional in some
- 22 fashion to the use.

- Now, when I wrote this testimony,
- 2 traffic balance -- the traffic split, I was thinking
- of in terms of sort of the same way or as a proxy or
- 4 comparable roughly to the proportionate use. Okay.
- 5 So that if one, you know, talked about 50/50 traffic
- 6 balance, you'd be saying, you know, You're sending
- 7 the same amount of traffic I'm sending. Okay.
- Now, it's become clear to me. So I
- 9 would change this in my testimony, in fact. I would
- 10 rewrite this to be more accurate. It is -- it
- 11 appears and it certainly -- it certainly appears
- 12 correct to say that traffic balance for recip comp
- 13 purposes and to decide, you know, about bill and keep
- 14 and so forth, is not met one to one to the issue of
- overall, you know, total use and the two parties'
- 16 proportionate use of the facilities. Okay. It might
- 17 map one to one, but -- it would map one to one, I
- 18 believe, the statements are correct, if every minute
- 19 of traffic going over there were subject to -- you
- 20 know, contingently subject to recip comp. Okay. But
- 21 that's not necessarily the case.
- So I think it is a matter of absolute

- 1 volume of traffic transiting the joint-use facilities
- 2 and then the proportionate use would break that, you
- 3 know, volume of traffic down.
- 4 Q And you're aware that Sprint has stated
- 5 that transit traffic for traffic that it originates
- 6 and terminates through an AT&T customer should not
- 7 be -- or actually the other way. AT&T originated,
- 8 Sprint terminated, that that traffic should not be
- 9 attributed to Sprint through --
- 10 A I'm aware of --
- 11 Q -- interconnection facility?
- 12 A Right. I'm aware of that position.
- 13 Q Okay. And you agreed that the parties in
- 14 Kentucky, Sprint and AT&T, agreed to a 50/50 sharing
- of those interconnection facility costs?
- 16 A Yes.
- 17 Q And you're aware that there are either
- 18 tariff rates or UNE rates for interconnection
- 19 facilities in BellSouth states?
- 20 A Yes.
- 21 [!EZ SPEAKER 01]: Why don't we take a break
- 22 and we can come back and finish up.

- 1 (Whereupon, a recess was taken.)
- 2 BY MR. SCHIFMAN:
- 3 Q Before we get to the documents I handed
- 4 out, I just have a couple more questions on another
- 5 topic.
- 6 We were talking about facility sharing
- 7 on Page 15 of your direct testimony, Mr. Hoagg.
- 8 A Yes.
- 9 Q Okay. Compare your conditions for
- 10 facilities sharing to the conditions for billing and
- 11 keep in the paragraph above that.
- 12 A Okay.
- 13 Q Is there any reference in your testimony to
- 14 an AT&T tariff for the way facilities are shared by
- 15 two parties?
- 16 A There is no reference in my testimony to an
- 17 AT&T tariff bearing on it cost sharing of joint-used
- 18 facilities, none.
- 19 Q And in your view, it is technically
- 20 feasible for parties to equally share joint-used
- 21 facilities?
- 22 A You get to do it now, that's a pricing

- 1 matter. That's a pricing matter. It's technically
- 2 feasible. It's a pricing matter.
- 3 Q Okay. Are you aware of the dispute AT&T
- 4 and Sprint are having regarding whether or not
- 5 transit traffic should be included in the calculation
- 6 for the sharing of joint-used facilities?
- 7 A Yes, I'm aware of it. And that's another
- 8 issue that I would hope that by the time briefs come,
- 9 Staff weighs on in.
- 10 Q And would you agree with me, Mr. Hoagg,
- 11 that if the parties agree to 50/50 sharing of an
- 12 interconnection facility than the transit traffic
- 13 issue does not need to be adjudicated or determined
- 14 by the Commission, that that takes care of the
- 15 problem?
- 16 A Is that sort of the form of a hypothetical,
- 17 if AT&T in this case and Sprint agree to 50/50, then
- 18 there'd be no need for the Commission to reach the
- 19 issue of transit traffic?
- 20 Q Well, actually slightly different.
- In the Kentucky ICA is it your
- 22 understanding that the parties, Sprint and AT&T, have

- 1 agreed to jointly share on a 50/50 basis
- 2 interconnection facilities?
- 3 A That's my understanding.
- 4 Q And is it your understanding then, because
- 5 they have agreed to that 50/50 sharing, then the
- 6 transit traffic issue does not need to be resolved by
- 7 Sprint and AT&T in the Kentucky ICA?
- 8 A I would agree with that if the Commission
- 9 determines that the 50/50 sharing is appropriate.
- 10 Okay. Let's step back just a little bit.
- I'm not talking about what the
- 12 Commission should do here at this point, Mr. Hoagg.
- 13 I'm just talking about in the context of the Kentucky
- 14 ICA, which is the one that Sprint and AT&T have
- 15 agreed to in the BellSouth area, that since the
- 16 parties have agreed to a 50/50 sharing of
- 17 interconnection facilities, then the parties don't
- 18 need to come to grips with or resolve the issue of
- 19 whether transit traffic should be included in any
- 20 calculation of use of an interconnection facility?
- 21 MR. HARVEY: And just for clarification, that's
- 22 in -- that issue wouldn't have to be determined in

- the BellSouth area generically or...?
- 2 MR. SCHIFMAN: Yes, that's it. That's right.
- 3 THE WITNESS: Well, it's my understanding that
- 4 AT&T is contesting -- quote unquote, contesting
- 5 importation of that provision of the Kentucky
- 6 agreement. If that understanding's correct -- well,
- 7 I -- that's my understanding. It is also my position
- 8 and would be my recommendation to the Commission,
- 9 that the issue of pricing of joint-used facilities is
- 10 an issue that the Commission needs to address under
- 11 the state-specific pricing condition of Merger
- 12 Commitment 7.1.
- 13 Therefore, it needs to examine that
- 14 provision in the Kentucky agreement and see if it's
- 15 appropriate for importation into Illinois. And
- 16 that -- it's my understanding right now that that
- 17 examination goes on in the context of it is not an
- 18 agreed to position. It is petition -- or it is a
- 19 situation that the parties disagree about.
- 20 BY MR. SCHIFMAN:
- 21 Q Okay. Just -- I understand your answer and
- to me it sounds like you're discussing in the context

- of what the Commission could or could not do here in
- 2 Illinois.
- I guess what I'm asking you, I'm
- 4 asking you to step back to -- pretend you're in
- 5 Kentucky. Okay?
- 6 A Okay.
- 7 Q And pretend that -- and since -- and you
- 8 agree with me that the parties in the Kentucky ICA
- 9 agreed to share on a 50/50 basis joint-use
- 10 interconnection facilities; right?
- 11 A That's my understanding.
- 12 Q And, so, is it your understanding also that
- 13 since there was that 50/50 sharing agreed to by the
- 14 parties in Kentucky, then the parties in Kentucky did
- 15 not need to resolve the issue of whether transit
- 16 traffic should be included in the calculation?
- 17 A That in the -- yes, in Kentucky and with
- 18 respect to that Kentucky ICA, that's my
- 19 understanding. I'm not 100 percent confident in all
- that understanding, but that's my understanding.
- 21 O We had a little bit of discussion about
- 22 intraMTA 1-plus dialed traffic. And, you know, we --

- 1 your attorney stated that he thought it was a legal
- 2 argument, and I can accept that.
- 3 Hypothetically, though, if intraMTA
- 4 traffic that is 1-plus dialed would be included into
- 5 the calculations of reciprocal compensation, is it
- 6 your opinion that the 57/43 percent traffic balance
- 7 would change that's in Mr. McPhee's exhibit?
- 8 MR. HARVEY: No objection. Go ahead.
- 9 THE WITNESS: Yeah, it's my understanding and
- 10 expectation -- I can't recall any numbers and I don't
- 11 know that we have all specific -- all numbers in
- 12 front of us -- it's my understanding and expectation
- 13 that whether that traffic is included or excluded
- 14 from the calculation, clearly results in the final --
- 15 in the result -- clearly alters the resulting traffic
- 16 split numbers.
- 17 And it's my understanding inclusion of
- 18 that traffic would bring the -- let's just -- if the
- 19 current estimate that AT&T, for example, has on the
- 20 table is 57/43, would bring the 57 down and the 43
- 21 up. By how much, I don't know.

- 1 BY MR. SCHIFMAN:
- 2 Q And so it's possible that the traffic,
- 3 under that scenario, would be more roughly balanced
- 4 than it is today; right?
- 5 A It is certainly -- that is certainly
- 6 possible.
- 7 Q Okay. Did you read Mr. McPhee's testimony
- 8 about AT&T not getting any benefit from transit
- 9 traffic? It's on Page 36 of his direct testimony.
- 10 A Yeah, I did read that.
- 11 MR. HARVEY: This would be 36 of direct,
- 12 Counsel?
- 13 MR. SCHIFMAN: Yes, sir.
- 14 BY MR. SCHIFMAN:
- 15 Q Is it your understanding that carriers pay
- 16 AT&T for transit traffic that AT&T's tandem switches
- 17 handle?
- 18 A That's my understanding.
- 19 Q Do you believe that AT&T is not recovering
- 20 its costs for providing that service?
- 21 A I couldn't venture an opinion on that.
- Q Okay. Are transit rates TELRIC based in

- 1 Illinois?
- 2 A They should be.
- 3 Q Okay. Do you know if AT&T's transit rates
- 4 are TELRIC-based?
- 5 A I believe they are.
- 6 Q And they should be because they're subject
- 7 to transits of 251(c), obligation in your view?
- 8 A Well, as a general matter -- I think the
- 9 answer is "yes." As a general matter, TELRIC pricing
- 10 is appropriate, you know, is a pricing policy both at
- 11 the federal/state level for UNEs and interconnection
- 12 elements -- interconnection facilities, et cetera.
- Q Can you turn to McPhee rebuttal testimony,
- 14 Page 23, Lines 477 through 480.
- MR. HARVEY: 23, 477 through 480?
- 16 [!EZ SPEAKER 01]: Yes.
- 17 BY [!EZ SPEAKER 01]:
- Q Well, the question that starts on Line 474
- 19 that Mr. McPhee asked himself, Is AT&T Illinois
- 20 required to provide transit service at TELRIC rates
- 21 as Mr. Felton suggests? Do you see that?
- 22 A I do.

- 1 Q And do you see his answer as saying that
- 2 the short answer is that this Commission has ruled
- 3 that AT&T Illinois is not required to provide transit
- 4 service at TELRIC rates --
- 5 A I see it.
- 6 Q -- and that it is appropriate for AT&T
- 7 Illinois to charge its tariffed rates for transit
- 8 service. Do you see that?
- 9 A Yes, I do.
- 10 Q You disagree with that testimony; right?
- 11 A You know, I'm having difficulty testifying
- 12 on this. In fact, I'm not sure that I do disagree
- 13 with that testimony. I'd have to go back and look at
- 14 the relevant Commission decisions. Without doing so,
- 15 I am not a reliable source of information about this.
- 16 Q Okay. We'll move on.
- 17 Okay. I'm going to refer to the
- 18 exhibits that I gave to you at the break, Mr. Hoagg.
- MR. HARVEY: Are you marking these, Counsel, as
- 20 like kind of a group exhibit or...?
- MR. SCHIFMAN: Actually, we're going to do it
- 22 serially, if you don't mind, because that's how I

- 1 presented it to the court reporter.
- 2 MR. HARVEY: Fair enough.
- 3 MR. SCHIFMAN: And so on the record let's talk
- 4 about them for a second then, Mr. Harvey, you and I
- off the record can discuss admissibility issues.
- 6 MR. HARVEY: Fair enough.
- 7 (Whereupon, Sprint Cross-Exhibit
- Nos. 5-10 were marked for
- 9 identification.)
- 10 BY [!EZ SPEAKER 01]:
- Q What I've put before you, Mr. Hoagg, the
- 12 first one is Sprint Cross-Exhibit 5. It's the joint
- 13 petition of Verizon North, Inc., Verizon South, Inc.,
- 14 and KMC Telecom, Roman numeral 5, comma, Inc.,
- 15 regarding the adoption of an interconnection
- 16 agreement?
- 17 A I have it.
- 18 Q Okay. And the second one is identified as
- 19 Sprint Cross-Exhibit 6, and it's a letter dated
- 20 August 23, 2002, to Mr. Michael Duke and the "Re"
- 21 line is, Requested adoption under the FCC merger
- 22 conditions, and it's on Verizon letterhead. Do you

- 1 have that?
- 2 A Have it.
- 3 Q And the next one's marked Sprint
- 4 Cross-Exhibit 7. It's Appendix 1, 251, 252 agreement
- 5 between some Verizon companies and Sprint
- 6 Communications Company, L.P., for the state of
- 7 California.
- 8 A Got it.
- 9 Q And the next one --
- 10 MR. HARVEY: Just to make sure I'm getting this
- 11 right. This is marked Appendix 1 in the upper
- 12 right-hand corner --
- 13 MR. SCHIFMAN: Yes.
- MR. HARVEY: Okay. Thank you.
- 15 BY [!EZ SPEAKER 01]:
- 16 Q And the next one is identified as Sprint
- 17 Cross-Exhibit 8, and it's a statement from an
- 18 Illinois Staff person -- verified statement of A --
- 19 THE WITNESS: Olusanjo Omoniyi, and I will
- 20 spell that for the court reporter. A, is the
- 21 initial. Olusanjo is spelled O-l-u-s-a-n-j-o. And
- 22 Omoniyi is spelled O-m-o-n-y- -- n-i-y-i; again,

- 1 O-m-o-n-i-y-i.
- 2 MR. SCHIFMAN: Thank you, Mr. Harvey. That was
- 3 of great assistance. I appreciate that.
- 4 BY [!EZ SPEAKER 01]:
- 5 Q Do you have that in front of you?
- 6 A Yes.
- 7 Q And the next one is marked Sprint
- 8 Cross-Exhibit 9. It's a memorandum from
- 9 Administrative Law Judge Glennon P. Dolan, dated
- 10 January 27, comma, 2005.
- 11 A I have it.
- 12 Q Okay. And the final one is Sprint
- 13 Exhibit 10, it's been marked, and it's a Commission
- order in Docket 04-0713. Do you have that?
- 15 A I have that.
- 16 [!EZ SPEAKER 01]: Okay. Can we go off the
- 17 record now.
- 18 (Whereupon, a discussion was had
- off the record.)
- 20 MR. SCHIFMAN: We've identified the
- 21 cross-exhibits -- Sprint Cross-Exhibits 5 through 10.
- Mr. Hoagg, you've said you've seen

- 1 these. We had a conversation off the record. And I
- 2 believe Mr. Harvey has a statement regarding Staff's
- 3 position on the admissibility of these
- 4 cross-exhibits.
- 5 MR. HARVEY: Staff will -- Staff understands
- 6 Mr. Schifman to have taken these or to have directed
- 7 somebody else to take these documents from the
- 8 Commission's e-Docket system. As such, Staff accepts
- 9 their authenticity as, you know -- and does not
- 10 object to their admission.
- 11 Staff does, however, just for form's
- 12 sake, you know, note for the record that the Staff
- witness in this proceeding was A. Olusanjo Omoniyi
- 14 and not, in fact, Mr. Hoagg. And we'll, I guess,
- object to certain lines of cross-examination
- 16 regarding these documents depending on what the
- 17 questions are.
- 18 JUDGE DOLAN: Subject to that --
- MR. FRIEDMAN: And AT&T has no objection having
- 20 to do with authenticity and is with Mr. Harvey on
- 21 that.
- 22 And we won't object to admissibility

- 1 subject to the reservation of right to move to strike
- 2 if it turns out it's irrelevant.
- 3 JUDGE DOLAN: Subject to that, then Sprint's
- 4 Cross-Examination Exhibits 5, 6, 7, 8, 9 and 10 will
- 5 be admitted into the record.
- 6 (Whereupon, Sprint's
- 7 Cross-Exhibit Nos. 5-10 were
- 8 admitted into evidence.)
- 9 BY MR. SCHIFMAN:
- 10 Q Mr. Hoagg, while we've been chatting about
- 11 this, have you had a chance to look at the
- 12 Cross-Exhibit 5, it's the petition for the adoption
- of an interconnection agreement?
- 14 A Yes, I had a chance at least just to skim
- 15 it.
- 16 Q And do you see in Paragraph 3 it talks
- 17 about some Bell Atlantic and GTE merger conditions?
- 18 A Yes, I see.
- 19 Q Okay. And Illinois had a case regarding
- 20 Bell Atlantic/GTE merger approval, did it not?
- 21 A Yes, we did.
- 22 Q Okay. I think I was there, and I think you

- 1 were there, too.
- 2 And did you understand that Bell
- 3 Atlantic and GTE made some merger conditions
- 4 regarding the porting of interconnection agreements
- from one state to another?
- 6 A Yeah, I can't recall, and I'm not right now
- 7 aware of the specifics; but, generally, yes.
- 8 Q Okay. Let's move to the Cross-Exhibit 6,
- 9 that's the letter from Verizon. Do you have that?
- 10 A Yes.
- 11 Q Then go to Page 4 of that document, please,
- 12 Paragraph 5.
- 13 A Got it.
- 14 O And it looks like Verizon is making some
- 15 statements regarding the adoption process here. And
- it talks about KMC's adoption of the Verizon
- 17 California terms pursuant to the merger conditions as
- 18 subject to all the provisions of such merger
- 19 conditions. Please note that the merger conditions
- 20 exclude the following provisions from the interstate
- 21 adoption requirements. Then it goes into, State
- 22 specific pricing, state-specific performance

- 1 measures, provisions that incorporate a determination
- 2 reached in an arbitration conducted in the relevant
- 3 state under the federal statute. Do you see that?
- 4 A Yes.
- 5 Q Those are -- at least on first blush, those
- 6 are some merger conditions that are the same or
- 7 similar to the merger conditions from the AT&T and
- 8 BellSouth merger; right?
- 9 A It certainly appears. And, again, I don't
- 10 recall the specifics. It certainly appears they are
- 11 to some extent congruent.
- 12 Q And, in fact, that phrase "state-specific
- 13 pricing" is listed in this letter from Verizon;
- 14 right?
- 15 A Correct.
- 16 Q Okay. And that's the same phrase that's in
- 17 Merger Commitment 7.1 in the AT&T BellSouth merger
- 18 commitment?
- 19 A If it's not identical, it's awfully close.
- 20 Q And then you go down to Letter B and it
- 21 looks like -- and I'm not going to ask you to read
- 22 this out loud. But take a look at that one and tell

- 1 me if that looks like that's pretty similar to some
- of the terms of Merger Commitment 7.1.
- 3 A Yes, that does look to be quite similar to
- 4 the terms that I -- I, for my own purposes, think of
- 5 as sort of general feasibility condition or a
- 6 conditions requirements.
- 7 O Okay. And then let's move to the
- 8 Cross-Exhibit 7. That is the agreement which was
- 9 attached as Appendix 1. And it looks like that's a
- 10 Sprint agreement and a Verizon California agreement;
- 11 right?
- 12 A Yes, it certainly looks that way.
- 13 Q Okay. And would you recognize this as, you
- 14 know, based on what we've talked about so far as the
- 15 agreement that KMC wished to have ported into
- 16 Illinois?
- 17 A Yes, it certainly appears this is the
- 18 agreement that that was the subject of, you know,
- 19 what became this docket.
- 20 Q Okay. And can you turn to what's labeled
- on the bottom of Page 56 of that agreement.
- 22 A Got it.

- 1 O And at the bottom there -- well, 5.4 is a
- 2 provision that says, Compensation for Exchange of
- 3 traffic. Do you see that?
- 4 A Right, I do.
- 5 Q And then 5.4.3 is labeled, Bill and Keep;
- 6 right.
- 7 A On there.
- 8 Q Do you agree -- take a look and read that
- 9 provision 5.4.3, please.
- 10 A Got it.
- 11 Q Do you agree with me that this is a bill
- 12 and keep provision that whereby the parties agree to
- 13 bill each other and -- well, excuse me --
- 14 MR. HARVEY: To bill and keep, perhaps?
- 15 BY MR. SCHIFMAN:
- 16 Q It's a bill and keep provision in this
- interconnection agreement?
- 18 A I agree it's a -- on its face it's a bill
- 19 and keep provision.
- 20 Q And it defines in this provision roughly
- 21 balanced as being a 60/40 split; is that right?
- 22 A Well, yes, I quess, they do -- just one

- 1 second. I think that's an accurate characterization.
- 2 A 60/40 split, that's the outer bounds of what these
- 3 parties agree -- yeah, it appears to be the outer
- 4 bound of what these parties agree would be considered
- 5 roughly balanced for -- roughly balanced for bill and
- 6 keep.
- 7 MR. FRIEDMAN: Judge Dolan, I'm going to kind
- 8 of do a little -- my blatant attempt at Matt Harvey,
- 9 which I -- my next line, which is, I may as well make
- 10 my doomed objection now as later.
- 11 The objection, of course, is
- 12 relevance. And the reason I'm making it now rather
- 13 than wait until the end to strike all this is that if
- 14 this objection should be sustained, it will take us a
- 15 few minutes. I believe -- I assume that where we're
- 16 headed is that Verizon's nonopposition a few years
- 17 ago, okay, to the porting of a bill and keep
- 18 provision pursuant to a merger commitment like the
- one we're dealing with here somehow is probative of
- 20 the fact that this isn't really state-specific
- 21 pricing. I assume that's where we're headed -- and
- of Staff's blessing of it somehow is corroborative of

- 1 that position.
- This is, of course, irrelevant because
- 3 what Verizon may have chosen to do by way of opposing
- 4 or not opposing something has zero bearing on the
- 5 question whether it is, in fact, state-specific
- 6 pricing or whether an objection, if made, would have
- 7 been sustained. Nor does Staff's determination that
- 8 the port was not inconsistent with the public
- 9 interest or discriminatory have any probative value
- 10 in this case.
- 11 So that would be the basis for the
- 12 objection, and I move to strike all these documents.
- 13 And I eagerly await the overruling of my objection,
- if that's what's to come.
- MR. SCHIFMAN: Well, you know, quickly, your
- 16 Honor, I agree with Dennis that it should be
- 17 overruled.
- 18 MR. FRIEDMAN: I didn't say it should be. I
- 19 just said it would be.
- 20 MR. SCHIFMAN: And really, basically, we're
- 21 dealing with similar provisions here from the merger
- 22 commitment. Does it mean the Commission has to rule

- in the exact same mirror? No, of course, the
- 2 Commission's going to weigh -- there's evidence
- 3 involved and the Commission's going to weigh
- 4 evidence. But it certainly has probative value in
- 5 terms of how the Commission previously has looked at
- 6 something like state-specific pricing and bill and
- 7 keep provisions.
- 8 You know, we -- evidence was
- 9 introduced yesterday regarding a 55/45 split for bill
- 10 and keep that Sprint had signed up to. And, you
- 11 know, this is evidence of even a California agreement
- 12 that Sprint signed up to 60/40. And guess what, it's
- been ported here to Illinois, you know, according to
- 14 a merger commitment that another ILEC made,
- 15 admittedly. But, nonetheless, it is probative to --
- 16 and the Commission should this into the account when
- 17 making its decisions in the case.
- MR. FRIEDMAN: And a very short rebuttal before
- 19 Mr. Harvey weighs in is that -- I'm not saying it's a
- 20 little bit probative and -- but not much. I'm saying
- 21 it has no probative value whatsoever. Neither
- Verizon's election not to take the stand that AT&T's

- 1 taken here for whatever reasons it may have had,
- 2 that's not probative of anything. And since Verizon
- 3 didn't oppose this, the fact that the Commission
- 4 blessed it in an uncontested proceeding, means zip.
- 5 So...
- 6 MR. HARVEY: I mean, I guess to the extent my
- 7 views are in any way solicited here, I agree with
- 8 Mr. Friedman's characterization of the document
- 9 itself. I mean, it's clearly -- one of the major
- 10 differences here is the fact that, you know, Verizon
- 11 said, Yeah, okay, no problem, do this, we agree. I
- 12 think that there is some scintilla of probativeness,
- if you'll excuse me, you know -- I mean, just being
- 14 the devil's advocate here. And I quess there's
- 15 really -- I mean, there's no -- we might as well just
- 16 at this late date leave it in and go with the flow.
- 17 JUDGE DOLAN: Yeah, at this point let's just
- 18 overrule the objection. And, please, move on.
- 19 [!EZ SPEAKER 01]: Okay.
- 20 I'm sorry, Madam Court Reporter, what
- 21 was the question I asked before Mr. Friedman's
- 22 objection?

- 1 (Whereupon, the record was read
- 2 as requested.)
- 3 BY [!EZ SPEAKER 01]:
- 4 Q And, quickly, Mr. Hoagg, let's just look at
- 5 the bottom of Page 58. It talks about compensation
- 6 for internetwork facilities and there's a section
- 7 about mid-span fiber meet. Do you see that?
- 8 A Yes.
- 9 Q And then on 59 it talks about -- it says,
- 10 DS1 facility charges will be reduced to reflect the
- 11 proportionate share in the facility. Do you see
- 12 that?
- 13 A Yes.
- 14 O And then it identifies the initial
- 15 proportionate share as set forth in Appendix A. Do
- 16 you see that?
- 17 A Yes.
- 18 Q Okay. And then turn, please, quickly for
- 19 me to Appendix A which is --
- 20 MR. HARVEY: Starts on Page 61 as marked.
- 21 BY [!EZ SPEAKER 01]:
- 22 Q And then at the bottom it talks about

- 1 initial factors and it says, Additional proportionate
- 2 share factor is 50 percent. Do you see that?
- 3 A I see that.
- 4 Q So this is -- what Sprint is proposing here
- 5 in this case is a proportionate share factor of
- 6 50 percent; right? In this case meaning the 07-0629
- 7 docket.
- 8 A That's my understanding of Sprint's
- 9 proposal.
- 10 Q Okay. And then quickly let's go to
- 11 Cross-Exhibit 8, the verified statement of
- 12 Mr. Omoniyi.
- 13 A Got it.
- 14 O And you see on Page 2 at the bottom how it
- 15 talks about Mr. Omoniyi reviewed the agreement for
- 16 consistency with the requirements of Illinois law,
- 17 basically?
- 18 A Yes, I see that.
- 19 Q Okay. Is there anything -- have you had a
- 20 chance to look at this document while we've been --
- 21 A I did look at it previously. And I got
- 22 the -- yes, I got the gist of it. And I got, you

- 1 know, what I thought was the significance of this
- 2 document.
- 3 Q So Mr. Omoniyi, the gist of it is that he
- 4 recommended approval of this agreement saying it was
- 5 not inconsistent with Illinois law; is that correct,
- 6 as one of the items that --
- 7 A That's one of the items, but I would in the
- 8 same breath add that he emphasized -- and I think it
- 9 will show up in the Commission order -- that the
- 10 Commission could only reject this agreement if it
- 11 finds that it was discriminatory, using that word
- 12 loosely, and that it was not consistent with the
- 13 public interest, convenience and necessity. He also
- 14 underscores that. I mean, that looms large in his
- 15 testimony, in my view.
- 16 Q Okay. And then next Exhibit Sprint
- 17 Cross-Exhibit 9 is a memo from Judge Dolan to the
- 18 Commission recommending that the Commission approve
- 19 the negotiated interconnection agreement; correct?
- 20 A Yes.
- 21 Q And, usually, in doing so the ALJs look at
- the testimony that Staff provides on a negotiated

- 1 interconnection agreement case?
- 2 A I hope so.
- 3 Q Let's go on. And then Exhibit 10 is the
- 4 Commission order in this case, 04-0713; is that
- 5 right?
- 6 A That's correct.
- 7 Q Okay. And we don't need to go through it
- 8 all. But in substance, the Commission approved KMC's
- 9 adoption of that Verizon agreement -- approved the
- 10 adoption of KMC of a Verizon and Sprint agreement
- 11 from California pursuant to the merger conditions
- that Verizon entered into; is that right?
- 13 A That's -- without looking at it more
- 14 closely, that's at least my understanding of this
- 15 order.
- 16 O Okay. And so -- and then we look at what
- 17 the agreement containing it -- contained a bill and
- 18 keep provision with a 60/40 split; is that right?
- 19 A A bill and keep with a -- that's right --
- 20 with an outer bound maximum party's intent was
- 21 maximum traffic in balance up to 60/40, and then
- 22 beyond that that was -- you know, beyond that was

- 1 going to be considered by those two parties out of
- 2 bounds for roughly balanced.
- 3 Q And it approved the agreement that
- 4 contained a sharing facilities factor of .50;
- 5 correct?
- 6 A Yes.
- 7 Q Okay. We're almost done here.
- I was going to ask you some questions
- 9 about other provisions of the agreement whether Staff
- 10 took positions on it other than the bill and keep and
- 11 the facilities sharing. And I think we established
- 12 earlier that you today are not going to testify on
- other provisions of the agreement as to whether or
- 14 not they may be ported; is that right?
- 15 A That's correct. I think it's accurate to
- 16 say that we are -- we are examining all the
- 17 evidence -- you know, we're examining the record as
- it's being developed and we're, you know, thinking
- 19 about those issues. And, again, I would hope that
- 20 Staff -- it's my expectation that Staff will address
- issues beyond those addressed in my testimony in
- 22 brief.

- 1 Q Okay. And this is not critical, but I just
- 2 want to establish this record, would you agree with
- 3 me then that Sprint would not have the ability to
- 4 inquire of Staff's position on the record if you --
- 5 if Staff makes more recommendations than what is
- 6 considered or contained in its testimony?
- 7 MR. HARVEY: I think we'll agree that that
- 8 would be impossible to do.
- 9 THE WITNESS: I would agree with that if it's
- 10 correct -- if it's correct that if Staff were to do
- 11 so in initial briefs that any Sprint response to that
- 12 in reply briefs would not be considered on the
- 13 record.
- 14 BY MR. SCHIFMAN:
- 15 Q Okay. Let's go to Page 5 of your rebuttal
- 16 testimony. On Page 4, there's a question that you
- 17 ask yourself about Mr. McPhee and Mr. McPhee's
- 18 testimony.
- 19 A Got it.
- 20 MR. HARVEY: Is this beginning at Line 60,
- 21 Counsel?
- 22 MR. SCHIFMAN: Yes.

- 1 BY MR. SCHIFMAN:
- 2 Q And then let's skip down to Line 82 on
- 3 Page 4.
- 4 A Okay.
- 5 Q And then you present something basically
- 6 discussing transaction cost savings from bill and
- 7 keep?
- 8 A Correct.
- 9 Q Okay. Is there anything in Merger
- 10 Commitment 7.1 that says -- that discusses
- 11 transaction cost savings and how that relates to the
- 12 porting of bill and keep arrangements?
- 13 A No. No, as I -- no, there's not.
- 14 Certainly nothing in black and white. As I -- in
- 15 response to an earlier question, just for
- 16 clarification, my own opinion and recommendation
- 17 about proper application of the state-specific
- 18 pricing condition would involve the Commission
- 19 considering issues of traffic balance in this
- 20 particular case.
- 21 Q Okay. And you agreed with me earlier that
- 22 there are other considerations for parties agreeing

- 1 to that bill and keep arrangement in addition to
- 2 transaction costs?
- 3 A Yes. For example -- well, yes, there are a
- 4 number of those. You know, some of those have been
- 5 discussed. Absolute magnitude of the traffic being
- 6 exchanged, for example.
- 7 O Okay. And do you consider transaction
- 8 costs a proceeding like we're in today? You use the
- 9 phrase "transaction cost" in your testimony on Lines
- 10 82 and 83. And I'm wondering if a proceeding that
- 11 we're in here today, is that considered a transaction
- 12 cost for purposes of your testimony?
- 13 A Not for purposes of my testimony. I use
- 14 the term "transaction costs" and specifically -- and
- 15 reserve that term for the costs, you know, associated
- 16 directly with accounting for measuring, billing, et
- 17 cetera, et cetera, the traffic itself. I did not --
- 18 the definition -- as I define the word "transactions
- 19 costs," it wasn't expansive, and it isn't expansive
- 20 enough to include all your guys' salaries.
- Q Okay. On Line 87 you reference
- 22 traffic would not and should not be considered

- 1 approximately balanced. And you put "approximately"
- 2 in quotes. Do you see that?
- 3 A Yes.
- 4 Q Approximately balanced is not a condition
- 5 in any FCC rule or in the merger commitment, is it
- 6 not?
- 7 A No, it is not.
- 8 Q Okay. That's a term that you're using? Is
- 9 that a different -- does that have a different
- 10 meaning than "roughly balanced"?
- A Who's to say?
- 12 Q Well, I'm asking you.
- 13 A I guess -- yeah, I guess for purposes of
- 14 this testimony the two are roughly interchangeable.
- MR. FRIEDMAN: Are they approximately
- 16 interchangeable?
- 17 THE WITNESS: Yes. I apologize. They are -- I
- 18 guess I'm using those terms interchangeably.
- 19 BY MR. SCHIFMAN:
- 20 Q Okay. And that would be the same of your
- 21 use of the word "approximately" on Line 90?
- 22 A Yes.

- 1 Q Given the discussion that we've had here
- 2 today and your acknowledgment of how intraMTA traffic
- 3 may play into the balance of traffic between the two
- 4 parties, are you aware of some evidence now that
- 5 would indicate that the traffic could be more roughly
- 6 balanced?
- 7 MR. HARVEY: Or less unbalanced, perhaps? I
- 8 mean --
- 9 BY [!EZ SPEAKER 01]:
- 10 Q Or less unbalanced, that would be a good
- 11 way to phrase it.
- 12 A Let me make a stab at that. There's a
- 13 lot -- I wrote this testimony on April 4th 2008.
- 14 Since that date there are a lot of -- a lot of
- 15 additional testimony came in on that date that as of
- 16 the time I wrote this testimony I had not seen. A
- 17 lot of additional information has flowed into this
- 18 record.
- There are -- it's certainly -- in my
- view, right now there are significant pieces of
- 21 testimony that bear on the question of whether, in my
- 22 view, this traffic is roughly balanced, whatever

- 1 precisely that term means. And all that -- that
- 2 evidence bears careful examination.
- Okay. Also, Mr. Hoagg, evidence has come
- 4 in really contemporaneously with you filing your
- 5 rebuttal testimony --
- 6 A Yes.
- 8 right?
- 9 A That's what I meant to say by saying it --
- 10 there was a bunch of testimony filed that was -- was
- 11 quite a bit of additional information filed the same
- day I filed this. Which if I had had even a couple
- of days to look at that, my testimony might have been
- 14 a little different.
- Okay. And Sprint presented some testimony
- 16 regarding whether or not balance of traffic was even
- 17 a consideration by AT&T and BellSouth when they first
- 18 entered into that Kentucky ICA, did it not?
- 19 A Yes, but remember, my position on that is
- 20 that's irrelevant. But...
- 21 Q Well, I thought your position on that,
- 22 Mr. Hoagg, is that is relevant because that's one of

- 1 your conditions that approximate traffic balance was
- 2 not a condition for imposition of bill and keep.
- 3 That's Letter B on Lines 367 through 369 of your
- 4 direct testimony.
- 5 A I think maybe we're having some confusion
- 6 here. Could you do -- could you humor me and let's
- 7 track back through this.
- 8 Q Okay. Sure. Sure.
- 9 A Because I think we are confused. I think
- 10 I'm confused.
- 11 Q Letter B in your direct testimony basically
- 12 said that in order for Sprint to port the --
- 13 [!EZ SPEAKER 05]: And forgive me, Counsel.
- 14 Just so I'm clear, Letter B is -- when we refer to
- 15 Letter B we're referring to Line 367 of his direct
- 16 testimony?
- 17 [!EZ SPEAKER 01]: Yes.
- 18 [!EZ SPEAKER 05]: Okay.
- 19 BY [!EZ SPEAKER 01]:
- 20 Q Okay. Let's backtrack just a little bit.
- In your direct testimony you say --
- 22 you ask yourself the question, What would Sprint need

- 1 to show in order to prevail on the reciprocal
- 2 compensation pricing issues in this proceeding? You
- 3 ask yourself that question; right?
- 4 A Correct.
- 5 Q And then you say, Sprint needs to show
- 6 either -- and you give two choices; right?
- 7 A A and B. Correct.
- 8 Q A and B. And B starts on Line 367; right?
- 9 A Correct.
- 10 Q And there you say, In Illinois if one party
- 11 to a local traffic exchange objects to bill and keep
- 12 reciprocal compensation pricing approximate traffic
- 13 balance is not a condition for an imposition of bill
- 14 and keep over such objection.
- Now, I guess my question is: Do you
- 16 agree with me that Sprint presented evidence that --
- 17 and I don't -- necessarily asking you if you agree
- 18 with it or don't agree with the Sprint evidence, but
- 19 do you believe that Sprint presented evidence that
- 20 approximate traffic balance was not a consideration
- 21 in the entrance into the original Kentucky ICA?
- MR. FRIEDMAN: Let me make an objection, if I

- 1 could, because I have some interest in maintaining
- 2 the clarity of the record.
- 3 And the objection is that there is --
- 4 the question is complex in a way that may tend to
- 5 confuse because of the complete disconnect between
- 6 the premise in Section B, which talks about
- 7 requirements in Illinois and the question having to
- 8 do with what was going on in Kentucky in 2001.
- 9 MR. SCHIFMAN: I guess one response would be
- that the witness is Mr. Harvey's witness and
- 11 Mr. Friedman shouldn't be permitted to make
- 12 objections in that manner.
- 13 And I guess the other response is, is
- 14 that Mr. Hoagg wrote testimony back in March of this
- 15 year. And he gives two conditions that he thinks
- 16 need to be staffed by Sprint in order for the bill
- 17 and keep agreement to be ported to Illinois, and I'm
- 18 trying to determine what he means by those conditions
- 19 and if he believes that evidence has been presented
- 20 on the issues that he lists in those conditions.
- JUDGE DOLAN: Subject to that, I'll overrule
- the objection. If the witness can answer...

- 1 THE WITNESS: Let me make a stab at it. I
- 2 continue to believe that you've got to show one or
- 3 both of these. I agree that evidence has been
- 4 presented by Sprint -- let me back up. It was my
- 5 opinion at the time that I wrote this testimony that
- 6 you had not -- that given the state of the record
- 7 there you had not demonstrated either one of those as
- 8 of that date. Since that date, Sprint has -- well,
- 9 Sprint -- both Sprint and I believe AT&T have
- 10 submitted evidence that would bear on both of those
- 11 questions. Okay.
- 12 And here's the part you'll probably
- 13 want to strike: I believe that the evidence that
- 14 you've submitted with respect to the first condition
- is -- bears very careful examination to this point in
- 16 looking at the evidence that you've presented. With
- 17 respect to the second condition, my own opinion is
- it's not persuasive, but that's just my own opinion
- 19 at this point.
- 20 BY MR. SCHIFMAN:
- Q Okay. Quickly, Mr. Hoagg, you're rebuttal
- testimony I don't believe contains any additional

- 1 statements regarding the facility sharing issue; am I
- 2 right about that?
- 3 A Correct. It doesn't say anything
- 4 additional. It doesn't -- it's just repetitive in
- 5 that respect.
- 6 Q Okay. And so you continue to -- your
- 7 opinions on the facility sharing issue are, as you
- 8 stated in your direct testimony and as we've talked
- 9 about it here today; right? That issue here today?
- 10 A Well, if you bear with me and see if this
- is helpful, I think I would repeat on the facility
- 12 share -- the cost-sharing of the joint facilities, I
- would repeat what I just said with respect to bill
- 14 and keep. Since the time I -- since the time I
- 15 submitted that, Sprint at least, if not AT&T -- I'd
- 16 have to think about that -- but Sprint at least has
- 17 submitted evidence that I'm quite sure would bear on
- 18 both Condition A and B.
- 19 And it is certainly my intention -- I
- 20 mean, I've been trying to think through the evidence.
- 21 I've been trying to sort through the evidence
- 22 presented on this. But it's certainly my intention

- 1 to continue to sort through it. I think there's
- 2 evidence that, again, bear examination.
- 3 MR. SCHIFMAN: I have no further questions for
- 4 Mr. Hoagg at this time.
- JUDGE DOLAN: Thank you.
- 6 MR. FRIEDMAN: I do have some. I would
- 7 guess -- I would guess something like 15 minutes.
- 8 Could we take a couple of minutes first or no?
- 9 (Whereupon, a discussion was had
- off the record.)
- 11 CROSS-EXAMINATION
- 12 BY
- 13 MR. FRIEDMAN:
- 14 O We'll dispense with the formalities, shall
- we, Mr. Hoagg?
- 16 A I hope so.
- 17 Q Do you remember when Mr. Schifman asked you
- 18 questions on the subject of the feasibility part, not
- 19 the technical feasibility part, but the feasibility
- 20 of language in the merger commitment relating only to
- 21 interconnection arrangements and UNEs? Do you
- 22 remember that subject matter?

- 1 A I remember that, right.
- 2 Q And, as I recall, you recognized only in
- 3 the moment that that feasibility language appeared to
- 4 be tied only to interconnection arrangements and
- 5 UNEs? I'm just getting you back in the swing of
- 6 things.
- 7 A Sure. I mean, I guess what I would say at
- 8 this point is that it's clear to me that the
- 9 state-specific pricing, the performance plans and
- 10 technical feasibility, are general, the cost of board
- 11 conditions. It's clear to me -- it's clear to me at
- 12 least, that the -- consistent with the laws and
- 13 regulatory requirements of, in this case, the State
- of Illinois are general issues of, you know, an
- 15 umbrella sort of a condition. The only possible
- 16 condition that's -- or set of condition -- or
- 17 conditions that's somehow limited is that that -- the
- one sentence in response to -- in cross-examination I
- 19 said -- I believe I said, Yeah, it looked like that.
- 20 It appeared -- I never looked at it before, though.
- 21 It appeared it might be -- could be limited. I can't
- 22 recall exactly what I said -- could be, might be

- 1 limited to interconnection arrangement or UNE.
- 2 Q Several questions I'm going to ask you may
- 3 push you beyond things that you've formed an opinion
- 4 on. Obviously, you're welcome to say that you
- 5 haven't formed an opinion. And this is the first of
- 6 them, and I'll give you a hypothetical.
- 7 Let's imagine hypothetically that in
- 8 the Kentucky ICA that Sprint wants to port, there is
- 9 in the resale attachment -- and I underscore
- 10 resale -- some provision. Okay. And we're not going
- 11 to worry about what the provision says, but there's
- 12 some provision that allows Sprint to do something or
- 13 to get something. And assume further that in
- 14 Illinois the OSS -- the AT&T Illinois OSS cannot
- 15 accommodate that thing, whatever it might be. So if
- 16 you try to do it, it's resale, you try to place the
- order, you just can't. Okay. So I'm trying to make
- 18 concrete what we've been talking a little bit --
- 19 A Right.
- 21 A I understand.

- 1 that hypothetical resale provision in the Kentucky
- 2 agreement?
- 3 A Yeah, given the hypothetical you posed
- 4 there, yeah, my view at this point -- my view would
- 5 be, look, that becomes a real-life question and, in
- 6 fact, actually, my view now is that that then takes
- 7 us directly to the issue of -- you said there was
- 8 some problem. It takes us directly to the issue of
- 9 proper application of the word "feasible to provide."
- 10 So under your hypothetical, if you've
- 11 got, you know, some resale provision that there's a
- 12 real -- that was not a problem to do in Kentucky, but
- 13 there's some kind of real problem to do in Illinois,
- 14 okay, so that AT&T says it's not feasible to do that,
- 15 then as long as the Commission -- then I would say
- 16 that's a real issue and the Commission has to apply
- 17 the feasibility test. For example, you know, maybe
- 18 it's going to cost 50 million dollars and then it
- 19 will be fine. Okay. Is that feasible?
- 20 That's what I mean by -- what I think
- 21 of those conditions as a more general feasibility set
- 22 of conditions. Technical feasibility means -- almost

- 1 means like you've hit a brick wall. These other
- 2 conditions, there may be some room for maneuver.
- 3 So I take your point. Given that
- 4 hypothetical, I would not eliminate resale from that
- 5 list.
- 6 Q Changing subjects, you identified in the
- 7 conversation with Mr. Schifman -- I think you used
- 8 the word "transaction costs," maybe administrative
- 9 costs but potentially administrative savings as
- 10 something that -- one of a number of considerations
- 11 that you would advise the Commission to take into
- 12 account in making a determination whether traffic is
- 13 roughly balanced; right?
- 14 A Correct.
- 15 Q You're not aware, are you, of any
- 16 quantification in the record in this case of
- 17 administrative or transaction costs that might be
- 18 saved by using bill and keep as opposed to recip
- 19 comp, are you?
- 20 A No, the only thing that comes to mind right
- 21 here right now is that Sprint asked you a question or
- 22 questions via DR going directly to that issue. And

- 1 my recollection is that AT&T in response to that DR
- 2 essentially said it really didn't have that
- 3 information in a form that could be pulled together,
- 4 or something similar, that that information was not
- 5 available or was not -- did not have that
- 6 information.
- 7 Q Have you given thought that has reached a
- 8 point that you're prepared to share today to the
- 9 question of how the Commission would or should take
- into account this factor that we're talking about,
- 11 administrative or transactions costs, that are not
- 12 quantified?
- 13 A No, because I sort of had hoped that they
- 14 would be quantified. I have a vaque understanding
- 15 that Sprint may have had a motion to compel -- I
- 16 mean, had a motion to compel response to DRs. And I
- 17 guess I was hoping thinking that that might be one of
- 18 them.
- 19 If, in fact, there's no way that that
- 20 information is in the record, I think that that is
- 21 then -- I think that's unfortunate. And I think that
- 22 it may be that -- I haven't thought about what the

- 1 Commission could or should, if I had any
- 2 recommendation -- anything to say about it, what I
- 3 would think they should do.
- I think that -- I mean, I think that's
- 5 a lack of the record, a hole in the record if we
- 6 don't have that.
- 7 Q I think when you were talking with
- 8 Mr. Schifman about the various considerations that
- 9 should be brought to bear under the determination
- 10 whether traffic is roughly in balance, I think you
- 11 used the phrase "absolute magnitude of traffic"?
- 12 A Right.
- 13 Q Can you elaborate.
- 14 A Well, at least one witness had said
- 15 essentially, you know, has expressed this idea that,
- 16 look, if you're talking -- and part -- and to some
- 17 extent -- I'm not sure how large an extent -- this
- 18 dovetails and is -- this dovetails with and is
- 19 associated with the transactions causation.
- 20 If you are exchanging -- and I'll take
- 21 two carriers exchanging small volumes of traffic --
- 22 small volumes of traffic, let's assume symmetrical

- 1 recip comp rates. Small volumes of traffic means
- 2 that relatively small amounts of compensation are
- 3 going to move back and fourth. Under that
- 4 circumstance it's -- you know, depending upon, again,
- 5 the absolute magnitude, under that circumstance, the
- 6 avoided costs could swamp the amount of
- 7 compensation -- the net compensation flowing between
- 8 the two carriers.
- 9 So one carrier -- if the traffic's --
- 10 we'll assume the traffic's, you know, significantly
- 11 out of balance. Even though it's significantly out
- of balance, if the absolute magnitude of the traffic
- is low, the party that is due net compensation, it's
- 14 not going to be much money. And that party might
- 15 look at that and say, Well, I can -- you know, he's
- 16 going to -- the other party's going to owe me \$100 a
- 17 year, you know, in net compensation; but, Gee, I can
- 18 save a \$150 a year in transactions costs, so why
- 19 bother? I mean, that's obvious. I mean, that seems
- 20 pretty obvious.
- You know, if we're talking vast
- 22 quantities of traffic, then just, you know, it seems

- 1 fairly -- fairly clear that under those circumstances
- 2 the transactions costs are going to loom relatively
- 3 small in comparison to -- under this hypothetical,
- 4 traffic, again, is pretty -- is significantly
- 5 imbalanced. One of the -- one of the symmetrical
- 6 rates, one of the parties is going to be due a fair
- 7 chunk of change and is going to want it.
- Now, you know -- and the same thing
- 9 within some of the agreements that the Commission has
- 10 approved not -- also, you know, another factor that
- 11 they look at is, Gee, you know, what seems to be the
- 12 trend in the traffic? You know, I mean, is there an
- 13 identifiable trend? Is the traffic growing in
- 14 absolute volume? Is the traffic split? Appearing to
- 15 move in one direction or another? So there's just a
- 16 number of factors.
- 17 MR. FRIEDMAN: Thank you. That's all the
- 18 questions I have.
- 19 JUDGE DOLAN: Any redirect?
- 20 MR. HARVEY: If I might stick my head together
- 21 with, counsel.
- You know what, no redirect.

- 1 JUDGE DOLAN: Thank you.
- 2 MR. SCHIFMAN: I don't have anything further.
- JUDGE DOLAN: All right. Good.
- Then you're done, Mr. Hoagg. Thank
- 5 you.
- 6 Then I believe the only other thing we
- 7 need to talk about is getting the schedule into the
- 8 record.
- 9 MR. RASHES: Yes, your Honor.
- 10 Your Honor, to the extent of the
- 11 following schedule, which all the parties discussed
- 12 earlier this afternoon and I'm about to read into the
- 13 record, to the extent provided in that schedule
- 14 Sprint would waive it's -- the statutory schedule
- deadline in Section 13-515(d) of the Illinois Public
- 16 Utilities Act.
- 17 Under this schedule, initial briefs
- would be due on Friday, May 16th, 2008.
- 19 Reply briefs would be due Monday,
- 20 June 2nd, 2008.
- The parties, including Staff, would
- 22 submit proposed decisions to yourself on Monday, June

- 9th, 2008, and presumably file them on e-Docket as
- 2 well.
- 3 Your ALJ proposed decision would be
- 4 expected on Monday, June 30th, 2008.
- 5 And 14 days thereafter, any
- 6 applications for Commission review would be expected,
- 7 that's Monday, July 14th, 2008.
- 8 7 days thereafter, Monday, July 21,
- 9 2008, replies to applications for review would be
- 10 expected.
- 11 We're expecting -- and, as I said,
- waiving Section 13-515(d) of the Public Utilities Act
- 13 to the extent the Commission order would be due on or
- before Wednesday, July 30th, 2008.
- 15 JUDGE DOLAN: Just for clarification on our
- 16 end, applications for Commission review, is that the
- 17 same as briefs on exceptions --
- 18 MR. HARVEY: For practical purposes, your
- 19 Honor, except they don't really have to conform with
- 20 the rules governing briefs on exceptions --
- JUDGE DOLAN: This goes strictly to the
- 22 Commission then?

- 1 MR. HARVEY: It goes strictly to the
- 2 Commission, yeah.
- 3 MR. RASHES: Right, your Honor. And this is --
- 4 that language is from 13-515.
- JUDGE DOLAN: That's what I thought. Okay.
- 6 All right. Then --
- 7 [!EZ SPEAKER 02]: Says any party may file a
- 8 petition requesting the Commission to review the
- 9 decision of the hearing examiner for arbitration.
- 10 JUDGE DOLAN: Which -- okay.
- 11 All right. Then with that, is there
- 12 anything else then to come before the Commission in
- 13 this matter?
- 14 Then this matter will be marked heard
- 15 and taken.
- (Heard and taken.)

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